ANNUAL PERFORMANCE REPORT

				SERVICE DELIVERY	SERVICE DELIVERY IMPROVEMENT PLAN 2017/18	2017/18		
Pre-determine	Project	Key Performance	KPI No	Annual Target for 2017/18	Status Achieved /Not	Actual Performance	Variance	Corrective Action
			ERFORMNO	CE AREA : INSTITUT	IONAL DEVELOPMENT	KEY PERFORMNCE AREA : INSTITUTIONAL DEVELOPMENT AND FINANCIAL VIABILITY		Her and the second seco
To ensure a good relationship between management and employees through		Local labour Forum Number of LLF meeting hosted 25.1 annually and Roadshows and staff briefing	25.1	4 LLF Meeting	Achieved	4 LLF were held and Roadshows on policies were conducted	N/A	N/A
To create an efficient, effective and accountable administration	Employment Contract	All employees sign employment contract	26.1	700	Not Achieved	Employment contract were not signed due to lack information	Engagement with stakeholder was done,	All parties have agreed to sign the Employment ContractThe Employment Contract will be tabled to the next LLF for the signature of all parties and will be prioritised in the 2018-19 financialvear
To create an efficient, effective and accountable administration	Moral programmes	Number of staff moral programmes implemented annually	26.2	4 Programmes	Not Achieved	One programme was conducted	Proper planning was done to Engagement with other ensure maximum stakeholder such as ba participation of stakeholder insurance and departme take place in July with the meeting the target	Engagement with other stakeholders such as banks, insurance and departments will take place in July with the aim of meeting the target
	Organogram	Report quarterly on the job titles evaluated per directorate	26.3	Apporoval of the organogram	Not adhived	Alignment of Job Titles were completed but the Organogram has not been table to Council	Alignment of Job Titles were completed but the Organogram has not been table to Council due to review of functions in the orgonogram	Finalisation of the organogram will be prioritised in the first quarter of the new financial year
	Work Skills Plan	Work Skills Plan adopted by Council and submitted to LGSETA by 30 March 2018	26.6	Adoption by Council Achieved and submission to LGSETA	Achieved	Met. The WSP has been adopted Council and was submitted to the LGSETA	N/A	N/A
	Recrutment and selcetion	Issue quarterly report on fill critical vacant post within three month	26.11	Filling of critical post within three month of being.	Achieved	Met. The Dir. Community However, recruitment post has been filled.  been partially put on moratorium. The MM position will be filled ir September 2018. The position of the CFO will be filled in.	However, recruitment and selection policy has been partially put on moratorium. The MM position will be filled in September 2018. The position of the CFO will be filled in.	Nov-18

Pre-determine Project objective	Project	Key Performance KPI No indicator	KPI No	Annual Target for 2017/18	Actual Performance	Status Achieved/Not Achieved	Variance	Corrective action
T								
l o ensure	Housing	Report quarterly on	_	Four Resport issued	Four Resport issued Report was issued once Report he principles		Not all Ousetorthy	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
equitable access to Development	Development	progrees made on					not all Quarterity	report be priorities
housing for		RDP housing	53.1				report were issued	
communities		development						_
		1						

No KPI Achieved Not Achived

Pre-determine objective  To ensure a good				SERVICE DELIVERY	SERVICE DELIVERY IMPROVEMENT PLAN 2017/18	2017/18
100	Project	Key Performance indicator KPI No	KPI No	Annual Target for	Status Achieved /Not	Actual Performance
				2017/18	Achived	
		KEY	PERFORMNO	E AREA: INSTITUT	ONAL DEVELOPMENT A	KEY PERFORMNCE AREA: INSTITUTIONAL DEVELOPMENT AND FINANCIAL VIABILITY
relationship betwoon	Local labour Forum	Number of LLF meeting hosted 25.1	25.1	4 LLF Meeting	Achieved	4 LLF were held and
management and		annually and Roadshows and staff briefing				Roadshows on policies were conducted
П	Employment	All employees sign	76.1	700	Mot Achieved	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
ective able on		act			Not Achieved	Employment contract were not signed due to lack information
To create an efficient, effective and accountable administration	Moral programmes	Number of staff moral programmes implemented annually	26.2	4 Programmes	Not Achieved	One programme was conducted
<u>~</u>	Review	the job	26.3	Apporoval of the	Not achived	Alignment of Job Titles
O	Organogram	titles evaluated per directorate		organogram		were completed but the Organogram has not been table to Council
5	Work Skills Plan	>	26.6	Adoption by Council and	Achieved	Met. The WSP has been adopted Council and was
		LGSETA by 30 March 2018	5 7	submission to LGSETA		submitted to the LGSETA

	Recrutment and selcetion	Issue quarterly report on fill critical vacant post within three month	26.11	Filling of critical post within three month of being vacant	Achieved	Met. The Dir. Community post has been filled.
		Employment Equity Plan revised, adopted by Council and submitted to Department of Labour	26.10	Adoption EEP Counil and Subsmission to Department of	Achieved	Met. The Employment Equity Plan has been reviewed and adopted by the Council
To ensure that all Municipal buildings and staff adhere to	Occupation Health Safety (OHS)	Number of OHS meetings quaterly	28.1	Three Meetings	Achieved	Met. All four OHS meeting were held
To ensure effective Human management of staff Reports through internal controls such as policies	Human Resources Reports	Number of Human Resources 29.1 report issued quarterly		24 HR Report issued quarterterly	Achieved	Met. All HR reports have been submitted to OHS, EE, LLF, & FAME and approved by Council
Ensure maximum use Records of record centre Manage	ment	Number of sessions held to review or amended filing plans.	34.2	20 Session	Achieved	All 20 session planned wer reviewed in second third quarter of 2017/18 financial year
KPI		15°	10			

KPI Achieved N/A

3

			SERVICE	SERVICE DELVERY IMPROVEMENT PLANS 2017/18	PLANS 2017/18				
Pre-determine	Project	Key Performance	KPI No	Annual Target for	Actual	Status	Variance	Corrective Action	POE
objective		indicator		2017/18	PerformaneAnnually				
		KEY PEROFIV	KEY PEROFMANCE AREA: INSTIT	STITUTIONAL DEVEVELOP	UTIONAL DEVEVELOPMENT AND FINANCIAL VIABILITY	IABILITY			
Increase % of households with access to free basic service	Indigent Register	Update indigent register annually	KPI:14.1	Upgdate Indigent registere monthly	Monthyl update indigent regster were monthly	Achieved	N/A	N/A	Monthly Indigent reports
	Free basic Services	Issue quarterly report on the number household received free basic	KPI:14.2	Increase in households Fourth quarter report provided with free were Distribution & basic services Expenditure Report	Fourth quarter report were Distribution & Expenditure Report	Achieved	N/A	N/A	Four reports
Enhance Revenue strategy	Revenue Management	100% collection of revenue quarterly	KPI:36.1	%06	85% Achieved	Not Achieved	Data Cleansing	Fast track data cleansing process.	N/A
Improve budget expenditure	Budget expenditure	100% Compliance to MFMA report requirement	КРІ:37.1	12 Monthly financial reports	All compliance report were tabled to various committees and are publicised in municipal website for transparency. Also sent to Provincial and National Treasury	Achieved	N/A	N/A	Monthly Reports
		Report on % Capital budget actually spent	KPI:40.2	Report Monthly on the Portfolio Committee		Achieved	N/A	N/A	Monthly Reports
		Conduct one awareness SMME's and Suppliers SCM Policy	KPI:38.1	To be conducte in the second quarter	The SCM awareness , workshop was condcted in the second quarter	Achieved	N/A	N/A	
		Percentage of tenders processes completed within 120 days	KPI:38.2	4 Quarterly Reports of Unauthorised, Irregular, Fruitless and Wasteful expenditure and Minor Breaches	Report of awarded tenders together, unauthorised and irregular expenditure is tabled in various committee	Achieved	N/A	N/A	Reports

Pre-determine objective	Project	Key Performance indicator	KPI No	Annual Target for 2017/18	Status Achieved/Not Achieved Annually	Actual Performance	Variance	Corrective Action
				LOCAL ECONOMIC DEVELOPMENT AND RURAL DEVELOPMENT	ENT AND RURAL DE	VELOPMENT		
To ensure adherence to town planning and building control	Review Spatial Development Framework (SDF)	Establish project steering committee to review SDF by June 2018	20.1	Establish project steering committee to review SDF by June 2018	Not Aphieved	Municipality couldin't secure funding	The project plan has changed. Possibe funding has been made available by MISA. Awaiting feedback on signed MOA	Should the funding approval be finalised a Revise project plan for financial year 2018/2019 will have to be drafted.
to ning ng	Establishment of SPLUMA compliant Planning Tribunal	Recommend members to Council to be appointment as a SPLUMA compliant Municipal Planning Tribunal for land applications by 30 June 2018	20.3	Recommend members to Council for appointment of a SPLUMA compliant Municipal Planning Tribunal for land applications by 30 June 2018	Not Achieved	No response from departments for possible nominees	No response from departments for possible nominees	Readvertisment
	Establishment of SPLUMA compliant Appeals Tribunal	Table a report to Council for approval on the way forward on the establishment of a SPLUMA compliant Appeals Tribunal by 30 June 2018	20.3	Table a report to Council for approval on the way forward on the establishment of a SPLUMA compliant Appeals Tribunal by 30 June 2018	Not Achieved	No Report was not table to Council on the wayforward on the establishment of SPLUMA compliant Appeals Tribunal	No report was table to council	Item will be submitted on the 13/07/2018 to council with recommendations on Appeals Authority for approval
	Waste to Energy (PowerX)	Appointment of the PowerX for distributed energy generation by 30 June 2018	20.6	Appointment of PowerX for distributed energy generation by 30 June 2018	Achieved	Suply Chain processes completed, appontment letter issued	N/A	N/A
Promote and support SMME development	Support to Local SMME Development	Report Quarterly an indicating whether the Municipality is complying with the SCM regulation that 30% of value of tenders are allocated to local SMMEs.	21.1	Four quarterly reports on whether the municipality is complying with the regulation that determines that 30% of value of tenders are allocated to local SMMEs by June 2018	Achieved	The fourth quarter report has been prepared	N/A	N/A
Promote and support Agricultural Development	Infrastructure development emerging famers in Thorn park	Approved EIA and progress report on the provision of services at Thorn park by June 2018	P156	Approved EIA and 3 progress report by June 2018	Achieved	EIA was approved, The application was submitted to SBDM for assistance.	No progress on the provision The application will also be of services in Thorn park was sent to other government issued due to lack of funding application.	The application will also be sent to other government institutions for funding application.
	Rural development ward forum	Number of Rural ward forums established and one signed MOU by June 2018	23.4	3 rural ward forums, 1 coordinating rural ward forum and 1 Signed MOU June 2018	Not Achieved	The rural ward forum were not formed due to unavailability of community transportation challenges	The rural ward forum will be N/A taken out on the next financial year until the transport issues are sorted	N/A
Promote and support tourism development	Makana Tourism support	Report Quarterly on the financial support and narrative report by Makana Tourism on funding received from Makana Municipality	24.2	4 Quarterly reports by Makana Tourism on funding received from Makana Municipality by end of June 2018	Achieved	The fourth quarter report were prepared one per quarter	N/A	N/A

	т—	1
N/A	N/A	
N/A	N/A	
Feasibility study and business N/A plan for Grey Dam development plan was developed	Three crofter were spported in N/A 2017/18	
	Achieved	
Feasibility study and Business plan Achieved for Grey Dam development by June 2018	Three crafters exhibiting at the National Arts Festival by June 2018	
24.3	24.4	10
Formulation of a facilitate Feasibility study and feasibility study business plan for Grey Dam and business plan development by June 2018 for Grey Dam development	Festival support Number of stands allocated to programme for crafters at the National Arts Festival by June 2018	
Formulation of a feasibility study and business plan for Grey Dam development	Festival support programme for crafters	70

Achieved

Variance Corrective action	THE REAL PROPERTY AND PERSONS ASSESSMENT OF THE PERSONS ASSESSMENT OF	N/A	Poor performance of To complete the project a consultant which rollover application of R 1,7 done through SBDM construction targets of by SBDM the project	M/A	N/A	Zedek Contructor was Extension of time was appointed on the 15 requested by the November 2018 for Contructor, however period of 6 month and request was not done handover was only formal formal
Status Achieved/Not Achieved		Achieved N/A	Not Achieved Poor performanc consultant which resulted in delay construction targ the project	Achieved N/A	Achieved N/A	Zedek Contruct appointed on the November 2018 period of 6 mon handover was o done on the 26
Actual Performance S	BASIC SERVICE DELIVERY AND INFRASTRUCTURE DEVELOPMENT	100% expenditure on Rollover Acprojects	N 63%	Two service providers to commence with refurbishment of waainek bulk water supply were appointed. For eletrical work Zedek Trading was appoint on the 9 January 2018 for period of four month, an pratical cerficate was issud oin the 21 June 2018. For Civil work Hlumisa Engineering Service was appointed for period of 6 Month and and hendover or	WK Contructor to commence with Alicedale Sewerage recticulation was appointed on the 14 Februry 2018 and the handover meeting was held on the 24 April 2018.	Project was not completed, by No 30 June 2018 project was 80% complete
Annual Target for 2017/18	ASIC SERVICE DELIVERY AND I	100%	100%	Commence of construction of electrical and civil r works 2 2 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	Commenence 650M/0.65 Km v gravity sewer line r t	Complete of 8KM P
KPI No	8.4	KIP 101	KPI 102	KPI 103	KPI 105	KPI 106
Key Performance indicator	10000000000000000000000000000000000000	Report on the % budget actually spent on MIG rollover funding 2016/17 quarterly	Report on the % budget actually spent on MIG funding project for 2017/18 financial year quarterly	Commence with Refurbishment Waainek Bulk Water Supply electrical and civil works by the third quarter	Commence with Construction of 650M/0.65 of 3.3 KM Gravity sewer lines with two pumpstation in alicedale by June 2018	Construction of 8 KM road paving with stormwater channel and kerbs in Alicedale by June 2018
Project	No. of London	MIG Rollover expenditure 2016/17	MIG expenditure 2017/18	Refurbishment Waainek Bulk Water Supply	Alicedale Sewerage Recticulation	Alicedale Road and Improvement Transrivier and Mandela Park Phase 2
Pre-determine objective		Efficient planning of MIG Rollover the basic services expenditure infrastructure 2016/17 development		Sufficient water- sanitation infrastructure that provide conducive environment for development and investment		· = =

	e e	T	
Weekly meeting with contruction are held to monitor the contructor progress.	A new consultand was appointed on the 4 July 2017 April 2018 and handover was done on the 20 September 2017 to improve performance. Contructor has also requested extension of	Payment of the service timeously	Payment of the service timeously
Poor perofmance of contructor	Poor performance of consultant that result in delay in meeting targets of the project	None payment to service provider that conduct testing	None payment to service provider that conduct testing
Not Achived	Not Achived	Not achieved	Not Achived
Construction of 3 KM has not been completed, it was 70% complete by the end June 2018.	Complete the Construction has not been construction of completed - the main Mult-purpose strucutre has been completed center gymnisium and currently busy with by June 218 external work i.e parking base and stormwater management	Result not available	Result not available
Construction of Const 3KM road with been stormwater comp channel and kerbs 2018. June 2018	Complete the construction of Mult-purpose center gymnisium by June 218	90% Compliance	90% Compliance
KPI 107	KPI 108	KPI 107	KPI 108
Alicedale Road and Construction of 3KM road KPI 107 Improvement with stormwater channel Transrivier and and kerbs in Alicedale by Mandela Park June 2018	Construction of 500 square KPI 108 meter Mult-purpose center gymnisium by June 2018	80% Commpliance to SANS KPI 107 qality drinking water standard monthly	80% Commpliance to SANS KPI 108 qality waste water standard monthly
Alicedale Road and Improvement Transrivier and Mandela Park	Mult-purpose center gymnisium	Blued drop	Green drop
		Improve the quality Blued drop & disposal of effluent within	

No: KPI Achived Not Achieved

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### **General Information**

Legal form of entity

EC 104 - Local Municipality

The municipality's operations are governed by the Municipal Finance Management Act 56 of 2003, Municipal Structure Act 117 of 1998, Municipal Systems Act 32 of 2000 and various other acts and regulations.

Nature of business and principal activities

Local Government

Mayoral committee

**Executive Mayor** 

Speaker

MPAC Chairperson

Cllr N Gaga

Cllr Y Vara

Cllr M Matyumza

Cllr RM Xonxa

**Cllr TF Bruintjies** 

Clir C Clark

Clir B Fargher

Cllr M Fatyi

Cllr T Gaushe

Cllr M Gojela

Cllr DB Hoim

Cllr B Jackson

Cllr M Khubalo

Cllr E Louw

Cllr XG Madyo

Cllr N Masoma

Cllr P Matyumza

Cllr AJ Meyer

Cllr M Moya

Cllr N Mtwa

Cllr L Nase

Cilr MA Nhanha

**Cllr NM Pieters** 

CIIr M Qotoyi

Cllr L Sakata

Cllr T Seyisi Clir S Sodiadia

Category B Grading of local authority

Ms CL Mani Acting Chief Finance Officer (CFO)

Mr M Mene Municipal Manager

City Hall Registered office

86 High Street

Grahamstown

6139

P O Box 176 Postal address

Grahamstown

6140

First National Bank **Bankers** 

Auditor-General South Africa **Auditors** 

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MFMA

MIG

vincial legislature: Th

The reports and statements set out bel-	ow comprise the annual financial statements presented to the	e provincial legi
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Abbreviations		
COID	Compensation for Occupational Injuries and Diseases	
CRR	Capital Replacement Reserve	
DBSA	Development Bank of South Africa	

COID	Compensation for Occupational Injuries and Diseases
CRR	Capital Replacement Reserve
DBSA	Development Bank of South Africa
SA GAAP	South African Statements of Generally Accepted Accounting Practice
GRAP	Generally Recognised Accounting Practice
GAMAP	Generally Accepted Municipal Accounting Practice
HDF	Housing Development Fund
IAS	International Accounting Standards
IMFO	Institute of Municipal Finance Officers
IPSAS	International Public Sector Accounting Standards
ME's	Municipal Entities
MEC	Member of the Executive Council

Municipal Finance Management Act

Municipal Infrastructure Grant (Previously CMIP)

Annual Financial Statements for the year ended 30 June 2018

# Accounting Officer's Responsibilities and Approval

The accounting officer is required by the Municipal Finance Management Act (Act 56 of 2003), to maintain adequate accounting records and is responsible for the content and integrity of the financial statements and related financial information included in this report. It is the responsibility of the accounting officer to ensure that the financial statements fairly present the state of affairs of the municipality as at the end of the financial year and the results of its operations and cash flows for the period then ended. The external auditors are engaged to express an independent opinion on the financial statements and were given unrestricted access to all financial records and related data. The financial statements have been prepared in accordance with Standards of Generally Recognised Accounting Practice (GRAP) including any interpretations, guidelines and directives issued by the Accounting Standards Board. The financial statements are based upon appropriate accounting policies consistently applied and supported by reasonable and prudent judgements and estimates.

The accounting officer acknowledges that he is ultimately responsible for the system of internal financial control established by the municipality and place considerable importance on maintaining a strong control environment. To enable the accounting officer to meet these responsibilities, he sets standards for internal control aimed at reducing the risk of error or deficit in a cost effective manner. The standards include the proper delegation of responsibilities within a clearly defined framework, effective accounting procedures and adequate segregation of duties to ensure an acceptable level of risk. These controls are monitored throughout the municipality and all employees are required to maintain the highest ethical standards in ensuring the municipality's business is conducted in a manner that in all reasonable circumstances is above reproach. The focus of risk management in the municipality is on identifying, assessing, managing and monitoring all known forms of risk across. The financial statements which have been prepared on the going concern basis, were signed on municipality's behalf by the accounting officer. While operating risk cannot be fully eliminated, the municipality endeavours to minimise it by ensuring that appropriate infrastructure, controls, systems and ethical behaviour are applied and managed within predetermined procedures and constraints.

The accounting officer is of the opinion, based on the information and explanations given by management that the system of internal control provides reasonable assurance that the financial records may be relied on for the preparation of the financial statements. However, any system of internal financial control can provide only reasonable, and not absolute, assurance against material misstatement or deficit.

The accounting officer has reviewed the municipality's cash flow forecast for the year to 30 June 2019 and, in the light of this review and the current financial position, he is satisfied that the municipality has access to adequate resources to continue in operational existence for the foreseeable future.

The financial statements are prepared on the basis that the municipality is a going concern and that the Makana municipality has neither the intention nor the need to liquidate or curtail materially the scale of the municipality. The external auditors are responsible for independently expressing an opinion and reporting on the municipality's financial statements.

The financial statements which have been prepared on the going-concern basis, were approved by the accounting officer on 31 August 2018 and were signed on its behalf by:

Mr M Mehe Municipal Manager

# Statement of Financial Position as at 30 June 2018

		2018	2017 Restated*
	Notes	R	R
Assets			
Current Assets			
Inventories	2	7 412 300	6 863 354
Receivables from exchange transactions	3	17 607 518	46 135 276
Receivables from non-exchange transactions	4	17 479 410	25 685 451
Cash and cash equivalents	5	13 535 574	12 943 044
		56 034 802	91 627 125
Non-Current Assets			
Property, plant and equipment	6	832 400 928	826 850 234
Intangible assets	7	494 106	571 076
Heritage assets	8	33 364 868	33 364 868
Investment property	9	184 470 390	184 590 291
		1 050 730 292	1 045 376 469
Total Assets		1 106 765 094	1 137 003 594
Liabilities			
Current Liabilities			
Consumer deposits	10	3 238 016	2 956 701
Payables from exchange transactions	- 11	191 629 198	188 854 800
Payables from non- exchange transactions	12	17 307 350	23 718 906
Unspent conditional grants and receipts	13	5 743 576	12 701 549
VAT payable	14	36 157 319	17 813 139
Other financial liabilities	15	1 205 621	1 084 861
Employee benefit obligation	16	4 320 441	2 679 520
		259 601 521	249 809 476
Non-Current Liabilities			
Other financial liabilities	15	53 541 893	54 747 514
Employee benefit obligation	16	74 529 655	74 370 093
Provisions	17	32 683 738	31 094 139
		160 755 286	160 211 746
Total Liabilities		420 356 807	410 021 222
Net Assets		686 408 287	726 982 372
Net Assets			
Accumulated surplus		686 408 287	726 982 372
			15

# Statement of Financial Performance for the year ended 30 June 2018

Statement of Financial Performance for			2018	2017 Restated*
		Notes	R	R
Revenue				
Revenue from exchange transactions		40	004 006 537	230 147 837
Service charges		18 19	224 896 527 1 742 600	1 279 556
Rental of facilities and equipment		20	19 879 427	18 731 054
nterest received on debtors		20	19 01 9 421	811 088
Agency services	50		2 642 116	2 360 169
Licences and permits		21	2 272 979	9 921 286
Other income		20	991 024	1 086 258
Interest received - investment		20		264 337 248
Total revenue from exchange transactions			252 424 673	204 331 240
Revenue from non-exchange transactions				
Taxation revenue Property rates		22	66 277 505	62 565 920
Transfer revenue		23	131 333 499	114 305 115
Government grants & subsidies			9 668 960	-
Public contributions and donations			382 535	492 265
Fines, penalties and forfeits			207 662 499	177 363 300
Total revenue from non-exchange transactions		24	460 087 172	441 700 548
Total revenue		2-1		
Expenditure		25	(157 569 005)	(178 486 595
Employee related costs		26	(10 314 585)	(9 636 574
Remuneration of councillors		27	(29 479 044)	(30 591 146
Depreciation and amortisation		28	(23 504 582)	(33 371 263
Finance costs			(1 552 511)	(2 051 496
Lease rentals on operating lease		29	(109 387 553)	(30 414 766
Debt Impairment		30	(7 946 558)	(9 715 670
Repairs and maintenance		31	(114 507 604)	(116 134 896
Bulk purchases		32	(19 359 146)	(39 900 75
Contracted services		33	(2 678 265)	(23 279 94
Grants and subsidies		34	(29 231 145)	(41 786 72
General expenses Total expenditure			(505 529 998)	(515 369 83
			(45 442 826)	(73 669 28
Operating deficit Loss on disposal of assets and liabilities			(1 086 217)	(1 243 65
Loss on disposal of assets and habilities Actuarial gains/losses		16	6 108 498	10 394 90
Actualiai gallianoooo			5 022 281	9 151 24
Deficit for the year			(40 420 545)	(64 518 04

# Statement of Changes in Net Assets for the year ended 30 June 2018

	Accumulated surplus R	Total net assets R
Opening balance as previously reported Adjustments	768 429 469	768 429 469
Prior year adjustments	23 070 944	23 070 944
Balance at 01 July 2016 as restated* Changes in net assets	791 500 413	791 500 413
Deficit for the year	(64 518 041)	(64 518 041)
Total changes	(64 518 041)	(64 518 041)
	726 828 832	726 828 832
Changes in net assets Surplus for the year	(40 420 545)	(40 420 545)
Total changes	(40 420 545)	(40 420 545)
Balance at 30 June 2018	686 408 287	686 408 287

# Cash Flow Statement for the year ended 30 June 2018

		2018	2017 Restated*
	Notes	R	R
Cash flows from operating activities			
Receipts			
Cash receipts from customers		253 573 648	301 236 491
Grants		131 333 499	114 305 115
Interest income		991 024	1 086 258
Interest received		20 870 451	
		406 768 622	416 627 864
Payments			
Employee costs		(164 493 508)	(189 261 454)
Suppliers		(160 545 248)	(251 824 711)
Other payments		(23 504 582)	-
		(348 543 338)	(441 086 165)
Net cash flows from (used in) operating activities	36	58 225 284	(24 458 301)
Cash flows from investing activities			
Purchase of property, plant and equipment	6	(35 745 100)	33 013 700
Proceeds from sale of property, plant and equipment	6	143 302	-
Purchase of other intangible assets	7	(75 644)	(350 000)
Net cash flows used in investing activities		(56 547 893)	32 663 700
Cash flows from financing activities			
(Repayment)/Proceeds from long term loan		(1 084 861)	(526 025)
Distributions to owners		20 870 451	· -
Net cash flows from financing activities			(526 025
Net increase/(decrease) in cash and cash equivalents		592 530	7 679 374
Cash and cash equivalents at the beginning of the year		12 943 044	5 263 670
Cash and cash equivalents at the end of the year	5	13 535 574	12 943 044

# Statement of Comparison of Budget and Actual Amounts

	Approved budget	Adjustments	Final Budget	Actual amounts on comparable basis	budget and	Reference
	R	R	R	R	actual R	
Statement of Financial Performa	nce					
Revenue						
Revenue from exchange						
transactions						
Service charges	193 062 000	-	193 062 000	224 896 527	31 834 527	Note 43
Rental of facilities and equipment	1 425 000	-	1 425 000		317 600	Note 43
Interest received (trading)	12 065 000	_	12 065 000	19 879 427	7 814 427	Note 43
Licences and permits	4 009 000	_	4 009 000		(1 366 884)	Note 43
Other income - (rollup)	57 819 000	-	57 819 000		(55 546 021)	Note 43
Interest received - investment	500 000	-	500 000		491 024	Note 43
Total revenue from exchange	268 880 000	-	268 880 000	001027	(16 455 327)	## ##
transactions			-4-			
Revenue from non-exchange transactions						
Taxation revenue						
Property rates	64 080 000	-	64 080 000	66 277 505	2 197 505	Note 43
ransfer revenue						
Government grants & subsidies	98 859 000	'-	98 859 000	131 333 499	32 474 499	Note 43
Public contributions and	-	-	-	9 668 960	9 668 960	
donations						
Fines, Penalties and Forfeits	397 000	-	397 000	002 000	(14 465)	Note 43
Total revenue from non- exchange transactions	163 336 000	-	163 336 000	207 662 499	44 326 499	
Total revenue	432 216 000	•	432 216 000	460 087 172	27 871 172	
Expenditure						100
Personnel	(167 803 000)	-	(167 803 000)	) (157 569 005)	10 233 995	Note 43
Remuneration of councillors	(10 436 000)		(10 436 000			Note 43
Depreciation and amortisation	(35 177 000)	-	(35 177 000			Note 43
Finance costs	(6 600 000)		(2 700 000			Note 43
ease rentals on operating lease	(300 000)	-	(300 000	) (1 552 511)	(1 252 511)	Note 43
mpairment reversal	(7 500 000)	(7 500 000)	(15 000 000)	) (109 387 553)	(94 387 553)	Note 43
Repairs and maintenance	(27 200 000)	14 200 000	(13 000 000			Note 43
Bulk purchases	(101 050 000)	20 050 000	(81 000 000	) (114 507 604)	(33 507 604)	Note 43
Contracted Services	(13 655 000)	1 400 000	(12 255 000			Note 43
Transfers and Subsidies	(3 376 000)	-	(3 376 000			Note 43
General Expenses	(101 850 000)	10 681 000	(91 169 000	) (29 231 145)	61 937 855	Note 43
Total expenditure	(474 947 000)	42 731 000	(432 216 000	) (505 529 998)	(73 313 998)	
Operating deficit	(42 731 000)	42 731 000	•	(45 442 826)	(45 442 826)	
Transfers recognized - capital	42 731 000	-	42 731 000	,		Note 43
Actuarial gains/losses	-	-	-	6 108 498	6 108 498	Note 43
•	42 731 000		42 731 000		(37 708 719)	<del>-</del>
Deficit for the year	_	42 731 000	42 731 000			

# Statement of Comparison of Budget and Actual Amounts

Budget on Accrual Basis						
	Approved budget	Adjustments	Final Budget	Actual amounts on comparable basis		Reference
	R	R	R	R	R	
Actual Amount on Comparable Basis as Presented in the Budget and Actual Comparative Statement		- 42 731 000	42 731 000	(40 420 545)	(83 151 545)	

# Statement of Comparison of Budget and Actual Amounts

	Approved budget	Adjustments	Final Budget	Actual amounts on comparable basis	Difference between final budget and actual	Reference
	R	R	R	R	R	
Statement of Financial Position	1					
Assets						
Current Assets						
Inventories	8 600 000	-	8 600 000	7 412 300	(1 187 700)	Note 43
Receivables from non-exchange transactions	35 760 000	-	35 760 000	., ., ., .	(18 280 590)	Note 43
Consumer debtors	225 176 000	-	225 176 000		(207 568 482)	Note 43
Cash and cash equivalents	17 858 000	-	17 858 000	13 535 574	(4 322 426)	Note 43
	287 394 000		287 394 000	56 034 802	(231 359 198)	
Non-Current Assets					=	
Investment property	184 500 000	-	184 500 000	104 410 000	(29 610)	Note 43
Property, plant and equipment	709 088 000	-	709 088 000	002 100 020	123 312 928	Note 43
Intangible assets	33 365 000	-	33 365 000 653 000	707 100	(32 870 894) 32 711 868	Note 43
Heritage assets	653 000	•				Note 43
T-4-1 A4-	927 606 000	•		1 050 730 292 1 106 765 094	123 124 292 (108 234 906)	
Total Assets	1 215 000 000	-	1 215 000 000	1 100 700 034	(100 234 900)	
Liabilities						
Current Liabilities			3 500 000	1 005 004	(2.204.270)	N
Other financial liabilities	3 500 000	•	141 137 000	1 200 021	(2 294 379) 50 492 198	Note 43
Payables from exchange transactions	141 137 000	>			17 307 350	Note 43
Taxes and transfers payable (non-exchange)	-		•	- 17 307 350	17 307 330	Note 43
VAT payable	30 000 000		30 000 000	36 157 319	6 157 319	Note 43
Consumer deposits	-	ω.		- 3 238 016	3 238 016	Note 43
Employee benefit obligation	-			- 4 320 441	4 320 441	Note 43
Unspent conditional grants and receipts	-			5 743 576	5 743 576	Note 43
	174 637 000		174 637 000	259 601 521	84 964 521	
Non-Current Liabilities						
Other financial liabilities	69 500 000		. 69 500 000	53 541 893	(15 958 107)	Note 43
Employee benefit obligation	-			<b>-</b> 74 529 655	74 529 655	Note 43
Provisions	10 900 000		. 10 900 000	32 683 738	21 783 738	Note 43
	80 400 000		- 80 400 000			
Total Liabilities	255 037 000		- 255 037 00	0 420 356 807	165 319 807	
Net Assets	959 963 000		959 963 00	0 686 408 287	(273 554 713)	
Net Assets						
Net Assets Attributable to Owners of Controlling Entity						
Reserves			050 000 00	0 000 100 000	(072 EE 4 740)	h1 4 42
Accumulated surplus	959 963 000		_ 959 963 00	0 686 408 287	(273 554 713)	Note 43

Annual Financial Statements for the year ended 30 June 2018

# Accounting Policies for the year ended 30 June 2018

# **Presentation of Annual Financial Statements**

The financial statements have been prepared in accordance with the Standards of Generally Recognised Accounting Practice (GRAP), issued by the Accounting Standards Board in accordance with Section 122(3) of the Municipal Finance Management Act (Act 56 of 2003).

These financial statements have been prepared on an accrual basis of accounting and are in accordance with historical cost convention as the basis of measurement, unless specified otherwise.

A summary of the significant accounting policies, which have been consistently applied in the preparation of these financial statements, are disclosed below

#### **Standards**

Standards Is	sued and Effective
GRAP 1	Presentation of Financial Statements
GRAP 2	Cash Flow Statements

/ Statements Accounting Policies, Changes in Accounting Estimates and Errors GRAP 3

The Effects of Changes in Foreign Exchange Rates **GRAP 4** 

**Borrowing Costs GRAP 5** 

Consolidated and Separate Financial Statements GRAP 6

Accounting for Investments in Associates GRAP 7

Interest in Joint Ventures **GRAP 8** 

Revenue from Exchange Transactions GRAP 9

Financial Reporting in Hyperinflationary Economies GRAP 10

Construction Contracts GRAP 11

Inventories GRAP 12 Leases

GRAP 13 Events after the Reporting Date GRAP 14

Investment Properties GRAP 16

Property, Plant and Equipment GRAP 17

Segment Reporting

GRAP 18 Provisions, Contingent Liabilities and Contingent Assets

GRAP 19 Impairment of Non-Cash Generating Assets GRAP 21 Revenue from non-exchange transactions GRAP 23

Presentation of Budget Information in Financial Statements GRAP 24

Employee Benefits (Approved, early addoption) GRAP 25

Impairment of Cash-Generating Assets GRAP 26

(as revised 2012): Agriculture (Replaces GRAP 101) GRAP 27

Intangible Assets (replace GRAP 102)

GRAP 31 Discontinued Operations **GRAP 100** 

Heritage Assets **GRAP 103** 

Financial Instruments GRAP 104

Transfer of Functions Between Entities Under Common Control GRAP 105 Transfer of Functions Between Entities Not Under Common Control GRAP 106

Mergers **GRAP 107** 

# Standards Issued, Future Effective Date - can base accounting policy on, or early adopt

GRAP 20 GRAP 32 GRAP 34 GRAP 35 GRAP 36 GRAP 37 GRAP 38 GRAP 108 GRAP 109	Related Party Disclosures Service Concession Arrangements: Grantor Separate Financial Statements Consolidated Financial Statements Investments in Associates and Joint Ventures Joint Arrangements Disclosure of Interests in Other Entities Statutory Receivables Accounting by Principals and Agents Living and Non-living Resources
GRAP 110	Living and Non-living Resources

# Interpretations Issued and Effective

Annual Financial Statements for the year ended 30 June 2018

# Accounting Policies for the year ended 30 June 2018

IGRAP 1	Applying the Probability Test on Initial Recognition of Exchange Revenue
IGRAP 2	Changes in Existing Decommisssioning Restoration and Similar Liabilities
IGRAP 3	Determining Whether an Arrangement Contains a Lease
IGRAP 4	Rights to Interests Arising from Decommissioning, Restoration and Environnmental Rehabilitation
Funds IGRAP 8	Agreements for the Contruction of Assets from Exchange Transactions
IGRAP 10	Assets Received from Cumstomers
IGRAP 13	Operating Leases - Incentives
IGRAP 14	Evaluating the Substance of Transactions Involving the Legal Form of a Lease
IGRAP 16	Intangible Assets - Website Costs (effective 1 April 2013)

#### 1.1 Presentation currency

These annual financial statements are presented in South African Rand, which is the functional currency of the municipality and all amounts are rounded to the nearest rand.

### 1.2 Going concern assumption

The financial statements have been prepared based on the expectation that the municipality will continue to operate as a going concern for at least the next 12 months.

### 1.3 Significant judgements and sources of estimation uncertainty

The preparation of financial statements is in conformity with South African Standards of GRAP which requires the use of certain critical accounting accounting estimates. It also requires management to excercise its judgement in the process of applying the municipality's accounting policies. The areas involving a higher degree of judgement or complexity, or areas where assumptions and estimates are significant to the financial statements are disclosed in the relevant sections of the financial statements. Although these estimates are based on management's best knowledge of current events and sections they may undertaken in the future, actual results ultimately may differ from those estimates. These include:

#### Trade receivables and other receivables

The municipality assesses its trade receivables for impairment at the end of each reporting period. In determining whether an impairment loss should be recorded in surplus or deficit, the surplus makes judgements as to whether there is observable data indicating a measurable decrease in the estimated future cash flows from a financial asset.

On receivables an impairment loss is recognised in the surplus or deficit when there is objective evidence that is impaired. The impairment is measured as the difference between the receivables carrying amount and the present value of the estimated future cash flows discounted at the effective interest rate computed at the initial recognition.

#### Impairment testing

The recoverable amounts of cash-generating units and individual assets have been determined based on the higher of value-in-use calculations and fair values less costs to sell. These calculations require the use of estimates and assumptions. It is reasonably possible that the assumption may change which may then impact our estimations and may then require a material adjustment to the carrying value of receivable and tangible assets.

The municipality reviews and tests the carrying value of assets when events or changes in circumstances suggest that the carrying amount may not be recoverable. In addition, goodwill is tested on an annual basis for impairment. Assets are grouped at the lowest level for which identifiable cash flows are largely independent of cash flows of other assets and liabilities. If there are indications that impairment may have occurred, estimates are prepared of expected future cash flows for each group of assets. Expected future cash flows used to determine the value in use of goodwill and tangible assets are inherently uncertain and could materially change over time. They are significantly affected by a number of factors including municipality specific variables and economic factors.

#### Provisions

Provisions were raised and management determined an estimate based on the information available. Additional disclosure of these estimates of provisions are included in note 17 - Provisions.

#### Effective interest rate

The municipality used the prime interest rate to discount future cash flows.

Annual Financial Statements for the year ended 30 June 2018

# Accounting Policies for the year ended 30 June 2018

### 1.4 Consistency of presentation

The presentation and classification of items in the financial statements is the same as in the previous reporting period.

#### 1.5 Offsetting

Assets and liabilities, revenue and expenses, shall not be offset unless required or permitted by a standard of GRAP.

#### 1.6 Investment property

Investment property is property (land or a building - or part of a building - or both) held to earn rentals or for capital appreciation or both, rather than for:

use in the production or supply of goods or services or for

administrative purposes, or

sale in the ordinary course of operations.

Owner-occupied property is property held for use in the production or supply of goods or services or for administrative

Investment property is recognised as an asset when, it is probable that the future economic benefits or service potential that are associated with the investment property will flow to the municipality, and the cost or fair value of the investment property can be measured reliably.

Investment property is initially recognised at cost. Subsequently recognised at cost model.

#### Cost model

Investment property is carried at cost less accumulated depreciation and any accumulated impairment losses.

Depreciation is provided to write down the cost, less estimated residual value by equal installments over the useful life of the property, which is as follows:

Property - buildings

**Useful life** 60 years

Investment property is derecognised on disposal or when the investment property is permanently withdrawn from use and no future economic benefits or service potential are expected from its disposal.

Gains or losses arising from the retirement or disposal of investment property is the difference between the net disposal proceeds and the carrying amount of the asset and is recognised in surplus or deficit in the period of retirement or disposal.

Compensation from third parties for investment property that was impaired, lost or given up is recognised in surplus or deficit when the compensation becomes receivable.

## 1.7 Property, plant and equipment

Property, plant and equipment are tangible non-current assets (including infrastructure assets) that are held for use in the production or supply of goods or services, rental to others, or for administrative purposes, and are expected to be used during more than one period.

The cost of an item of property, plant and equipment is recognised as an asset when:

- it is probable that future economic benefits or service potential associated with the item will flow to the municipality; and
- the cost of the item can be measured reliably.

Property, plant and equipment is initially measured at cost.

The cost of an item of property, plant and equipment is the purchase price and other costs attributable to bring the asset to the location and condition necessary for it to be capable of operating in the manner intended by management. Trade discounts and rebates are deducted in arriving at the cost.

Where an asset is acquired through a non-exchange transaction, its cost is its fair value as at date of acquisition.

Annual Financial Statements for the year ended 30 June 2018

## Accounting Policies for the year ended 30 June 2018

Where an item of property, plant and equipment is acquired in exchange for a non-monetary asset or monetary assets, or a combination of monetary and non-monetary assets, the asset acquired is initially measured at fair value (the cost). If the acquired item's fair value was not determinable, it's deemed cost is the carrying amount of the asset(s) given up.

When significant components of an item of property, plant and equipment have different useful lives, they are accounted for as separate items (major components) of property, plant and equipment.

Costs include costs incurred initially to acquire or construct an item of property, plant and equipment and costs incurred subsequently to add to, replace part of, or service it. If a replacement cost is recognised in the carrying amount of an item of property, plant and equipment, the carrying amount of the replaced part is derecognised.

The initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located is also included in the cost of property, plant and equipment, where the entity is obligated to incur such expenditure, and where the obligation arises as a result of acquiring the asset or using it for purposes other than the production of inventories.

Recognition of costs in the carrying amount of an item of property, plant and equipment ceases when the item is in the location and condition necessary for it to be capable of operating in the manner intended by management.

Items such as spare parts, standby equipment and servicing equipment are recognised when they meet the definition of property, plant and equipment.

Major inspection costs which are a condition of continuing use of an item of property, plant and equipment and which meet the recognition criteria above are included as a replacement in the cost of the item of property, plant and equipment. Any remaining inspection costs from the previous inspection are derecognised.

Property, plant and equipment is carried at cost less accumulated depreciation and any impairment.

The Municipality used 20% for residual value on the motor vehicles.

The useful lives of items of property, plant and equipment have been assessed as follows:

Item	 Depreciation method	Average useful life
Land	Straight line	Land is not depreciated
INFRASTRUCTURE ASSETS	Straight line	
<ul> <li>Aviation</li> </ul>		20-50
<ul> <li>Electricity</li> </ul>		5-50
<ul> <li>Refuse</li> </ul>		10-100
Roads		20-120
<ul> <li>Sorm water</li> </ul>		10-50
<ul> <li>Water supply</li> </ul>		10-80
Sanitation		10-60
Transport		10-80
COMMUNITY ASSETS	Straight line	, 10 00
Buses	5 to digital 11 to	10-30
Cemetries		30 years
Community Halls		30 years
<ul> <li>Fire, Safety &amp; Emergency</li> </ul>		10-100
Museums & Art Gallaries		10-100
Parks & Gardens		
Recreational Facilities		5-50
Social Renting Housing		15-100
Sportsfields		10-100
•		20-30
<ul> <li>Swimming Pools</li> </ul>		10-20

Annual Financial Statements for the year ended 30 June 2018

# Accounting Policies for the year ended 30 June 2018

Accounting Policies for the year chaca of		
OTHER ASSETS Civil Land & Building Computer Hardware & Equipment Furniture & Office Equipment General Vehicles Other Buildings Other Land	Straight line	20-100 2-5 7-30 7-15 50-100 Indefinite 5-15
<ul> <li>Other Assets</li> <li>Plant &amp; Equipment</li> <li>Security Measure</li> </ul>		5-30 5-10 12-30
<ul> <li>Specialised Vehicle</li> <li>BUILDINGS</li> <li>Other Buildings</li> <li>Historical Building</li> </ul>	Straight line	10-100 10-200

The residual value, and the useful life and depreciation method of each asset are reviewed at the end of each reporting date. If the expectations differ from previous estimates, the change is accounted for as a change in accounting estimate.

Reviewing the useful life of an asset on an annual basis does not require the entity to amend the previous estimate unless expectations differ from the previous estimate.

Each part of an item of property, plant and equipment with a cost that is significant in relation to the total cost of the item is depreciated separately.

The depreciation charge for each period is recognised in surplus or deficit unless it is included in the carrying amount of another asset.

Items of property, plant and equipment are derecognised when the asset is disposed of or when there are no further economic benefits or service potential expected from the use of the asset.

The gain or loss arising from the derecognition of an item of property, plant and equipment is included in surplus or deficit when the item is derecognised. The gain or loss arising from the derecognition of an item of property, plant and equipment is determined as the difference between the net disposal proceeds, if any, and the carrying amount of the item.

Assets which the municipality holds for rentals to others and subsequently routinely sell as part of the ordinary course of activities, are transferred to inventories when the rentals end and the assets are available-for-sale. Proceeds from sales of these assets are recognised as revenue. All cash flows on these assets are included in cash flows from operating activities in the cash flow statement.

### 1.8 Intangible assets

An asset is identifiable if it either:

- is separable, i.e. is capable of being separated or divided from an entity and sold, transferred, licensed, rented or exchanged, either individually or together with a related contract, identifiable assets or liability, regardless of whether the entity intends to do so; or
- arises from binding arrangements (including rights from contracts), regardless of whether those rights are transferable or separable from the municipality or from other rights and obligations.

A binding arrangement describes an arrangement that confers similar rights and obligations on the parties to it as if it were in the form of a contract.

An intangible asset is recognised when:

- it is probable that the expected future economic benefits or service potential that are attributable to the asset will flow to the municipality; and
- the cost or fair value of the asset can be measured reliably.

The municipality assesses the probability of expected future economic benefits or service potential using reasonable and supportable assumptions that represent management's best estimate of the set of economic conditions that will exist over the useful life of the asset.

Where an intangible asset is acquired through a non-exchange transaction, its initial cost at the date of acquisition is measured at its fair value as at that date.

Expenditure on research (or on the research phase of an internal project) is recognised as an expense when it is incurred.

Annual Financial Statements for the year ended 30 June 2018

## Accounting Policies for the year ended 30 June 2018

An intangible asset arising from development (or from the development phase of an internal project) is recognised when:

- it is technically feasible to complete the asset so that it will be available for use or sale.
- there is an intention to complete and use or sell it.
- there is an ability to use or sell it.
- it will generate probable future economic benefits or service potential.
- there are available technical, financial and other resources to complete the development and to use or sell the
  asset
- the expenditure attributable to the asset during its development can be measured reliably.

Intangible assets are carried at cost less any accumulated amortisation and any impairment losses.

An intangible asset is regarded as having an indefinite useful life when, based on all relevant factors, there is no foreseeable limit to the period over which the asset is expected to generate net cash inflows or service potential. Amortisation is not provided for these intangible assets, but they are tested for impairment annually and whenever there is an indication that the asset may be impaired. For all other intangible assets amortisation is provided on a straight line basis over their useful life.

The amortisation period and the amortisation method for intangible assets are reviewed at each reporting date.

Reassessing the useful life of an intangible asset with a finite useful life after it was classified as indefinite is an indicator that the asset may be impaired. As a result the asset is tested for impairment and the remaining carrying amount is amortised over its useful life.

Internally generated brands, mastheads, publishing titles, customer lists and items similar in substance are not recognised as intangible assets.

Internally generated goodwill is not recognised as an intangible asset.

Amortisation is provided to write down the intangible assets, on a straight line basis, to their residual values as follows:

Item
Computer software, other

Useful life 5 years

Intangible assets are derecognised:

- on disposal; or
- when no future economic benefits or service potential are expected from its use or disposal.

The gain or loss arising from the derecognition of an intangible assets is included in surplus or deficit when the asset is derecognised (unless the Standard of GRAP on leases requires otherwise on a sale and leaseback).

#### 1.9 Heritage assets

Assets are resources controlled by an municipality as a result of past events and from which future economic benefits or service potential are expected to flow to the municipality. Carrying amount is the amount at which an asset is recognised after deducting accumulated impairment losses.

Class of heritage assets means a grouping of heritage assets of a similar nature or function in an municipality's operations that is shown as a single item for the purpose of disclosure in the annual financial statements. Cost is the amount of cash or cash equivalents paid or the fair value of the other consideration given to acquire an asset at the time of its acquisition or construction or, where applicable, the amount attributed to that asset when initially recognised in accordance with the specific requirements of other Standards of GRAP.

Depreciation is the systematic allocation of the depreciable amount of an asset over its useful life. Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's length transaction. Heritage assets are assets that have a cultural, environmental, historical, natural, scientific, technological or artistic significance and are held indefinitely for the benefit of present and future generations.

An impairment loss of a cash-generating asset is the amount by which the carrying amount of an asset exceeds its recoverable amount. An impairment loss of a non-cash-generating asset is the amount by which the carrying amount of an asset exceeds its recoverable service amount. An inalienable item is an asset that an municipality is required by law or otherwise to retain indefinitely and cannot be disposed of without consent.

Annual Financial Statements for the year ended 30 June 2018

# Accounting Policies for the year ended 30 June 2018

Recoverable amount is the higher of a cash-generating asset's net selling price and its value in use. Recoverable service amount is the higher of a non-cash-generating asset's fair value less costs to sell and its value in use. Value in use of a cash-generating asset is the present value of the future cash flows expected to be derived from an asset or cash-generating unit. Value in use of a non-cash-generating asset is the present value of the asset's remaining service potential.

#### Recognition

The municipality recognises a heritage asset as an asset if it is probable that future economic benefits or service potential associated with the asset will flow to the municipality, and the cost or fair value of the asset can be measured reliably.

#### Initial measurement

Heritage assets are measured at cost. Where a heritage asset is acquired through a non-exchange transaction, its cost is measured at its fair value as at the date of acquisition.

### Subsequent measurement

After recognition as an asset, a class of heritage assets is carried at its cost less any accumulated impairment losses. After recognition as an asset, a class of heritage assets, whose fair value can be measured reliably, is carried at a revalued amount, being its fair value at the date of the revaluation less any subsequent impairment losses.

If a heritage asset's carrying amount is increased as a result of a revaluation, the increase is credited directly to a revaluation surplus. However, the increase is recognised in surplus or deficit to the extent that it reverses a revaluation decrease of the same heritage asset previously recognised in surplus or deficit.

If a heritage asset's carrying amount is decreased as a result of a revaluation, the decrease is recognised in surplus or deficit. However, the decrease is debited directly to a revaluation surplus to the extent of any credit balance existing in the revaluation surplus in respect of that heritage asset.

#### **Impairment**

The municipality assess at each reporting date whether there is an indication that it may be impaired. If any such indication exists, the municipality estimates the recoverable amount or the recoverable service amount of the heritage asset.

#### **Transfers**

Transfers from heritage assets are only made when the particular asset no longer meets the definition of a heritage asset.

Transfers to heritage assets are only made when the asset meets the definition of a heritage asset.

#### Derecognition

The municipality derecognises heritage asset on disposal, or when no future economic benefits or service potential are expected from its use or disposal.

The gain or loss arising from the derecognition of a heritage asset is included in surplus or deficit when the item is derecognised (unless the Standard of GRAP on leases requires otherwise on a sale and leaseback).

#### 1.10 Financial instruments

A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or a residual interest of another entity.

The amortised cost of a financial asset or financial liability is the amount at which the financial asset or financial liability is measured at initial recognition minus principal repayments, plus or minus the cumulative amortisation using the effective interest method of any difference between that initial amount and the maturity amount, and minus any reduction (directly or through the use of an allowance account) for impairment or uncollectibility.

Credit risk is the risk that one party to a financial instrument will cause a financial loss for the other party by failing to discharge an obligation. Currency risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in foreign exchange rates. Derecognition is the removal of a previously recognised financial asset or financial liability from an entity's statement of financial position.

Annual Financial Statements for the year ended 30 June 2018

## Accounting Policies for the year ended 30 June 2018

The effective interest method is a method of calculating the amortised cost of a financial asset or a financial liability (or group of financial assets or financial liabilities) and of allocating the interest income or interest expense over the relevant period. The effective interest rate is the rate that exactly discounts estimated future cash payments or receipts through the expected life of the financial instrument or, when appropriate, a shorter period to the net carrying amount of the financial asset or financial liability. When calculating the effective interest rate, an entity shall estimate cash flows considering all contractual terms of the financial instrument (for example, prepayment, call and similar options) but shall not consider future credit losses. The calculation includes all fees and points paid or received between parties to the contract that are an integral part of the effective interest rate (see the Standard of GRAP on Revenue from Exchange Transactions), transaction costs, and all other premiums or discounts. There is a presumption that the cash flows and the expected life of a group of similar financial instruments can be estimated reliably. However, in those rare cases when it is not possible to reliably estimate the cash flows or the expected life of a financial instrument (or group of financial instruments), an entity shall use the contractual cash flows over the full contractual term of the financial instrument (or group of financial instruments).

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable willing parties in an arm's length transaction.

#### A financial asset is:

- cash:
- a residual interest of another entity; or
- a contractual right to:
  - receive cash or another financial asset from another entity; or
  - exchange financial assets or financial liabilities with another entity under conditions that are potentially favourable to the entity.

A financial liability is any liability that is a contractual obligation to:

- deliver cash or another financial asset to another entity; or
- exchange financial assets or financial liabilities under conditions that are potentially unfavourable to the entity.

Transaction costs are incremental costs that are directly attributable to the acquisition, issue or disposal of a financial asset or financial liability. An incremental cost is one that would not have been incurred if the entity had not acquired, issued or disposed of the financial instrument.

Financial instruments at amortised cost are non-derivative financial assets or non-derivative financial liabilities that have fixed or determinable payments, excluding those instruments that:

- the entity designates at fair value at initial recognition; or
- are held for trading.

Financial instruments at cost are investments in residual interests that do not have a quoted market price in an active market, and whose fair value cannot be reliably measured.

Financial instruments at fair value comprise financial assets or financial liabilities that are:

- derivatives;
- combined instruments that are designated at fair value;
- instruments held for trading. A financial instrument is held for trading if:
  - it is acquired or incurred principally for the purpose of selling or repurchasing it in the near-term; or
  - on initial recognition it is part of a portfolio of identified financial instruments that are managed together and for which there is evidence of a recent actual pattern of short term profit-taking;
  - non-derivative financial assets or financial liabilities with fixed or determinable payments that are designated at fair value at initial recognition; and
  - financial instruments that do not meet the definition of financial instruments at amortised cost or financial instruments at cost.

Annual Financial Statements for the year ended 30 June 2018

### Accounting Policies for the year ended 30 June 2018

#### Classification

The entity has the following types of financial assets (classes and category) as reflected on the face of the statement of financial position or in the notes thereto:

#### Class

Receivables from exchange transactions Receivables from non-exchange transactions Investments Bank and cash

#### Category

Financial asset measured at amortised cost Financial asset measured at amortised cost

The entity has the following types of financial liabilities (classes and category) as reflected on the face of the statement of financial position or in the notes thereto:

#### Class

Payables from exchange transactions
Payables from non-exchange transactions
Unspent conditional grants and receipts
Consumer deposits
Long term loan

#### Category

Financial liability measured at amortised cost Financial liability measured at amortised cost Financial liability measured at amortised cost Financial liability measured at fair value Financial liability measured at fair value

#### Initial recognition

The entity recognises a financial asset or a financial liability in its statement of financial position when the entity becomes a party to the contractual provisions of the instrument.

The entity recognises financial assets using trade date accounting.

#### Initial measurement

The entity measures a financial asset and financial liability initially at its fair value plus transaction costs that are directly attributable to the acquisition or issue of the financial asset or financial liability.

Annual Financial Statements for the year ended 30 June 2018

### Accounting Policies for the year ended 30 June 2018

#### Subsequent measurement

The entity measures all financial assets and financial liabilities after initial recognition using the following categories:

- Financial instruments at fair value.
- Financial instruments at amortised cost.
- · Financial instruments at cost.

All financial assets measured at amortised cost, or cost, are subject to an impairment review.

#### Reclassification

The entity does not reclassify a financial instrument while it is issued or held unless it is:

- · combined instrument that is required to be measured at fair value; or
- an investment in a residual interest that meets the requirements for reclassification.

#### Gains and losses

For financial assets and financial liabilities measured at amortised cost or cost, a gain or loss is recognised in surplus or deficit when the financial asset or financial liability is derecognised or impaired, or through the amortisation process.

#### Impairment and uncollectibility of financial assets

The entity assess at the end of each reporting period whether there is any objective evidence that a financial asset or group of financial assets is impaired.

Financial assets measured at amortised cost:

If there is objective evidence that an impairment loss on financial assets measured at amortised cost has been incurred, the amount of the loss is measured as the difference between the asset's carrying amount and the present value of estimated future cash flows (excluding future credit losses that have not been incurred) discounted at the financial asset's original effective interest rate. The carrying amount of the asset is reduced directly OR through the use of an allowance account. The amount of the loss is recognised in surplus or deficit.

If, in a subsequent period, the amount of the impairment loss decreases and the decrease can be related objectively to an event occurring after the impairment was recognised, the previously recognised impairment loss is reversed directly OR by adjusting an allowance account. The reversal does not result in a carrying amount of the financial asset that exceeds what the amortised cost would have been had the impairment not been recognised at the date the impairment is reversed. The amount of the reversal is recognised in surplus or deficit.

#### Financial assets measured at cost:

If there is objective evidence that an impairment loss has been incurred on an investment in a residual interest that is not measured at fair value because its fair value cannot be measured reliably, the amount of the impairment loss is measured as the difference between the carrying amount of the financial asset and the present value of estimated future cash flows discounted at the current market rate of return for a similar financial asset. Such impairment losses are not reversed.

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## Accounting Policies for the year ended 30 June 2018

#### Derecognition

#### Financial assets

The entity derecognises financial assets using trade date accounting.

The entity derecognises a financial asset only when:

- the contractual rights to the cash flows from the financial asset expire, are settled or waived;
- the entity transfers to another party substantially all of the risks and rewards of ownership of the financial asset;
- the entity, despite having retained some significant risks and rewards of ownership of the financial asset, has transferred control of the asset to another party and the other party has the practical ability to sell the asset in its entirety to an unrelated third party, and is able to exercise that ability unilaterally and without needing to impose additional restrictions on the transfer. In this case, the entity:
  - derecognise the asset; and
  - recognise separately any rights and obligations created or retained in the transfer.

On derecognition of a financial asset in its entirety, the difference between the carrying amount and the sum of the consideration received is recognised in surplus or deficit.

#### Financial liabilities

The entity removes a financial liability (or a part of a financial liability) from its statement of financial position when it is extinguished — i.e. when the obligation specified in the contract is discharged, cancelled, expires or waived.

The difference between the carrying amount of a financial liability (or part of a financial liability) extinguished or transferred to another party and the consideration paid, including any non-cash assets transferred or liabilities assumed, is recognised in surplus or deficit. Any liabilities that are waived, forgiven or assumed by another entity by way of a non-exchange transaction are accounted for in accordance with the Standard of GRAP on Revenue from Non-exchange Transactions (Taxes and Transfers).

#### Presentation

Interest relating to a financial instrument or a component that is a financial liability is recognised as revenue or expense in surplus or deficit.

Losses and gains relating to a financial instrument or a component that is a financial liability is recognised as revenue or expense in surplus or deficit.

A financial asset and a financial liability are only offset and the net amount presented in the statement of financial position when the entity currently has a legally enforceable right to set off the recognised amounts and intends either to settle on a net basis, or to realise the asset and settle the liability simultaneously.

#### 1.11 Leases

#### The Municipality as a lessee

Leases are classified as finance leasees where substantially all the risks and rewards of ownership are transfered to the Municipality. Property, plant and equipment or intangible assets subject to finance lease agreements are capitalised at amounts equal to the fair value of the asset or if lower the present value of the minimum lease payments determined at the inception of the lease. Corresponding liabilities are included as finance lease liabilities. The corresponding liabilities are initially recognised at the inception of the lease and measured at the sum of the minimum lease payments discounted for the effect of the interest. In discounting the lease payments, the municipality uses the interest rate that exactly discounts the lease payment and unguaranteed residual values to the fair value of the asset plus any direct costs incurred. Lease payments are allocated between the capital and finance costs portions using the effective interest method. Lease finance costs are expensed when incurred.

Subsequent to initial recognition, the leased assets are accounted for in accordance wih the stated accounting policies applicable to property, plant and equipment or intangible assets. The lease liability is reduced by the lease payments, which are allocated between finance costs and capital repayment using the effective interest method. Lease finance costs are expensed when incurred. The accounting policies reating to the derecognition of financial instruments are applied to lease payables. The leased asset is depreciated over the shorter of the useful life of the asset or the lease term.

Annual Financial Statements for the year ended 30 June 2018

# Accounting Policies for the year ended 30 June 2018

#### The Municipality as a lessor

Operating lease rental income is recognised on a straight line over the term of the relevant lease.

#### Finance leases - lessee

Finance leases are recognised as assets and liabilities in the statement of financial position at amounts equal to the fair value of the leased property or, if lower, the present value of the minimum lease payments. The corresponding liability to the lessor is included in the statement of financial position as a finance lease obligation.

The discount rate used in calculating the present value of the minimum lease payments is the interest rate implicit in the lease if it practicable to determine. If not the rate for the government bond with a maturity similar to the lease is used.

Minimum lease payments are apportioned between the finance charge and reduction of the outstanding liability. The finance charge is allocated to each period during the lease term so as to produce a constant periodic rate of on the remaining balance of the liability.

#### Operating leases - lessor

Operating lease revenue is recognised as revenue on a straight-line basis over the lease term.

Initial direct costs incurred in negotiating and arranging operating leases are added to the carrying amount of the leased asset and recognised as an expense over the lease term on the same basis as the lease revenue.

Income for leases is disclosed under revenue in statement of financial performance.

#### Operating leases - lessee

Operating lease payments are recognised as an expense on a straight-line basis over the lease term. The difference between the amounts recognised as an expense and the contractual payments are recognised as an operating lease asset or liability.

#### 1.12 Inventories

Inventories are initially measured at cost except where inventories are acquired through a non-exchange transaction, then their costs are their fair value as at the date of acquisition.

Subsequently inventories are measured at the lower of cost and net realisable value.

Inventories are measured at the lower of cost and current replacement cost where they are held for;

- distribution at no charge or for a nominal charge; or
- consumption in the production process of goods to be distributed at no charge or for a nominal charge.

Net realisable value is the estimated selling price in the ordinary course of operations less the estimated costs of completion and the estimated costs necessary to make the sale, exchange or distribution.

Current replacement cost is the cost the municipality incurs to acquire the asset on the reporting date.

The cost of inventories comprises of all costs of purchase, costs of conversion and other costs incurred in bringing the inventories to their present location and condition.

The cost of inventories of items that are not ordinarily interchangeable and goods or services produced and segregated for specific projects is assigned using specific identification of the individual costs.

The cost of inventories is assigned using the weighted average cost formula. The same cost formula is used for all inventories having a similar nature and use to the municipality.

When inventories are sold, the carrying amounts of those inventories are recognised as an expense in the period in which the related revenue is recognised. If there is no related revenue, the expenses are recognised when the goods are distributed, or related services are rendered. The amount of any write-down of inventories to net realisable value or current replacement cost and all losses of inventories are recognised as an expense in the period the write-down or loss occurs. The amount of any reversal of any write-down of inventories, arising from an increase in net realisable value or current replacement cost, are recognised as a reduction in the amount of inventories recognised as an expense in the period in which the reversal occurs.

# Accounting Policies for the year ended 30 June 2018

# 1.13 Impairment of cash-generating assets

Cash-generating assets are assets managed with the objective of generating a commercial return. An asset generates a commercial return when it is deployed in a manner consistent with that adopted by a profit-oriented entity.

Impairment is a loss in the future economic benefits or service potential of an asset, over and above the systematic recognition of the loss of the asset's future economic benefits or service potential through depreciation (amortisation).

Carrying amount is the amount at which an asset is recognised in the statement of financial position after deducting any accumulated depreciation and accumulated impairment losses thereon.

A cash-generating unit is the smallest identifiable group of assets managed with the objective of generating a commercial return that generates cash inflows from continuing use that are largely independent of the cash inflows from other assets or groups of assets.

Costs of disposal are incremental costs directly attributable to the disposal of an asset, excluding finance costs and income tax expense.

Depreciation (Amortisation) is the systematic allocation of the depreciable amount of an asset over its useful life.

Fair value less costs to sell is the amount obtainable from the sale of an asset in an arm's length transaction between knowledgeable, willing parties, less the costs of disposal.

Recoverable amount of an asset or a cash-generating unit is the higher its fair value less costs to sell and its value in use.

Useful life is either:

- (a) the period of time over which an asset is expected to be used by the municipality; or
- (b) the number of production or similar units expected to be obtained from the asset by the municipality.

Criteria developed by the municipality to distinguish cash-generating assets from non-cash-generating assets are as follow:

# Identification of a potential impairment

The recoverable amount of an asset is the higher of its fair value less cost to sell and its value in use. When the carrying amount of a cash-generating asset exceeds its recoverable amount, it is impaired.

The municipality assesses at each reporting date whether there is any indication that a cash-generating asset may be impaired. If any such indication exists, the municipality estimates the recoverable amount of the asset.

Irrespective of whether there is any indication of impairment, the municipality also test a cash-generating intangible asset with an indefinite useful life or a cash-generating intangible asset not yet available for use for impairment annually by comparing its carrying amount with its recoverable amount. This impairment test is performed at the same time every year. If an intangible asset was initially recognised during the current reporting period, that intangible asset was tested for impairment before the end of the current reporting period.

#### Value in use

Value in use of a cash-generating asset is the present value of the estimated future cash flows expected to be derived from the continuing use of an asset and from its disposal at the end of its useful life.

When estimating the value in use of an asset, the municipality estimates the future cash inflows and outflows to be derived from continuing use of the asset and from its ultimate disposal and the municipality applies the appropriate discount rate to those future cash flows.

Annual Financial Statements for the year ended 30 June 2018

## Accounting Policies for the year ended 30 June 2018

### Recognition and measurement (individual asset)

If the recoverable amount of a cash-generating asset is less than its carrying amount, the carrying amount of the asset is reduced to its recoverable amount. This reduction is an impairment loss.

An impairment loss is recognised immediately in surplus or deficit.

Any impairment loss of a revalued cash-generating asset is treated as a revaluation decrease.

When the amount estimated for an impairment loss is greater than the carrying amount of the cash-generating asset to which it relates, the municipality recognises a liability only to the extent that is a requirement in the Standard of GRAP.

After the recognition of an impairment loss, the depreciation (amortisation) charge for the cash-generating asset is adjusted in future periods to allocate the cash-generating asset's revised carrying amount, less its residual value (if any), on a systematic basis over its remaining useful life.

#### Cash-generating units

If there is any indication that an asset may be impaired, the recoverable amount is estimated for the individual asset. If it is not possible to estimate the recoverable amount of the individual asset, the municipality determines the recoverable amount of the cash-generating unit to which the asset belongs (the asset's cash-generating unit).

If an active market exists for the output produced by an asset or group of assets, that asset or group of assets is identified as a cash-generating unit, even if some or all of the output is used internally.

Cash-generating units are identified consistently from period to period for the same asset or types of assets, unless a change is justified.

The carrying amount of a cash-generating unit is determined on a basis consistent with the way the recoverable amount of the cash-generating unit is determined.

An impairment loss is recognised for a cash-generating unit if the recoverable amount of the unit is less than the carrying amount of the unit. The impairment is allocated to reduce the carrying amount of the cash-generating assets of the unit on a pro rata basis, based on the carrying amount of each asset in the unit. These reductions in carrying amounts are treated as impairment losses on individual assets.

In allocating an impairment loss, the entity does not reduce the carrying amount of an asset below the highest of:

- its fair value less costs to sell (if determinable);
- its value in use (if determinable); and
- zero.

The amount of the impairment loss that would otherwise have been allocated to the asset is allocated pro rata to the other cash-generating assets of the unit.

Where a non-cash-generating asset contributes to a cash-generating unit, a proportion of the carrying amount of that non-cash-generating asset is allocated to the carrying amount of the cash-generating unit prior to estimation of the recoverable amount of the cash-generating unit.

Annual Financial Statements for the year ended 30 June 2018

# Accounting Policies for the year ended 30 June 2018

## Reversal of impairment loss

The municipality assess at each reporting date whether there is any indication that an impairment loss recognised in prior periods for a cash-generating asset may no longer exist or may have decreased. If any such indication exists, the entity estimates the recoverable amount of that asset.

An impairment loss recognised in prior periods for a cash-generating asset is reversed if there has been a change in the estimates used to determine the asset's recoverable amount since the last impairment loss was recognised. The carrying amount of the asset is increased to its recoverable amount. The increase is a reversal of an impairment loss. The increased carrying amount of an asset attributable to a reversal of an impairment loss does not exceed the carrying amount that would have been determined (net of depreciation or amortisation) had no impairment loss been recognised for the asset in prior periods.

A reversal of an impairment loss for a cash-generating asset is recognised immediately in surplus or deficit.

After a reversal of an impairment loss is recognised, the depreciation (amortisation) charge for the cash-generating asset is adjusted in future periods to allocate the cash-generating asset's revised carrying amount, less its residual value (if any), on a systematic basis over its remaining useful life.

A reversal of an impairment loss for a cash-generating unit is allocated to the cash-generating assets of the unit pro rata with the carrying amounts of those assets. These increases in carrying amounts are treated as reversals of impairment losses for individual assets. No part of the amount of such a reversal is allocated to a non-cash-generating asset contributing service potential to a cash-generating unit.

In allocating a reversal of an impairment loss for a cash-generating unit, the carrying amount of an asset is not increased above the lower of:

- its recoverable amount (if determinable); and
- the carrying amount that would have been determined (net of amortisation or depreciation) had no impairment loss been recognised for the asset in prior periods.

The amount of the reversal of the impairment loss that would otherwise have been allocated to the asset is allocated pro rata to the other assets of the unit.

## Redesignation

The redesignation of assets from a cash-generating asset to a non-cash-generating asset or from a non-cash-generating asset to a cash-generating asset only occur when there is clear evidence that such a redesignation is appropriate.

# 1.14 Impairment of non-cash-generating assets

Cash-generating assets are assets managed with the objective of generating a commercial return. An asset generates a commercial return when it is deployed in a manner consistent with that adopted by a profit-oriented entity.

Non-cash-generating assets are assets other than cash-generating assets.

Impairment is a loss in the future economic benefits or service potential of an asset, over and above the systematic recognition of the loss of the asset's future economic benefits or service potential through depreciation (amortisation).

Carrying amount is the amount at which an asset is recognised in the statement of financial position after deducting any accumulated depreciation and accumulated impairment losses thereon.

A cash-generating unit is the smallest identifiable group of assets managed with the objective of generating a commercial return that generates cash inflows from continuing use that are largely independent of the cash inflows from other assets or groups of assets.

Costs of disposal are incremental costs directly attributable to the disposal of an asset, excluding finance costs and income tax expense.

Depreciation (Amortisation) is the systematic allocation of the depreciable amount of an asset over its useful life.

Fair value less costs to sell is the amount obtainable from the sale of an asset in an arm's length transaction between knowledgeable, willing parties, less the costs of disposal.

Recoverable service amount is the higher of a non-cash-generating asset's fair value less costs to sell and its value in use.

Annual Financial Statements for the year ended 30 June 2018

## Accounting Policies for the year ended 30 June 2018

Useful life is either:

- (a) the period of time over which an asset is expected to be used by the municipality; or
- (b) the number of production or similar units expected to be obtained from the asset by the municipality.

### Identification

When the carrying amount of a non-cash-generating asset exceeds its recoverable service amount, it is impaired. The municipality assesses at each reporting date whether there is any indication that a non-cash-generating asset may be impaired. If any such indication exists, the municipality estimates the recoverable service amount of the asset.

Irrespective of whether there is any indication of impairment, the entity also test a non-cash-generating intangible asset with an indefinite useful life or a non-cash-generating intangible asset not yet available for use for impairment annually by comparing its carrying amount with its recoverable service amount. This impairment test is performed at the same time every year. If an intangible asset was initially recognised during the current reporting period, that intangible asset was tested for impairment before the end of the current reporting period.

### Value in use

Value in use of non-cash-generating assets is the present value of the non-cash-generating assets remaining service potential.

The present value of the remaining service potential of a non-cash-generating assets is determined using the following approach:

## Depreciated replacement cost approach

The present value of the remaining service potential of a non-cash-generating asset is determined as the depreciated replacement cost of the asset. The replacement cost of an asset is the cost to replace the asset's gross service potential. This cost is depreciated to reflect the asset in its used condition. An asset may be replaced either through reproduction (replication) of the existing asset or through replacement of its gross service potential. The depreciated replacement cost is measured as the reproduction or replacement cost of the asset, whichever is lower, less accumulated depreciation calculated on the basis of such cost, to reflect the already consumed or expired service potential of the asset.

The replacement cost and reproduction cost of an asset is determined on an "optimised" basis. The rationale is that the municipality would not replace or reproduce the asset with a like asset if the asset to be replaced or reproduced is an overdesigned or overcapacity asset. Overdesigned assets contain features which are unnecessary for the goods or services the asset provides. Overcapacity assets are assets that have a greater capacity than is necessary to meet the demand for goods or services the asset provides. The determination of the replacement cost or reproduction cost of an asset on an optimised basis thus reflects the service potential required of the asset.

### Recognition and measurement of non-cash generating units

If the recoverable service amount of a non-cash-generating asset is less than its carrying amount, the carrying amount of the asset is reduced to its recoverable service amount. This reduction is an impairment loss.

An impairment loss is recognised immediately in surplus or deficit.

When the amount estimated for an impairment loss is greater than the carrying amount of the non-cash-generating asset to which it relates, the municipality recognises a liability only to the extent that is a requirement in the Standards of GRAP.

After the recognition of an impairment loss, the depreciation (amortisation) charge for the non-cash-generating asset is adjusted in future periods to allocate the non-cash-generating asset's revised carrying amount, less its residual value (if any), on a systematic basis over its remaining useful life.

Annual Financial Statements for the year ended 30 June 2018

# Accounting Policies for the year ended 30 June 2018

## Reversal of an impairment loss

The municipality assess at each reporting date whether there is any indication that an impairment loss recognised in prior periods for a non-cash-generating asset may no longer exist or may have decreased. If any such indication exists, the municipality estimates the recoverable service amount of that asset.

An impairment loss recognised in prior periods for a non-cash-generating asset is reversed if there has been a change in the estimates used to determine the asset's recoverable service amount since the last impairment loss was recognised. The carrying amount of the asset is increased to its recoverable service amount. The increase is a reversal of an impairment loss. The increased carrying amount of an asset attributable to a reversal of an impairment loss does not exceed the carrying amount that would have been determined (net of depreciation or amortisation) had no impairment loss been recognised for the asset in prior periods.

A reversal of an impairment loss for a non-cash-generating asset is recognised immediately in surplus or deficit.

After a reversal of an impairment loss is recognised, the depreciation (amortisation) charge for the non-cash-generating asset is adjusted in future periods to allocate the non-cash-generating asset's revised carrying amount, less its residual value (if any), on a systematic basis over its remaining useful life.

## Redesignation

The redesignation of assets from a cash-generating asset to a non-cash-generating asset or from a non-cash-generating asset to a cash-generating asset only occur when there is clear evidence that such a redesignation is appropriate.

## 1.15 Employee benefits

Employee benefits are all forms of consideration given by entity in exchange for service rendered by employees.

Termination benefits are employee benefits payable as a result of either:

- the municipality's decision to terminate an employee's employment before the normal retirement date; or
- an employee's decision to accept voluntary redundancy in exchange for those benefits.

Other long-term employee benefits are employee benefits (other than post-employment benefits and termination benefits) that are not due to be settled within twelve months after the end of the period in which the employees render the related service.

Vested employee benefits are employee benefits that are not conditional on future employment.

A constructive obligation is an obligation that derives from a entity's actions where by an established pattern of past practice, published policies or a sufficiently specific current statement, the entity has indicated to other parties that it will accept certain responsibilities and as a result, the entity has created a valid expectation on the part of those other parties that it will discharge those responsibilities.

Annual Financial Statements for the year ended 30 June 2018

## Accounting Policies for the year ended 30 June 2018

## Short-term employee benefits

Short-term employee benefits are employee benefits (other than termination benefits) that are due to be settled within twelve months after the end of the period in which the employees render the related service.

Short-term employee benefits include items such as:

- wages, salaries and social security contributions;
- short-term compensated absences (such as paid annual leave and paid sick leave) where the compensation for the absences is due to be settled within twelve months after the end of the reporting period in which the employees render the related employee service;
- bonus, incentive and performance related payments payable within twelve months after the end of the reporting period in which the employees render the related service; and
- non-monetary benefits (for example, medical care, and free or subsidised goods or services such as housing, cars and cellphones) for current employees.

When an employee has rendered service to the Municipality during a reporting period, the Municipality recognises the undiscounted amount of short-term employee benefits expected to be paid in exchange for that service:

- as a liability (accrued expense), after deducting any amount already paid. If the amount already paid exceeds the
  undiscounted amount of the benefits, the entity recognise that excess as an asset (prepaid expense) to the
  extent that the prepayment will lead to, for example, a reduction in future payments or a cash refund; and
- as an expense, unless another Standard requires or permits the inclusion of the benefits in the cost of an asset.

The expected cost of compensated absences is recognised as an expense as the employees render services that increase their entitlement or, in the case of non-accumulating absences, when the absence occurs. The entity measures the expected cost of accumulating compensated absences as the additional amount that the entity expects to pay as a result of the unused entitlement that has accumulated at the reporting date.

The entity recognise the expected cost of bonus, incentive and performance related payments when the entity has a present legal or constructive obligation to make such payments as a result of past events and a reliable estimate of the obligation can be made. A present obligation exists when the entity has no realistic alternative but to make the payments.

### Post-employment benefits

Post-employment benefits are employee benefits (other than termination benefits) which are payable after the completion of employment.

Annual Financial Statements for the year ended 30 June 2018

# Accounting Policies for the year ended 30 June 2018

# Post-employment benefits: Defined benefit plans

Defined benefit plans are post-employment benefit plans other than defined contribution plans.

Actuarial gains and losses comprise experience adjustments (the effects of differences between the previous actuarial assumptions and what has actually occurred) and the effects of changes in actuarial assumptions. In measuring its defined benefit liability the entity recognises actuarial gains and losses in surplus or deficit in the reporting period in which they OCCUE.

Current service cost is the increase in the present value of the defined benefit obligation resulting from employee service in the current period.

Interest cost is the increase during a period in the present value of a defined benefit obligation which arises because the benefits are one period closer to settlement.

Past service cost is the change in the present value of the defined benefit obligation for employee service in prior periods, resulting in the current period from the introduction of, or changes to, post-employment benefits or other long-term employee benefits. Past service cost may be either positive (when benefits are introduced or changed so that the present value of the defined benefit obligation increases) or negative (when existing benefits are changed so that the present value of the defined benefit obligation decreases). In measuring its defined benefit liability the entity recognise past service cost as an expense in the reporting period in which the plan is amended.

The present value of a defined benefit obligation is the present value, without deducting any plan assets, of expected future payments required to settle the obligation resulting from employee service in the current and prior periods.

The amount recognised as a defined benefit liability is the net total of the following amounts:

- the present value of the defined benefit obligation at the reporting date;
- minus the fair value at the reporting date of plan assets (if any) out of which the obligations are to be settled
- plus any liability that may arise as a result of a minimum funding requirement

The amount determined as a defined benefit liability may be negative (an asset). The entity measure the resulting asset at the lower of:

- the present value of any economic benefits available in the form of refunds from the plan or reductions in future contributions to the plan. The present value of these economic benefits is determined using a discount rate which reflects the time value of money.

Any adjustments arising from the limit above is recognised in surplus or deficit.

The entity determines the present value of defined benefit obligations and the fair value of any plan assets with sufficient regularity such that the amounts recognised in the annual financial statements do not differ materially from the amounts that would be determined at the reporting date.

The entity uses the Projected Unit Credit Method to determine the present value of its defined benefit obligations and the related current service cost and, where applicable, past service cost. The Projected Unit Credit Method (sometimes known as the accrued benefit method pro-rated on service or as the benefit/years of service method) sees each period of service as giving rise to an additional unit of benefit entitlement and measures each unit separately to build up the final obligation.

Actuarial valuations are conducted on an annual basis by independent actuaries separately for each plan. The results of the valuation are updated for any material transactions and other material changes in circumstances (including changes in market prices and interest rates) up to the reporting date.

Annual Financial Statements for the year ended 30 June 2018

## Accounting Policies for the year ended 30 June 2018

## Other post retirement obligations

The municipality provides post-retirement health care benefits, housing subsidies and gratuities upon retirement to some retirees.

The entitlement to post-retirement health care benefits is based on the employee remaining in service up to retirement age and the completion of a minimum service period. The expected costs of these benefits are accrued over the period of employment. Independent qualified actuaries carry out valuations of these obligations. The municipality also provides a gratuity and housing subsidy on retirement to certain employees. An annual charge to income is made to cover both these liabilities.

The amount recognised as a liability for other long-term employee benefits is the net total of the following amounts:

- the present value of the defined benefit obligation at the reporting date;
- minus the fair value at the reporting date of plan assets (if any) out of which the obligations are to be settled directly.

The entity shall recognise the net total of the following amounts as expense or revenue, except to the extent that another Standard requires or permits their inclusion in the cost of an asset:

- current service cost;
- interest cost:
- the expected return on any plan assets and on any reimbursement right recognised as an asset;
- actuarial gains and losses, which shall all be recognised immediately;
- · past service cost, which shall all be recognised immediately; and
- the effect of any curtailments or settlements.

## 1.16 Provisions

Provisions are recognised when:

- the municipality has a present obligation as a result of a past event;
- it is probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation; and
- a reliable estimate can be made of the obligation.

The amount of a provision is the best estimate of the expenditure expected to be required to settle the present obligation at the reporting date.

Where the effect of time value of money is material, the amount of a provision is the present value of the expenditures expected to be required to settle the obligation.

The discount rate is a pre-tax rate that reflects current market assessments of the time value of money and the risks specific to the liability.

Where some or all of the expenditure required to settle a provision is expected to be reimbursed by another party, the reimbursement is recognised when, and only when, it is virtually certain that reimbursement will be received if the municipality settles the obligation. The reimbursement is treated as a separate asset. The amount recognised for the reimbursement does not exceed the amount of the provision.

Provisions are reviewed at each reporting date and adjusted to reflect the current best estimate. Provisions are reversed if it is no longer probable that an outflow of resources embodying economic benefits or service potential will be required, to settle the obligation.

Where discounting is used, the carrying amount of a provision increases in each period to reflect the passage of time. This increase is recognised as an interest expense.

A provision is used only for expenditures for which the provision was originally recognised.

Provisions are not recognised for future operating deficits.

If the municipality has a contract that is onerous, the present obligation (net of recoveries) under the contract is recognised and measured as a provision.

Annual Financial Statements for the year ended 30 June 2018

# Accounting Policies for the year ended 30 June 2018

## Decommissioning, restoration and similar liability

Changes in the measurement of an existing decommissioning, restoration and similar liability that result from changes in the estimated timing or amount of the outflow of resources embodying economic benefits or service potential required to settle the obligation, or a change in the discount rate, is accounted for as follows:

If the related asset is measured using the cost model:

- changes in the liability is added to, or deducted from, the cost of the related asset in the current period.
- the amount deducted from the cost of the asset does not exceed its carrying amount. If a decrease in the liability exceeds the carrying amount of the asset, the excess is recognised immediately in surplus or deficit.
- if the adjustment results in an addition to the cost of an asset, the entity consider whether this is an indication that the new carrying amount of the asset may not be fully recoverable. If there is such an indication, the entity test the asset for impairment by estimating its recoverable amount or recoverable service amount, and account for any impairment loss

The adjusted depreciable amount of the asset is depreciated over its useful life. Therefore, once the related asset has reached the end of its useful life, all subsequent changes in the liability is recognised in surplus or deficit as they occur. This applies under both the cost model and the revaluation model.

The periodic unwinding of the discount is recognised in surplus or deficit as a finance cost as it occurs.

## 1.17 Construction contracts and receivables

The municipality is registered for VAT on the payment basis. Revenue, expenses and assets are recognised net of the amount of value added tax. The net amount of value added tax recoverable from, or payable to, the taxation authority is included as part of receivables or payables in the statement of financial position. The net output VAT on debtors where money has not been received or creditors where payment has not yet been made is disclosed separately in the Statement of Financial Position in terms of GRAP 1.

The municipality is liable to account for VAT at standard rate (14% - period 01 July 2017 to March 2018) and (15% - 01 April 2018) in terms of section 7(1) of the vat act, in respect of the supply of goods or services except where the supplies are specifically zero-rated in terms of section 11, exempted in terms of section 12 or is out of scope for VAT purposes. The timing of payments to or from SARS is the last day of each of twelve months financial year.

## 1.18 Revenue from exchange transactions

Revenue is the gross inflow of economic benefits or service potential during the reporting period when those inflows result in an increase in net assets, other than increases relating to contributions from owners. An exchange transaction is one in which the municipality receives assets or services, or has liabilities extinguished, and directly gives approximately equal value (primarily in the form of goods, services or use of assets) to the other party in exchange.

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's length transaction.

### Measurement

Revenue is measured at the fair value of the consideration received or receivable, net of trade discounts and volume rebates.

### Sale of goods

Revenue from the sale of goods is recognised when all the following conditions have been satisfied:

- the municipality has transferred to the purchaser the significant risks and rewards of ownership of the goods;
- the municipality retains neither continuing managerial involvement to the degree usually associated with ownership nor effective control over the goods sold;
- the amount of revenue can be measured reliably;
- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality; and
- the costs incurred or to be incurred in respect of the transaction can be measured reliably.

Annual Financial Statements for the year ended 30 June 2018

# Accounting Policies for the year ended 30 June 2018

### Rendering of services

When the outcome of a transaction involving the rendering of services can be estimated reliably, revenue associated with the transaction is recognised by reference to the stage of completion of the transaction at the reporting date. The outcome of a transaction can be estimated reliably when all the following conditions are satisfied:

- the amount of revenue can be measured reliably;
- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality;
- the stage of completion of the transaction at the reporting date can be measured reliably; and
- the costs incurred for the transaction and the costs to complete the transaction can be measured reliably.

When services are performed by an indeterminate number of acts over a specified time frame, revenue is recognised on a straight line basis over the specified time frame unless there is evidence that some other method better represents the stage of completion. When a specific act is much more significant than any other acts, the recognition of revenue is postponed until the significant act is executed.

When the outcome of the transaction involving the rendering of services cannot be estimated reliably, revenue is recognised only to the extent of the expenses recognised that are recoverable.

Service revenue is recognised by reference to the stage of completion of the transaction at the reporting date. Stage of completion is determined by services performed to date as a percentage of total services to be performed.

### Interest

Revenue arising from the use by others of entity assets yielding interest, royalties and dividends is recognised when:

- It is probable that the economic benefits or service potential associated with the transaction will flow to the municipality, and
- The amount of the revenue can be measured reliably.

Interest is recognised, in surplus or deficit, using the effective interest rate method.

Service fees included in the price of the product are recognised as revenue over the period during which the service is performed.

## 1.19 Revenue from non-exchange transactions

Revenue comprises gross inflows of economic benefits or service potential received and receivable by an municipality, which represents an increase in net assets, other than increases relating to contributions from owners.

Conditions on transferred assets are stipulations that specify that the future economic benefits or service potential embodied in the asset is required to be consumed by the recipient as specified or future economic benefits or service potential must be returned to the transferor.

Fines are economic benefits or service potential received or receivable by entities, as determined by a court or other law enforcement body, as a consequence of the breach of laws or regulations.

Non-exchange transactions are transactions that are not exchange transactions. In a non-exchange transaction, an municipality either receives value from another municipality without directly giving approximately equal value in exchange, or gives value to another municipality without directly receiving approximately equal value in exchange.

Restrictions on transferred assets are stipulations that limit or direct the purposes for which a transferred asset may be used, but do not specify that future economic benefits or service potential is required to be returned to the transferor if not deployed as specified.

Stipulations on transferred assets are terms in laws or regulation, or a binding arrangement, imposed upon the use of a transferred asset by entities external to the reporting municipality.

The taxable event is the event that the government, legislature or other authority has determined will be subject to taxation.

Taxes are economic benefits or service potential compulsorily paid or payable to entities, in accordance with laws and or regulations, established to provide revenue to government. Taxes do not include fines or other penalties imposed for breaches of the law.

Transfers are inflows of future economic benefits or service potential from non-exchange transactions, other than taxes.

Annual Financial Statements for the year ended 30 June 2018

# Accounting Policies for the year ended 30 June 2018

## Recognition

An inflow of resources from a non-exchange transaction recognised as an asset is recognised as revenue, except to the extent that a liability is also recognised in respect of the same inflow.

As the municipality satisfies a present obligation recognised as a liability in respect of an inflow of resources from a non-exchange transaction recognised as an asset, it reduces the carrying amount of the liability recognised and recognises an amount of revenue equal to that reduction.

### Measurement

Revenue from a non-exchange transaction is measured at the amount of the increase in net assets recognised by the municipality.

When, as a result of a non-exchange transaction, the municipality recognises an asset, it also recognises revenue equivalent to the amount of the asset measured at its fair value as at the date of acquisition, unless it is also required to recognise a liability. Where a liability is required to be recognised it will be measured as the best estimate of the amount required to settle the obligation at the reporting date, and the amount of the increase in net assets, if any, recognised as revenue. When a liability is subsequently reduced, because the taxable event occurs or a condition is satisfied, the amount of the reduction in the liability is recognised as revenue.

# Rates, including collection charges, penalties and interest

Revenue from property rates is recognised when the legal entitlement to this revenue arises. Collection charges are recognised when such amounts are legally enforveable. Penalty interest on unpaid rates is recognised on a time apportionnment basis with reference to the principle amount receivable and effective interest rate applicable. Rebates are granted to certain catergories of ratepayers and are deducted from the revenue.

### **Transfers**

Apart from Services in kind, which are not recognised, the municipality recognises an asset in respect of transfers when the transferred resources meet the definition of an asset and satisfy the criteria for recognition as an asset.

Transferred assets are measured at their fair value as at the date of acquisition.

## Fines

Fines are recognised as revenue when the receivable meets the definition of an asset and satisfies the criteria for recognition as an asset.

Assets (revenue) arising from fines are measured at the best estimate of the inflow of resources to the municipality.

Where the municipality collects fines in the capacity of an agent, the fine will not be revenue of the collecting municipality.

# Gifts and donations, including goods in-kind

Donations are recognised on a cash basis or where the donation is in the form of, property, plant and equipment, when such items are available for use.

## 1.20 Conditional grants and receipts

Revenue received from conditional grants, donations and funding are recognised as revenue to the extent that the municipality has complied with any of the criteria, conditions or obligations embodied in the agreement. To the extent that the criteria, conditions or obligations have not been met a liability is recognised.

## 1.21 Investment income

Investment income is recognised on a time-proportion basis using the effective interest method.

## 1.22 Borrowing costs

Borrowing costs are interest and other expenses incurred by an entity in connection with the borrowing of funds.

Annual Financial Statements for the year ended 30 June 2018

## Accounting Policies for the year ended 30 June 2018

The alternative treatment, as allowed by the Borrowing Costs standard (GRAP 5), to expense Borrowing Costs has been selected by the Municipality.

Borrowing costs are recognised as an expense in the period in which they are incurred.

### 1.23 Segment information

A segment is an activity of an entity:

- that generates economic benefits or service potential (including economic benefits or service potential relating to transactions between activities of the same entity);
- whose results are regularly reviewed by management to make decisions about resources to be allocated to that
  activity and in assessing its performance; and
- for which separate financial information is available.

Reportable segments are the actual segments which are reported on in the segment report. They are the segments identified above or alternatively an aggregation of two or more of those segments where the aggregation criteria are met.

### 1.24 Related parties

Individuals as well as their close family members, and/or entities are related parties if one party has the ability, directly or indirectly, to control or jointly control the other party or exercise significant influence over the other party in making financial and/or operating decisions.

Related parties include:

- Entities that directly, or indirectly through one or more intermediaries, control, or are controlled by the reporting entity;
- Individuals owning, directly or indirectly, an interest in the reporting entity that gives them significant influence over the entity, and close members of the family of any such individual;
- Key management personnel, and close members of the family of key management personnel; and
- Entities in which a substantial ownership interest is held, directly or indirectly, by any person described in the 2nd and 3rd bullet, or over which such a person is able to exercise significant influence.

Key management personnel include:

- All directors or members of the governing body of the entity, being the Executive Mayor, Executive Deputy Mayor, Speaker and members of the Mayoral Committee.
- Other persons having the authority and responsibility for planning, directing and controlling the activities of the
  reporting entity being the Municipal Manager, Chief Financial Officer an all other managers reporting directly to the
  Municipal Manager or as designated by the Municipal Manager.

## 1.25 Commitments

Items are classified as commitments when the municipality has committed itself to future transactions that will normally result in the outflow of resources embodying economic benefits or service potential. A commitment is disclosed to the extent that it has not already been recognised anywhere else in the financial statements.

At the end of each financial period the municipality determines commitments in respect of capital expenditure that has been approved and contracted for which is then disclosed in the commitment note in the financial statements.

## 1.26 Events after reporting date

Events after reporting date are those events, both favourable and unfavourable, that occur between the reporting date and the date when the financial statements are authorised for issue. Two types of events can be identified:

- those that provide evidence of conditions that existed at the reporting date (adjusting events after the reporting date); and
- those that are indicative of conditions that arose after the reporting date (non-adjusting events after the reporting date).

The municipality will adjust the amount recognised in the financial statements to reflect adjusting events after the reporting date once the event occurred.

The municipality will disclose the nature of the event and an estimate of its financial effect or a statement that such estimate cannot be made in respect of all material non-adjusting events, where non-disclosure could influence the economic decisions of users taken on the basis of the financial statements.

Annual Financial Statements for the year ended 30 June 2018

# Accounting Policies for the year ended 30 June 2018

### 1.27 Comparative figures

Where necessary, comparative figures have been reclassified to conform to changes in presentation in the current year. The nature and reason for the reclassification are disclosed in the comparative figure note 49 to the financial statements.

## 1.28 Unauthorised expenditure

Unauthorised expenditure is any expenditure incurred otherwise than in accordance with section 15 or 11(3) of the Municipal Finance Management Act (MFMA).

Unauthorised expenditure includes:

- Overspending of the total amount appropriated in the municipality's approved budget,
- Overspending of the total amount appropriated for a vote in the approved budget,
- Expenditure from a vote unrelated to the department or functional area covered by the vote,
- Expenditure of money appropriated for a specific purpose, otherwise than for that specific purpose,
- · Spending of an allocation received from another sphere of Government, municipality, or organ of state otherwise than in accordance with any conditions of the allocation,
- A grant by the municipality otherwise than in accordance with the MFMA.

Unauthorised expenditure is accounted for as an expense in the Statement of Financial Performance. If the expenditure is not certified as irrecoverable by the council it is treated as an asset until it is recoverable or written off as irrecoverable.

## 1.29 Fruitless and wasteful expenditure

Fruitless expenditure means expenditure which was made in vain and would have been avoided had reasonable care been exercised.

All expenditure relating to fruitless and wasteful expenditure is recognised as an expense in the statement of financial performance in the year that the expenditure was incurred. The expenditure is classified in accordance with the nature of the expense, and where recovered, it is subsequently accounted for as revenue in the statement of financial performance.

## 1.30 Irregular expenditure

Irregular expenditure that was incurred and identified during the current financial and which was condoned before year end and/or before finalisation of the financial statements must also be recorded appropriately in the irregular expenditure register. In such an instance, no further action is also required with the exception of updating the note to the financial statements.

Irregular expenditure that was incurred and identified during the current financial year and for which condonement is being awaited at year end must be recorded in the irregular expenditure register. No further action is required with the exception of updating the note to the financial statements.

Where irregular expenditure was incurred in the previous financial year and is only condoned in the following financial year, the register and the disclosure note to the financial statements must be updated with the amount condoned.

Irregular expenditure that was incurred and identified during the current financial year and which was not condoned by the National Treasury or the relevant authority must be recorded appropriately in the irregular expenditure register. If liability for the irregular expenditure can be attributed to a person, a debt account must be created if such a person is liable in law. Immediate steps must thereafter be taken to recover the amount from the person concerned. If recovery is not possible, the accounting officer or accounting authority may write off the amount as debt impairment and disclose such in the relevant note to the financial statements. The irregular expenditure register must also be updated accordingly. If the irregular expenditure has not been condoned and no person is liable in law, the expenditure related thereto must remain against the relevant programme/expenditure item, be disclosed as such in the note to the financial statements and updated accordingly in the irregular expenditure register.

Irregular expenditure is expenditure that is contrary to the Municipal Finance Management Act (Act No.56 of 2003), the Municipal Systems Act (Act No.32 of 2000), and the Public Office Bearers Act (Act No. 20 of 1998) or is in contravention of the municipality's supply chain management policy. Irregular expenditure excludes unauthorised expenditure. Irregular expenditure is accounted for as expenditure in the Statement of Financial Performance and where recovered, it is subsequently accounted for as revenue in the Statement of Financial Performance.

Annual Financial Statements for the year ended 30 June 2018

# Accounting Policies for the year ended 30 June 2018

## 1.31 Budget information

Municipality are typically subject to budgetary limits in the form of appropriations or budget authorisations (or equivalent), which is given effect through authorising legislation, appropriation or similar.

General purpose financial reporting by municipality shall provide information on whether resources were obtained and used in accordance with the legally adopted budget.

The annual financial statements and the budget are on the same basis of accounting therefore a comparison with the budgeted amounts for the reporting period have been included in the Statement of comparison of budget and actual amounts in the annual financial statement.

## 1.32 Contingent assets and contingent liabilities

The municipality does not recognise contingent liabilities or contingent assets, but disclose them.

A contingent liability is a possible outflow of resources embodying economic benefits or service potential that is subject to a future event.

A contingent asset is where an inflow economic benefits is probable. Contingent assets and liabilities are disclosed in note

### 1.33 Change in accounting policy, estimates and errors

Changes in accounting policies that are affected by management have been applied retrospectively in accordance with GRAP 3 - Accounting policies, change in accounting estimates and errors, requirements except to the extent that is impracticable to determine the period-specific effects or the accumulative effect of the change in policy. In such cases the municipality shall restate the opening balances of assets and liabilities and net assets for the earliest period for which retrospective restatement is practicable. Details of the changes in accounting policy are disclosed in the notes to the financial statements where applicable.

Changes in accounting estimates are applied prospectively in accordance with GRAP 3 requirements. Details of changes in estimates are disclosed in the notes to the annual financial statements where applicable.

Correction of errors is applied retrospectively in the period in which the error has occurred in accordance with GRAP 3 except to the extent that it is impracticable to determine the period specific effects or the cumulative affect of the error. In such cases the municipality shall restate the opening balances of assets and liabilities and net assets for the earliest period for which retrospective treatment is practicable. Details of the prior period errors are disclosed in the notes to the financial statements where applicable.

Annual Financial Statements for the year ended 30 June 2018

# Notes to the Annual Financial Statements for the year ended 30 June 2018

	i 22	2018 R	2017 R
2. INVENTORIES			
Water Land Consumable stores Electricity		91 851 4 017 500 404 108 2 898 841	44 330 4 017 500 1 165 610 1 635 914
Licetroity		7 412 300	6 863 354

Inventories are held for own use and measured at the lower of Cost and Net Replacement Value

No inventory is pledged as security.

Land is made out of vacant municipal land earmarked / held for sale.

Consumable stores includes; potective clothing, toilet papers, maintenance items, refuse bags and other items.

Electricity includes; electricity fittings, bulbs, cables.

## 2.1 Inventories recognised as an expense during the year

Cleaning and materials		_	60 211
Consumables		314 338	-
Materials and stores		8 928 806	10 401 495
Printing and stationery		-	14 772
Protective clothing		-	107 106
Refuse bags		-	292 795
Uniforms		-	82 331
		9 243 144	10 958 710
3. RECEIVABLES FROM EXCHANGE TRAN	ISACTIONS		
Gross balances			
Electricity		29 668 515	40 447 105
Refuse		21 839 569	21 097 161
Sewerage		43 566 593	39 083 795
Water		155 200 363	117 029 755
Other		139 345 397	116 102 691
		389 620 437	333 760 507
Less: Allowance for impairment		(18 362 776)	(25 885 939)
Electricity		(23 579 113)	(3 938 415)
Refuse		(42 179 408)	(37 668 159)
Sewerage		(152 614 458)	(113 702 446)
Water		(135 277 164)	(106 430 272)
Other			
		(372 012 919)	(287 625 231)
Net balance		11 305 739	14 561 166
Electricity			17 158 746
Refuse		(1 739 544) 1 387 185	1 415 636
Sewerage			3 327 309
Water		2 585 905	9 672 419
Other		4 068 233	
		17 607 518	46 135 276

	2018 R	2017 R
Electricity Current (0 -30 days) 31 - 60 days 61 - 90 days 91 - 120 days 121 - 365 days > 365 days	8 278 324 2 440 175 1 484 297 851 277 16 614 443 (18 362 777)	8 961 112 6 096 528 1 780 657 3 031 410 20 577 398 (25 885 939)
	11 305 739	14 561 166
Water Current (0 -30 days) 31 - 60 days 61 - 90 days 91 - 120 days 121 - 365 days > 365 days	10 049 462 6 543 368 5 878 696 4 734 597 127 994 240 (152 614 458) 2 585 905	6 722 426 4 042 521 3 484 262 4 937 318 97 843 228 (113 702 446) 3 327 309
Sewerage Current (0 -30 days) 31 - 60 days 61 - 90 days 91 - 120 days 121 - 365 days > 365 days	1 172 744 807 719 703 375 712 935 40 169 820 (42 179 408)	1 278 252 768 047 674 221 653 548 35 709 726 (37 668 158)
×	1 387 185	1 415 636
Refuse Current (0 -30 days) 31 - 60 days 61 - 90 days 91 - 120 days 121 - 365 days > 365 days	658 811 460 023 419 786 406 554 19 894 395 (23 579 113) (1 739 544)	760 217 457 439 407 610 398 118 19 073 776 (3 938 414) 17 158 746
	(1700044)	
Other (specify) Current (0 -30 days) 31 - 60 days 61 - 90 days 91 - 120 days 121 - 365 days > 365 days	2 925 127 1 912 713 2 627 135 2 770 522 125 117 200 (131 284 464)	4 518 536 3 713 041 2 741 826 3 077 069 102 052 219 (106 430 272)
	4 068 233	9 672 419
Reconciliation of allowance for impairment Balance at beginning of the year Contributions to allowance Debt impairment written off against allowance	(287 625 231) (84 387 688) -	(254 968 417) (98 307 074) 65 650 260
-	(372 012 919)	(287 625 231)

# Notes to the Annual Financial Statements for the year ended 30 June 2018

Notes to the Annual Financial Statements for the year chasa or	2018 R	2017 R
4. RECEIVABLES FROM NON-EXCHANGE TRANSACTIONS	11	
Sundry Deposits Consumer debtors - Rates Impairment on assessment rates debtors	57 293 49 275 139 (31 853 022)	55 330 37 705 104 (12 074 983)
mipulinion on decessions.	17 479 410	25 685 451
Reconciliation of provision for impairment of receivables from non-exchange transactions		
Opening balance	(12 074 983) (19 778 039)	(58 755 894) 46 680 911
Provision for impairment	(31 853 022)	(12 074 983)
5. CASH AND CASH EQUIVALENTS		
Cash and cash equivalents consist of:		
Current Investments	6 966 458 6 569 116	8 905 616 4 037 428
Bank Accounts	13 535 574	12 943 044

For the purposes of the Statement of Financial Position and the Cash Flow Statement, Cash and Cash Equivalents include Cash-on-Hand, Cash in Banks and Investments in Money Market Instruments.

## **Current Investment Deposits**

Notice Deposits are investments with a maturity period of less than 12 months and earn interest rates varying from 5,75 % to 8,40 % (2017: 4,50 % to 7,50 %)per annum. Call Deposits are investments with no maturity period.

# Notes to the Annual Financial Statements for the year ended 30 June 2018

2018

2017

					R R	2017 R
The municipality had the following	g bank accounts					
Account number / description	Bank	statement balar	nces	Ca	sh book balanc	es
First National Bank - Current	30 June 2018 6 569 116	30 June 2017 4 037 428	30 June 2016 3 828 302	30 June 2018 6 569 116	30 June 2017 4 037 428	30 June 2016 3 828 302
Account - 620 312 32531 Standard Bank - Current	_	_	44 941	_	_	44 941
Account - 081 999 356 First National Bank - Call	3 890 434	5 308 016	(41)	3 890 434	5 621 194	
Account - 622 334 11884						(46)
First National Bank - 12 Months Deposits - 715 388 11574	516 466	479 764	446 292	516 466	479 764	454 379
Standard Bank - 12 Months Deposits - 088 807 657004	425	425	425	425	425	426
Standard Bank - 12 Months	1 507	1 507	1 507	1 507	1 507	1 507
Deposits - 088 812 685-001/4/7 Standard bank - Call Account - 088 822 370-002	47 552	45 149	42 313	47 552	45 149	42 313
GBS Mutual - 32 Days Notice - 305 970 0053	-	154 736	210 850	-	154 736	210 850
GBS Mutual - 12 Months	-	181 902	169 637	-	181 902	169 637
Deposits - 255 060 4545 GBS Mutual - 12 Months	-	166 218	166 218		166 218	166 218
Deposits - 255 060 4601 ABSA Call Account - 909 560 9301	141 235	137 779	131 812	141 235	137 779	131 812
ABSA - 12 Months Deposits - 204 758 4346	46 631	46 631	43 435	46 631	46 631	43 436
ABSA - 12 Months Deposits - 204 947 8169	11 640	10 815	10 107	11 640	10 815	10 107
Nedbank - Call Account - 037881065141/00001	94 047	87 890	82 776	94 047	87 890	82 776
Standard Bank - 12 Months Deposits - 088 805 662-002	163	163	164	163	163	163
Standard Bank - 12 Months Deposits - 088 812 723-001	415	415	416	415	415	415
GBS Mutual - Fixed Deposit - 022 50604623	-	6 000	6 000	-	6 000	-
GBS Mutual - Fixed deposit - 022 50604461	-	4 000	4 000	-	4 000	-
GBS Mutual - Fixed Deposit -	-	50	50	-	50	-
GBS Mutual - Fixed Deposit - 022 50604449	-	100	100	-	100	1-
First National Bank - Current Account - 626331296321	196 104	31 851	-	196 104	31 851	-
Nedbank - Call Account - 145027119992	-	25 213	-	-	25 213	-
Nedbank - Call Account - 145027119998	, d -	15 542	-	-	15 542	-
GBS Mutual - Fixed Deposit -	-	3 000	3 000	-	3 000	3 000
022 5060 4335 GBS Mutual - Fixed Deposit -	-	20 000	20 000	7g -	20 000	20 000
022 5060 4357 GBS Mutual - Fixed Deposit - 022 5060 4380	-	967	1 034	-	967	1 034
GBS Mutual - Fixed Deposit -	-	5 000	5 000	-	5 000	5 000
022 5060 4391 GBS Mutual - Fixed Deposit - 022 5060 4438	-	4 000	4 000	-	4 000	4 000

# Notes to the Annual Financial Statements for the year ended 30 June 2018

Notes to the Annual Fina				2	018 R	2017 R
GBS Mutual - Fixed Deposit -		4 500	4 500		4 500	4 500
022 5060 4472 GBS Mutual - Fixed Deposit -	-	3 600	3 600	-	3 600	3 600
022 5060 4494 GBS Mutual - Fixed Deposit -	- ,	4 000	4 000	-	4 000	4 000
022 5060 4531 GBS Mutual - Fixed Deposit -	-	6 700	6 700	-	6 700	6 700
022 5060 4553 GBS Mutual - Fixed Deposit -	-	5 400	5 400	-	5 400	5 400
022 5060 4564 GBS Mutual - Fixed Deposit -	-	3 200	3 200	-	3 200	3 200
022 5060 4597 GBS Mutual - Fixed Deposit -	-	2 000	2 000	-	2 000	2 000
027 6801 01015 GBS Mutual - Fixed Deposit -	•	14 000	14 000	-	14 000	14 000
030 5970 4019 GBS Mutual - Fixed Deposit -	-	1 811 905	-	-	1 811 905	-
030 5970 4380 FNB DBSA Call Account -	1 917 904	-	-	1 917 904	-	<u>-</u>
62646088139 Total	13 433 639	12 629 866	5 265 738	13 433 639	12 943 044	5 263 670

# PROPERTY, PLANT AND EQUIPMENT

o. PROFERRING						
		2018			2017	
· · · · · · · · · · · · · · · · · · ·	Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying value	Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying value
Land Buildings Infrastructure Community Other property, plant and	76 455 111 113 344 939 697 157 923 98 351 070 43 407 174	(18 348 392) (173 701 748) (29 914 840)	523 456 175 68 436 230	76 455 111 113 344 939 693 017 822 84 405 693 43 761 033	(16 291 434) (152 541 657) (27 288 620) (23 718 796)	540 476 165 57 117 073
equipment Work in progress Infrastructure Work in progress Community	26 526 392 12 909 219 20 626 487	-	12 909 219	7 456 463 15 674 427 20 231 144		15 674 427 12 575 253
Landfill site  Total	1 088 778 315			1 054 346 632	(227 496 398	826 850 234
10001						

Figures in Rand							
Reconciliation of property, plant and equipment - 2018							
	Opening	Additions	Disposats	Transfers	Depreciation	Impairment	Total
	balance					loss	76 455 11
and	76 455 111	-	-	-	(0.050.050)	-	
Buildings	97 053 505	-	-		(2 056 958)	(54.050)	94 996 54
nfrastructure	540 476 165	-	(14 255)	4 163 666	(21 114 548)	(54 853)	523 456 175
Community	57 117 073	-	(403 213)	14 566 291	(2 843 921)		68 436 230
Other property, plant and equipment	20 042 237		(668 938)	315 079	(2 042 460)		17 645 918
Nork in progress Infrastructure	7 456 463	23 233 595	-	(4 163 666)	-	-	26 526 393
Nork in progress Community	15 674 427	12 116 162	-	(14 881 370)	-	-	12 909 219
Landfill site	12 575 253	395 343		•	(995 260)		11 975 336
	826 850 234	35 745 100	(1 086 406)	•	(29 053 147)	(54 853)	832 400 928
Reconciliation of property, plant and equipment - 2017							
	Opening	Additions	Disposals	Transfers	Depreciation	Impairment	Total
	balance					loss	
and	76 365 411	89 700	-	-	-	-	76 455 11
Buildings	99 019 729	108-539		-	(2 074 763)	-	97 053 50
nfrastructure	464 033 789	-		117 832 032	(21 608 150)	(19 781 506)	540 476 16
Community	36 826 331	-	-	34 189 786	(2 734 199)	(11 164 845)	57 117 07
Other property, plant and equipment	23 744 355	93 971	(1 287 410)	-	(2 508 679)	-	20 042 23
Nork in progress Infrastructure	160 165 978	-		(152 709 515)		-	7 456 46
Work in progress Community	4 433 408	-		11 241 019	-	-	15 674 42
andfill site	13 570 395	-	-	-	(995 142)	-	12 575 25
	878 159 396	292 210	(1 287 410)	10 553 322	(29 920 933)	(30 946 351)	826 850 23

# Notes to the Annual Financial Statements for the year ended 30 June 2018 2018

		- 1			R	R
Aging of Work-in- Project Name	Progress 2018 Commence date	Expected Completion date	Project Delayed (Yes/No)	Total Expenditure as at 30 June 2018	Percentage of completion at reporting date	Reason for Delay
Construction of Roads and Storm Water - Alicedale Phase 1	08 June 2017	22 November 2017	Yes	R7 853 669.87	73%	Delays were due to poor performance and cash flow problems by the contractor

2017

No other Work in progress projects were significantly delayed as at 30 June 2018.

Subsequently the following Projects were completed on the 2018/19 year:

1. Construction of Roads and Storm Water - Alicedale Phase 1 was completed on the 26 October 2018.

A register containing the information required by section 63 of the Municipal Finance Management Act is available for inspection at the registered office of the municipality.

No property, plant and equipment was pledged as security.

# INTANGIBLE ASSETS

		2018			2017	
	Cost / Valuation	Accumulated amortisation and accumulated	Carrying value	Cost / Valuation	Accumulated amortisation and accumulated impairment	Carrying value
	l u	impairment		4 407 00		571 076
Computer software	1 616 203	(1 122 097)	494 106	1 487 88	1 (916 805)	5/10/6
Reconciliation of intangible ass	ets - 2018					
			Opening	Additions	Amortisation	Total
Computer software			balance 571 076	75 644	(152 614)	494 106
Reconciliation of intangible ass	sets - 2017					
			Opening balance	Additions	Amortisation	Total
Computer software		<u>×</u>	430 036	350 000	(208 960)	571 076
DL dead as acquisite						
Pledged as security						
No intangible assets are pledg	ed as security.					

## HERITAGE ASSETS

		2018			2017	
	Cost / Valuation	Accumulated impairment losses	Carrying value	Cost / Valuation	Accumulated impairment losses	Carrying value
Historical Assets	34 608 200	(1 243 332)	33 364 868	34 608 200	(1 243 332)	33 364 868

					2018 R	2017 R
Reconciliation of heritage assets 2	2018					
Historical Assets				_	Opening balance 33 364 868	Total 33 364 868
Reconciliation of heritage assets	2017					
Historical Assets					Opening balance 33 364 868	Total 33 364 868
Heritage assets consists of						
Heritage assets comprises of me	morial sites and	d conservation a	areas.			
Pledged as security						
No heritage assets are pledged a	s security.					
9. INVESTMENT PROPERTY						
		2018			2017	
	Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying value	e Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying valu
Investment property	185 549 500	(1 079 110	) 184 470 390	185 549 50		) 184 590 29
Reconciliation of investment prop	erty - 2018					
Investment property			_	Opening balance 184 590 291	Depreciation (119 901)	Total 184 470 390
Reconciliation of investment prop	erty - 2017					
		Opening balance	Disposals		Depreciation	Total
Investment property		192 008 634	(5 519 934)	(1 677 500)	(220 909)	184 590 291
No investment property has been	pledged as sec	curity.				
A register containing the infromat inspection at the registered office			ne Municipal Fin	ance Manager	nent Act is availa	able for
10. CONSUMER DEPOSITS						
Electricity and water Rental of Buildings and Facilities				_	2 946 480 291 536	2 956 70
				_	3 238 016	2 956 70

Annual Financial Statements for the year ended 30 June 2018

## Notes to the Annual Financial Statements for the year ended 30 June 2018

	2018	2017
	R	R

Consumer Deposits are paid by consumers on application for new water and electricity connections together deposit for rental of municipal properties. The deposits are repaid when the water and electricity connections are terminated and deposit for rental of properties are refund provide no demands were identified on the property. In cases where consumers default on their accounts, the municipality can utilise the deposit as payment for the outstanding account for water and electricity. No interest is paid on Consumer Deposits held.

### 11. PAYABLES FROM EXCHANGE TRANSACTIONS

Trade payables	176 055 012	162 425 767
Payments received in advance	139 388	139 388
Retentions	4 493 026	1 667 779
Guarantee	736 164	-
Other creditors	10 205 608	24 621 866
	191 629 198	188 854 800

No interest is paid for the first 30 days from the date of receipt of the invoice. Thereafter interest is charged in accordance with the credit policies of the various individual creditors that the municipality deals with.

### 12. PAYABLES FROM NON-EXCHANGE TRANSACTIONS

Bonus Provision Leave Provision Refundable deposits		4 536 616 12 399 608 371 126	5 381 855 17 965 925 371 126
		17 307 350	23 718 906

Bonus provision - staff bonuses accrue to the staff of the municipality on an annual basis, subject to certain conditions. The provision is an estimate of the amount due at the reporting date.

Leave provision - staff leave accrue to the staff of the municipality on an annual basis, subject to cartain conditions. The provision is an estimate of the amount due at the reporting date.

Other creditors is made out of third party payments outstanding at year end.

Refundable deposits is mad out of third party payments outstanding at year end.

## 13. UNSPENT CONDITIONAL GRANTS AND RECEIPTS

Unspent conditional grants and receipts comprises of:

	5 743 576	12 701 549
Disaster Grant	3 876 000	3 876 000
Provincial : Other Grants	-	2 729 259
Department of Minerals & Energy(DME)	-	3 758 961
Expanded Public Works program (EPWP)	-	4 036
NDPG	66 808	-
Municipal Infrastructure Grant	1 800 768	929 784
Public Health Subsidy	-	1 403 509
Unspent conditional grants and receipts		

The nature and extent of government grants recognised in the annual financial statements are an indication of other forms of government assistance from which the municipality has directly benefited; and

Unfulfilled conditions and other contingencies attaching to government assistance that has been recognised.

See note 25 for reconciliation of grants from National/Provincial Government.

These amounts are invested in a ring-fenced investment until utilised.

	2018 R	2017 R
14. VAT PAYABLE		
Vat Control Vat Provision	450 567 35 706 752	5 620 656 12 192 483
	36 157 319	17 813 139
The VAT Provision account is used to record VAT on revenue and expenses incurred received or made.  15. LONG TERM LOAN	but for which no payme	nt has been
Designated at fair value Bank loan The municipality has restructured its loan with the Development Bank of South Africa effectively on the 30 September 2015. The borrowed amount amounts to R56 358 399 with an interest rate of 10.5% p.a for a period of 20 years with the first installment which started on 31 January 2017.	54 747 514	55 832 375
Non-current liabilities Designated at fair value	53 541 893	54 747 514
Current liabilities Designated at fair value	1 205 621	1 084 861

Y II	2018 R	2017 R
6. EMPLOYEE BENEFIT OBLIGATIONS		
efined benefit plan		
ne amounts recognised in the statement of financial position are as follows:		
arrying Value		
ost retirement benefits: medical aid	71 323 576	70 373 179 6 676 434
ong service awards	7 526 520	77 049 613
	78 850 096	77 049 613
urrent portion of liability	4 320 441	2 679 520
on-current portion of liability	74 529 655	74 370 093
	78 850 096	77 049 613
ost retirement health care benefit liability		
St lettlettlett fleditt odde bottom tability		
pon a member's death-in-service or death-in-retirement, the surviving dependant ledical scheme. The accrued unfunded liability at 30 June 2018 is based on the rased liability and takes no account of any potential contingent Cros-subsidy liabiliare contributions for retirement benefits is valued every year by independent qua aluation report was performed on 30 June 2017 by Arch Actuarial Consulting using the contribution is aluation report was performed on 30 June 2017.	nts may continue membership municipality's accrued contribution in respect alified actuaries. The last actured the Projected Unit Credit Notes that the Projected Unit Credit Notes in the Projected Unit Notes in t	or the outiions- of medical arial
potions pertaining to levels of cover. Upon retirement, an employee may continue pon a member's death-in-service or death-in-retirement, the surviving dependant nedical scheme. The accrued unfunded liability at 30 June 2018 is based on the reased liability and takes no account of any potential contingent Cros-subsidy liability are contributions for retirement benefits is valued every year by independent quality aluation report was performed on 30 June 2017 by Arch Actuarial Consulting using the members of the Post-employment Health Care Benefit Plan are made up in-service (employee) members	nts may continue membership municipality's accrued contribution. The obligation in respect alified actuaries. The last actuing the Projected Unit Credit Notes as follows:	or the outiions- of medical arial Method.
pon a member's death-in-service or death-in-retirement, the surviving dependent edical scheme. The accrued unfunded liability at 30 June 2018 is based on the reased liability and takes no account of any potential contingent Cros-subsidy liabilities contributions for retirement benefits is valued every year by independent qualitation report was performed on 30 June 2017 by Arch Actuarial Consulting using the members of the Post-employment Health Care Benefit Plan are made up in-service (employee) members in-service (employee) non-members	nts may continue membership municipality's accrued contribution. The obligation in respect alified actuaries. The last actuing the Projected Unit Credit Notes as follows:	or the outilons- of medical arial Method.
pon a member's death-in-service or death-in-retirement, the surviving dependent edical scheme. The accrued unfunded liability at 30 June 2018 is based on the reased liability and takes no account of any potential contingent Cros-subsidy liabilities contributions for retirement benefits is valued every year by independent qualitation report was performed on 30 June 2017 by Arch Actuarial Consulting using the members of the Post-employment Health Care Benefit Plan are made up in-service (employee) members in-service (employee) non-members	nts may continue membership municipality's accrued contribuility. The obligation in respect alified actuaries. The last actuing the Projected Unit Credit No as follows:  393 258	or the putiions- of medical arial Method.
pon a member's death-in-service or death-in-retirement, the surviving dependent edical scheme. The accrued unfunded liability at 30 June 2018 is based on the reased liability and takes no account of any potential contingent Cros-subsidy liability are contributions for retirement benefits is valued every year by independent quality aluation report was performed on 30 June 2017 by Arch Actuarial Consulting using the members of the Post-employment Health Care Benefit Plan are made up a-service (employee) members and employee in a service (employee) non-members contribution (retiree and widow) members	nts may continue membership municipality's accrued contribility. The obligation in respect alified actuaries. The last actuing the Projected Unit Credit No as follows:  393 258 67	or the outiions- of medical arial Method.  408 268 66
pon a member's death-in-service or death-in-retirement, the surviving dependent edical scheme. The accrued unfunded liability at 30 June 2018 is based on the reased liability and takes no account of any potential contingent Cros-subsidy liability are contributions for retirement benefits is valued every year by independent quality alluation report was performed on 30 June 2017 by Arch Actuarial Consulting using the members of the Post-employment Health Care Benefit Plan are made up in-service (employee) members in-service (employee) non-members contribution (retiree and widow) members	nts may continue membership municipality's accrued contrib ility. The obligation in respect alified actuaries. The last actu ing the Projected Unit Credit N  as follows:  393 258 67 718	or the outlions- of medical rarial Method.  408 268 66 742
pon a member's death-in-service or death-in-retirement, the surviving dependent edical scheme. The accrued unfunded liability at 30 June 2018 is based on the reased liability and takes no account of any potential contingent Cros-subsidy liability are contributions for retirement benefits is valued every year by independent qualitation report was performed on 30 June 2017 by Arch Actuarial Consulting using the members of the Post-employment Health Care Benefit Plan are made up anservice (employee) members anservice (employee) non-members contribution (retiree and widow) members the liability in respect of past service has been estimated as follow:  "In-service (employee) members are service (employee) members are service (employee) members are service (employee) members.	nts may continue membership municipality's accrued contribility. The obligation in respect alified actuaries. The last acturing the Projected Unit Credit No. as follows:  393 258 67 718	or the outions- of medical arial Method.  408 268 66 742
pon a member's death-in-service or death-in-retirement, the surviving dependent dedical scheme. The accrued unfunded liability at 30 June 2018 is based on the reased liability and takes no account of any potential contingent Cros-subsidy liability are contributions for retirement benefits is valued every year by independent qualitation report was performed on 30 June 2017 by Arch Actuarial Consulting using the members of the Post-employment Health Care Benefit Plan are made up in-service (employee) members in-service (employee) non-members contribution (retiree and widow) members the liability in respect of past service has been estimated as follow:  In-service (employee) members in-service (employee) members in-service (employee) non-members i	nts may continue membership municipality's accrued contribility. The obligation in respect alified actuaries. The last acturing the Projected Unit Credit No. as follows:  393 258 67 718 32 659 274 6 312 536	or the outlions- of medical rarial Method.  408 268 66 742
pon a member's death-in-service or death-in-retirement, the surviving dependent ledical scheme. The accrued unfunded liability at 30 June 2018 is based on the reased liability and takes no account of any potential contingent Cros-subsidy liabiliare contributions for retirement benefits is valued every year by independent qual aluation report was performed on 30 June 2017 by Arch Actuarial Consulting using the members of the Post-employment Health Care Benefit Plan are made up	nts may continue membership municipality's accrued contribility. The obligation in respect alified actuaries. The last acturing the Projected Unit Credit No. as follows:  393 258 67 718	or the outions- of medical rarial Method. 408 268 66 742 32 393 834 6 223 886
pon a member's death-in-service or death-in-retirement, the surviving dependent dedical scheme. The accrued unfunded liability at 30 June 2018 is based on the reased liability and takes no account of any potential contingent Cros-subsidy liability are contributions for retirement benefits is valued every year by independent quality alluation report was performed on 30 June 2017 by Arch Actuarial Consulting using the members of the Post-employment Health Care Benefit Plan are made up in-service (employee) members in-service (employee) non-members contribution (retiree and widow) members the liability in respect of past service has been estimated as follow:  In-service (employee) members in-service (employee) non-members in-service (employee) non	nts may continue membership municipality's accrued contribility. The obligation in respect alified actuaries. The last actuing the Projected Unit Credit No. as follows:  393 258 67 718  32 659 274 6 312 536 32 351 766 71 323 576	arial Method.  408 268 66 742  32 393 834 6 223 886 31 755 459 70 373 179
pon a member's death-in-service or death-in-retirement, the surviving dependent edical scheme. The accrued unfunded liability at 30 June 2018 is based on the reased liability and takes no account of any potential contingent Cros-subsidy liability are contributions for retirement benefits is valued every year by independent quality aluation report was performed on 30 June 2017 by Arch Actuarial Consulting using the members of the Post-employment Health Care Benefit Plan are made up in-service (employee) members in-service (employee) non-members contribution (retiree and widow) members the liability in respect of past service has been estimated as follow:  In-service (employee) members in-service (employee) non-members contribution (retiree and widow) members in-service (employee) non-members in-service (employee	nts may continue membership municipality's accrued contribility. The obligation in respect alified actuaries. The last actuing the Projected Unit Credit No. as follows:  393 258 67 718  32 659 274 6 312 536 32 351 766 71 323 576	arial Method.  408 268 66 742  32 393 834 6 223 886 31 755 459 70 373 179
pon a member's death-in-service or death-in-retirement, the surviving dependant edical scheme. The accrued unfunded liability at 30 June 2018 is based on the reased liability and takes no account of any potential contingent Cros-subsidy liability are contributions for retirement benefits is valued every year by independent quality aluation report was performed on 30 June 2017 by Arch Actuarial Consulting using the members of the Post-employment Health Care Benefit Plan are made up in-service (employee) members in-service (employee) non-members contribution (retiree and widow) members in-service (employee) members in-service (employee) members in-service (employee) non-members i	nts may continue membership municipality's accrued contribility. The obligation in respect alified actuaries. The last actuing the Projected Unit Credit No. as follows:  393 258 67 718  32 659 274 6 312 536 32 351 766 71 323 576	arial Method.  408 268 66 742  32 393 834 6 223 886 31 755 459 70 373 179
con a member's death-in-service or death-in-retirement, the surviving dependant edical scheme. The accrued unfunded liability at 30 June 2018 is based on the resed liability and takes no account of any potential contingent Cros-subsidy liability are contributions for retirement benefits is valued every year by independent qualitation report was performed on 30 June 2017 by Arch Actuarial Consulting using the members of the Post-employment Health Care Benefit Plan are made up asservice (employee) members asservice (employee) non-members contribution (retiree and widow) members the liability in respect of past service has been estimated as follow:  In-service (employee) members and the liability in respect of past service has been estimated as follow:  In-service (employee) non-members contribution (retiree and widow) members contribution (retiree and widow) members  The municipality makes monthly contributions for health-care arrangements to the conitas cambumed	nts may continue membership municipality's accrued contribility. The obligation in respect alified actuaries. The last actuing the Projected Unit Credit No. as follows:  393 258 67 718  32 659 274 6 312 536 32 351 766 71 323 576	art the putitions- of medical parial Method.  408 268 66 742  32 393 834 6 223 886 31 755 459 70 373 179
pon a member's death-in-service or death-in-retirement, the surviving dependant redical scheme. The accrued unfunded liability at 30 June 2018 is based on the reased liability and takes no account of any potential contingent Cros-subsidy liability are contributions for retirement benefits is valued every year by independent quality alluation report was performed on 30 June 2017 by Arch Actuarial Consulting using the members of the Post-employment Health Care Benefit Plan are made up in-service (employee) members contribution (retiree and widow) members contribution (retiree and widow) members in-service (employee) mon-members in-service (employee	nts may continue membership municipality's accrued contribility. The obligation in respect alified actuaries. The last actuing the Projected Unit Credit No. as follows:  393 258 67 718  32 659 274 6 312 536 32 351 766 71 323 576	arial Method.  408 268 66 742  32 393 834 6 223 886 31 755 459 70 373 179
pon a member's death-in-service or death-in-retirement, the surviving dependant edical scheme. The accrued unfunded liability at 30 June 2018 is based on the rased liability and takes no account of any potential contingent Cros-subsidy liability are contributions for retirement benefits is valued every year by independent quality aluation report was performed on 30 June 2017 by Arch Actuarial Consulting using the members of the Post-employment Health Care Benefit Plan are made up in-service (employee) members in-service (employee) non-members contribution (retiree and widow) members in-service (employee) members in-service (employee) members in-service (employee) members in-service (employee) non-members in-ser	nts may continue membership municipality's accrued contribility. The obligation in respect alified actuaries. The last actuing the Projected Unit Credit No. as follows:  393 258 67 718  32 659 274 6 312 536 32 351 766 71 323 576	arial Method.  408 268 66 742  32 393 834 6 223 886 31 755 459 70 373 179
pon a member's death-in-service or death-in-retirement, the surviving dependant ledical scheme. The accrued unfunded liability at 30 June 2018 is based on the reased liability and takes no account of any potential contingent Cros-subsidy liability are contributions for retirement benefits is valued every year by independent qual aduation report was performed on 30 June 2017 by Arch Actuarial Consulting using the members of the Post-employment Health Care Benefit Plan are made up in-service (employee) members in-service (employee) non-members contribution (retiree and widow) members in-service (employee) members in-service (employee) members in-service (employee) non-members in-	nts may continue membership municipality's accrued contribility. The obligation in respect alified actuaries. The last actuing the Projected Unit Credit No. as follows:  393 258 67 718  32 659 274 6 312 536 32 351 766 71 323 576	arial Method.  408 268 66 742  32 393 834 6 223 886 31 755 459 70 373 179
pon a member's death-in-service or death-in-retirement, the surviving dependant ledical scheme. The accrued unfunded liability at 30 June 2018 is based on the rased liability and takes no account of any potential contingent Cros-subsidy liability are contributions for retirement benefits is valued every year by independent qualization report was performed on 30 June 2017 by Arch Actuarial Consulting using the members of the Post-employment Health Care Benefit Plan are made up in-service (employee) members in-service (employee) non-members contribution (retiree and widow) members in-service (employee) members in-service (employee) members in-service (employee) non-members in-ser	nts may continue membership municipality's accrued contribility. The obligation in respect alified actuaries. The last actuing the Projected Unit Credit No. as follows:  393 258 67 718  32 659 274 6 312 536 32 351 766 71 323 576	art the outlions- of medical varial Method.  408 268 66 742  32 393 834 6 223 886 31 755 459 70 373 179  mes
pon a member's death-in-service or death-in-retirement, the surviving dependent dedical scheme. The accrued unfunded liability at 30 June 2018 is based on the reased liability and takes no account of any potential contingent Cros-subsidy liability are contributions for retirement benefits is valued every year by independent qualitation report was performed on 30 June 2017 by Arch Actuarial Consulting using the members of the Post-employment Health Care Benefit Plan are made up in-service (employee) members in-service (employee) non-members contribution (retiree and widow) members the liability in respect of past service has been estimated as follow:  In-service (employee) members in-service (employee) members in-service (employee) non-members i	as follows:  393 258 67 718  32 659 274 6 312 536 32 351 766 71 323 576  as following Medical Aid Schei	arial Method.  408 268 66 742  32 393 834 6 223 886 31 755 459 70 373 179

Annual Financial Statements for the year ended 30 June 2018

# Notes to the Annual Financial Statements for the year ended 30 June 2018

	2018 R	2017 R
The amounts recognised in the statement of financial performance are as fo	ollows	
Current service cost Interest cost Actuarial (gains) losses	3 624 584 6 647 442 (6 642 109)	3 355 270 5 634 155 (10 394 900 (2 064 036
Curtailment Past service cost	(2 679 520) - - 950 397	11 044 831 7 575 320
The principal assumptions used for the purpose of the actuarial valuations	were as follows:	
<ul> <li>SA 85-90 table was used for pre-retirement mortality adjusted for female retirement mortality, adjusted year of age.</li> </ul>	e lives, and table PA (90)-1 was use	d for post-
Discount rates used Expected increase in salaries Expected pension increases Proportion of employees opting for early retirement	9,55 % 7,50 % 7,00 % 2,05 %	9,63 % 8,27 % 6,09 % 2,05 %
Expected increase in healthcare costs	7,36 %	7,92 %

(ii) Normal Retirement Age of an employee is at 65

Expected Retirement Age (females)

63

Expected Retirement Age (males)

63

The PA 90-1 mortality table, adjusted down by one year of age, was used. The SA85-90 ultimate table, adjusted for female lives was used.

The net change in Actuarial gain or losses is due to the following. Increase in the net discount rate of R-65 202 Earnings increase higher than assumed. R169 9620 Changes to employee profile different from assumed. R428 889. Totaling to a net difference of R533 611.

## Other assumptions

it is further assumed that the level of benefits receivable, and the contributions payable in respect of such, would remain unchanged, with the exception of allowing for inflationary adjustments.

## The history of experienced adjustments is as follows:

The fair value of Plan assets: The post-employment health care liability and Long- Service Awards are not a funded arrangement i.e no separate assets have been set aside to meet this liability

	2018 R	2017 R	2016 R	2015 R	2014 R
Defined benefit obligation	71 323 576	70 373 000	61 362 940	61 362 940	57 100 887
Surplus (deficit)	(71 323 576)	(70 373 000)	(61 362 940)	(61 362 940)	(57 100 887)
Experience adjustments on plan liabilities	(7 410 418)	(340 000)	(899 000)	(789 000)	4 866 000

# Notes to the Annual Financial Statements for the year ended 30 June 2018

			2018 R	2017 R
Long -service awards				
Changes in the present value of the defined benefit obligation are as follows:				
follows.		6	6 676 434 850 086	6 573 769 102 665
			7 526 520	6 676 434
The amount recognised in the Statement of Financial Position are as follo	ws:			
The total economic entity contribution to such schemes			6 696 500	6 592 956
The amount recognised as an expense for defined contribution plans is			850 086	102 66
Net expense recognised in the statement of financial performance Current service costs Interest costs Actuarial gain			988 968 504 265 (643 147)	1 038 426 499 158 (1 434 919)
Actualiai gaili			850 086	102 665
17. PROVISIONS				
Reconciliation of provisions - 2018				
		Opening Balance	Additions	Total
Environmental rehabilitation		31 094 139	1 589 599	32 683 738
Reconciliation of provisions - 2017				
		Opening	Additions	Total
Environmental rehabilitation		Balance 28 881 524	2 212 615	31 094 139

The Municipality has an obligation to restore three landfill sites situated in Grahamastown, Alicedale and Riebeek east. The landfill sites are currently licensed and used for general waste disposal (non-hazardous) purpose. The valuations were done by Bosch Munitech based in East London.

## 18. SERVICE CHARGES

E	224 896 527	230 147 837
Service charges Sale of electricity Sale of water Sewerage and sanitation charges Refuse removal	118 436 600 76 279 723 21 764 994 8 415 210	46 969 127 105 815 66 686 740 24 371 763 11 936 550

	2018 R	2017 R
19. RENTAL OF FACILITIES AND EQUIPMENT		
Premises		
Encroachments	1 387 902	1 144 102
Venue hire	324 609	95 557
	1 712 511	1 239 659
Facilities and equipment		
Amenities	30 089	39 897
	1 742 600	1 279 556
20. INTEREST REVENUE		
Interest revenue	204 204	4 000 050
Bank Interest charged on trade and other receivables	991 024 19 879 427	1 086 258 18 731 054
interest charged on trade and other receivables		
	20 870 451	19 817 312
21. OTHER INCOME		
Administration/sale of plots	577 654	302 882
Building Plans	345 512	427 292
Grazing fees	25 613	25 613
Weighbridge fees	1 380	932
Sundry revenue	1 303 145	9 135 558
Search fees	-	10 515
Printing and photocopies	19 675	3 601
Refuse bags and bins	-	8 073
Donations Other income	-	5 000
Other income	-	1 820
	2 272 979	9 921 286

# Notes to the Annual Financial Statements for the year ended 30 June 2018

	2018 R	2017 R
22. PROPERTY RATES		
Rates received		
Property rates	67 433 842	63 699 215
Less: Income forgone	(1 156 337)	(1 133 295)
	66 277 505	62 565 920
Valuations		
Residential	4 960 310 985	5 357 056 525
Commercial	670 056 900	806 428 300
State	788 160 700	788 160 700
Undetermined	482 234 732 1 706 981 600	656 575 647 2 117 414 200
Agricultural	209 806 800	261 146 100
Industrial	24 908 250	1 677 115 850
Educational Institutional	1 412 043 100	5 148 800
Institutional	0 254 503 067	1 669 046 122

Valuations on land and buildings are performed every 4 years. The last general valuation came into effect on 1 July 2014. Interim valuations are processed on an annual basis to take into account changes in individual property values due to alterations and subdivisions.

The new general valuation will be implemented on 01 July 2018.

	2018 R	2017 R
3. GOVERNMENT GRANTS AND SUBSIDIES		
Operating grants	79 857 585	77 008 000
Equitable share	79 657 565	- 17 000 000
Prought Grant	4 000 000	3 508 772
epartment Sport, Recreation, Arts & Culture Iunicipal Infrastructure Grant (MIG)	1 238 200	92 430
inance Management Grant (FMG)	2 145 000	1 810 000
other Government: LG Seta	•	195 137 1 019 507
ire Subsidy grant	1 331 455	1 000 000
xpanded Public Works Programme (EPWP)	1 718 235	1 786 793
Public Health Subsidy	91 033 667	86 420 639
Capital grants DWA	•	3 962 437
Municipal Infrastructure Grant (MIG) NEP GRANT	40 299 832 -	23 681 000 241 039
8	40 299 832	27 884 476
	131 333 499	114 305 115
Disaster		
ncluded in above are the following grants and subsidies received:		
	3 876 000	3 876 000
Municipal Infrastructure Grant - Capital		
- A A the structure of year	929 784	-
Balance unspent at beginning of year	41 170 816	24 610 784
Current-year receipts Conditions met - transferred to revenue	(40 299 832)	(23 681 000
	1 800 768	929 784
The municipal Infrastructure Grant (MIG) was allocated for construction of Roads, basi part of the life of poor households, micro enterprise and social instituition, to provide ne upgrading of municipal infrastructure. The municipality's MIG funds are deposited to Sa and the municipality receives a portion of expenditure to be incured upon submission of Unspent Grant at year end as well as roll over application is done by the district municipality upon submission of valid tax invoices.  Finance Management Grant	arah Baartman District M of valid invoices to Sarah	unicipality Baartman.
part of the life of poor households,micro enterprise and social institution, to provide ne upgrading of municipal infrastructure. The municipality's MIG funds are deposited to Sa and the municipality receives a portion of expenditure to be incured upon submission of Unspent Grant at year end as well as roll over application is done by the district municipality upon submission of valid tax invoices.  Finance Management Grant	arah Baartman District M of valid invoices to Sarah	unicipality Baartman. ed to the
part of the life of poor households, micro enterprise and social institution, to provide ne upgrading of municipal infrastructure. The municipality's MIG funds are deposited to Sa and the municipality receives a portion of expenditure to be incured upon submission of Unspent Grant at year end as well as roll over application is done by the district municipality upon submission of valid tax invoices.	arah Baartman District M of valid invoices to Sarah ipality and will be disburs	unicipality Baartman. ed to the
part of the life of poor households,micro enterprise and social institution, to provide ne upgrading of municipal infrastructure. The municipality's MIG funds are deposited to Sa and the municipality receives a portion of expenditure to be incured upon submission of Unspent Grant at year end as well as roll over application is done by the district municipality upon submission of valid tax invoices.  Finance Management Grant  Current-year receipts	arah Baartman District Mof valid invoices to Sarah ipality and will be disburs	unicipality Baartman. ed to the
part of the life of poor households,micro enterprise and social institution, to provide ne upgrading of municipal infrastructure. The municipality's MIG funds are deposited to Sa and the municipality receives a portion of expenditure to be incured upon submission of Unspent Grant at year end as well as roll over application is done by the district municipality upon submission of valid tax invoices.  Finance Management Grant  Current-year receipts	arah Baartman District Mof valid invoices to Sarah ipality and will be disburs  2 145 000 (2 145 000)  them implement the fina	unicipality Baartman. ed to the  1 810 000 (1 810 000
part of the life of poor households,micro enterprise and social institution, to provide ne upgrading of municipal infrastructure. The municipality's MIG funds are deposited to Sa and the municipality receives a portion of expenditure to be incured upon submission of Unspent Grant at year end as well as roll over application is done by the district municipality upon submission of valid tax invoices.  Finance Management Grant  Current-year receipts  Conditions met - transferred to revenue	arah Baartman District Mof valid invoices to Sarah ipality and will be disburs  2 145 000 (2 145 000)  them implement the fina	unicipality Baartman. ed to the  1 810 000 (1 810 000
part of the life of poor households,micro enterprise and social institution, to provide ne upgrading of municipal infrastructure. The municipality's MIG funds are deposited to Sa and the municipality receives a portion of expenditure to be incured upon submission of Unspent Grant at year end as well as roll over application is done by the district municipality upon submission of valid tax invoices.  Finance Management Grant  Current-year receipts  Conditions met - transferred to revenue  The Finance Management Grant is paid by National Treasury to municipalities to help management reforms required by Municipal finance Management Grant (MFMA) 2003  Expanded Public Works program	arah Baartman District Mof valid invoices to Sarah ipality and will be disburs  2 145 000 (2 145 000)	unicipality Baartman. ed to the  1 810 000 (1 810 000)
part of the life of poor households,micro enterprise and social institution, to provide ne upgrading of municipal infrastructure. The municipality's MIG funds are deposited to Sa and the municipality receives a portion of expenditure to be incured upon submission of Unspent Grant at year end as well as roll over application is done by the district municipality upon submission of valid tax invoices.  Finance Management Grant  Current-year receipts  Conditions met - transferred to revenue  The Finance Management Grant is paid by National Treasury to municipalities to help management reforms required by Municipal finance Management Grant (MFMA) 2003  Expanded Public Works program  Balance unspent at beginning of year  Current-year receipts	2 145 000 (2 145 000)  them implement the final  4 036 1 000 000	1 810 000 (1 810 000 (1 810 000
part of the life of poor households,micro enterprise and social institution, to provide ne upgrading of municipal infrastructure. The municipality's MIG funds are deposited to Sa and the municipality receives a portion of expenditure to be incured upon submission of Unspent Grant at year end as well as roll over application is done by the district municipality upon submission of valid tax invoices.  Finance Management Grant  Current-year receipts  Conditions met - transferred to revenue  The Finance Management Grant is paid by National Treasury to municipalities to help management reforms required by Municipal finance Management Grant (MFMA) 2003  Expanded Public Works program  Balance unspent at beginning of year	arah Baartman District Mof valid invoices to Sarah ipality and will be disburs  2 145 000 (2 145 000)	unicipality Baartman. ed to the  1 810 000 (1 810 000

otes to the Annual Financial Statements for the	2018 R	2017 R
ne Expanded Public works Program was allocated to the municipa	lity for enviromental and water infrastructure proj	ects.
ther Grants: LG Seta	-	195 137
current-year receipts Conditions met - transferred to revenue		(195 137)
Department of Sport,Recreation, Arts & Culture	***********	2 500 772
Current-year receipts Conditions met - transferred to revenue	4 000 000 (4 000 000)	3 508 772 (3 508 772)
This Grant was allocated to the municipality for purpose of mantai	ning and building libraries in the community	
Department of Water Affairs		
Current-year receipts	a in the second	3 962 437 (3 962 437)
Conditions met - transferred to revenue		-
This Grant was transferred to the municipality for the operation ar transfered from DWA to the municipality and refurbishment of wa	nd mantainance of sewerage and water schemes ter infrastructure.	
INER		
INEP	3 758 961	_
Balance unspent at beginning of year	3 758 961	4 000 000 (241 039)
	3 758 961	
Balance unspent at beginning of year	(3 758 961)	(241 039)
Balance unspent at beginning of year Current-year receipts Conditions met - transferred to revenue	(3 758 961)	(241 039) 3 758 961
Balance unspent at beginning of year Current-year receipts Conditions met - transferred to revenue  This Grant was allocated to the municipality for electricity infrast Fire Subsidy Grant	(3 758 961)	(241 039) 3 758 961 1 019 507
Balance unspent at beginning of year Current-year receipts Conditions met - transferred to revenue  This Grant was allocated to the municipality for electricity infrast	(3 758 961)	(241 039) 3 758 961 1 019 507
Balance unspent at beginning of year Current-year receipts Conditions met - transferred to revenue  This Grant was allocated to the municipality for electricity infrastr Fire Subsidy Grant Current-year receipts Conditions met - transferred to revenue	(3 758 961)	(241 039) 3 758 961 1 019 507
Balance unspent at beginning of year Current-year receipts Conditions met - transferred to revenue  This Grant was allocated to the municipality for electricity infrastrate. Subsidy Grant Current-year receipts Conditions met - transferred to revenue  The subsidy was allocated by the District to the Municipality for	(3 758 961)	(241 039) 3 758 961 1 019 507
Balance unspent at beginning of year Current-year receipts Conditions met - transferred to revenue  This Grant was allocated to the municipality for electricity infrastrate. Subsidy Grant Current-year receipts Conditions met - transferred to revenue  The subsidy was allocated by the District to the Municipality for Public Health Subsidy	(3 758 961)	1 019 507 (1 019 507
Balance unspent at beginning of year Current-year receipts Conditions met - transferred to revenue  This Grant was allocated to the municipality for electricity infrastr Fire Subsidy Grant Current-year receipts Conditions met - transferred to revenue  The subsidy was allocated by the District to the Municipality for	(3 758 961)	1 019 507 (1 019 507
Balance unspent at beginning of year Current-year receipts Conditions met - transferred to revenue  This Grant was allocated to the municipality for electricity infrast Fire Subsidy Grant Current-year receipts Conditions met - transferred to revenue  The subsidy was allocated by the District to the Municipality for Public Health Subsidy Current-year receipts	ructure  fire services operations.	1 019 507 (1 019 507
Balance unspent at beginning of year Current-year receipts Conditions met - transferred to revenue  This Grant was allocated to the municipality for electricity infrastrate. Fire Subsidy Grant  Current-year receipts Conditions met - transferred to revenue  The subsidy was allocated by the District to the Municipality for Public Health Subsidy  Current-year receipts Conditions met - transferred to revenue	ructure  fire services operations.	(241 039)

	2018 R	2017 R
Conditions met - transferred to revenue	(2 729 259)	(900)
		2 729 259
Public Health Subsidy		
Balance unspent at beginning of year	1 403 509 314 726	1 403 509
Current-year receipts Conditions met - transferred to revenue	(1 718 235)	-
	-	1 403 509
Drought Grant		
Current-year receipts Conditions met - transferred to revenue	810 000 (743 192)	
Conditions that - transferred to revenue	66 808	-
The subsidy was allocated to the Municipality as a emergency disaster relief grant for t	he horeholes	
24. REVENUE	ne borenoies.	
		000 4 47 007
Service charges Rental of facilities and equipment	224 896 527 1 742 600	230 147 837 1 279 556
Interest received Debtors	19 879 427	18 731 054
Agency services		811 088
Licences and permits	2 642 116 2 272 979	2 360 169
Other income Interest received - investment	991 024	9 921 286 1 086 258
Property rates	66 277 505	62 565 920
Government grants & subsidies	131 333 499	114 305 115
Public contributions and donations	9 668 960 382 535	492 265
Fines, Penalties and Forfeits	460 087 172	441 700 548
	400 007 172	441700040
The amount included in revenue arising from exchanges of goods or services are as follows:		
Service charges	224 896 527	230 147 837
Rental of facilities and equipment	1 742 600 19 879 427	1 279 556 18 731 054
Interest received Debtors Agency services	19 0/9 42/	811 088
Licences and permits	2 642 116	2 360 169
Other income	2 272 979	9 921 286
Interest received - investment	991 024 252 424 673	1 086 258 264 337 248
The amount included in revenue arising from non-exchange transactions is as follows:		
Taxation revenue Property rates	66 277 505	62 565 920
Transfer revenue Government grants & subsidies	131 333 499	114 305 115
Public contributions and donations	9 668 960 382 535	492 265
Fines, Penalties and Forfeits		177 363 300
	207 662 499	177 303 300

otes to the Annual Financial Statements for the yea	2018	2017
	R	R
. EMPLOYEE RELATED COSTS		
	114 728 948	107 656 83
asic	(187 790)	2 397 49
onus	9 730 060	9 499 38
edical aid - company contributions	1 041 315	1 054 39
lF	1 298 724	1 337 61
DL	(5 566 317)	7 664 75
eave payments	868 180	810 66
surance contribution	17 766 859	16 672 10
ension fund contributions	7 780 212	9 811 86
vertime payments	3 571 248	3 7 1 8 3 0
ravel and other allowances	1 223 099	1 895 88
ousing benefits and allowances	1 322 824	914 0
tand by allowance	264 837	317 1
elephone allowance	3 660 511	14 672 2
ledical aid for retired members	66 295	63 9
ndustrial Council Levy	157 569 005	178 486 5
cting Municipal Manager: Various	178 874	327 930
Earnings		
Chief Financial Officer: NF Siwahla	721 034	625 081
Earnings		343 562
Allowance	343 235 11 947	11 038
Company contributions	1 076 216	979 681
Acting Chief Financial Officer: Colleen Mani	82 048	32 691
Company contributions		
Director: Community & Social Services: M Planga	451 596	828 617
Earnings	71 446	178 901
Allowance	5 999	13 052
Company contributions	529 041	1 020 570
	323 041	. 020 010
Director: Corporate Services: M Madlavu		90 679
Earnings	-	1 056
Company contributions		
		91 735
Acting Director: Corporate Services: Various		
Earnings	27 298	348 48
Development MINISTER		
Director: Local Economic Development: MJ Meiring	832 459	789 20
Earnings	188 486	180 300
Allowance	11 622	12 83
Company contributions	1 032 567	982 34
Director: Corporate Services: NC Mazwayi	735 711	
Earnings	413 732	
Allowance		

# Notes to the Annual Financial Statements for the year ended 30 June 2018

	2018 R	2017 R
Company contributions	12 650	•
	1 162 093	-
Acting Director: Public Safety and Community Services: CJ Hanekom Earnings	83 317	
Director: Technical & Infrastructure Services: D Mlenzane		
Earnings	792 817	748 647
Allowance Company contribution	273 922 12 150	158 094 10 567
	1 078 889	917 308
Acting Director: Community Services: W Welkom		
Earnings	112 973	-
26. REMUNERATION OF COUNCILLORS		
Executive Mayor	831 918	781 303
Councillors other allowance	6 963 636	6 333 825
Councillors cellphone allowance	692 328	580 396
Councillors travelling allowance	1 826 703 10 314 585	1 941 050 9 636 574
Salaries, allowances and benefits of councillors are within the upper limits of the fr	•	
Constitution  27. DEPRECIATION AND AMORTISATION  Property, plant and equipment investment property Intangible assets	29 206 529 119 901 152 614	30 161 277 220 909 208 960
Constitution  27. DEPRECIATION AND AMORTISATION  Property, plant and equipment Investment property	29 206 529 119 901	30 161 277 220 909
Constitution  27. DEPRECIATION AND AMORTISATION  Property, plant and equipment Investment property Intangible assets	29 206 529 119 901 152 614	30 161 277 220 909 208 960
Constitution  27. DEPRECIATION AND AMORTISATION  Property, plant and equipment Investment property Intangible assets  28. FINANCE COSTS  Provisions	29 206 529 119 901 152 614 29 479 044 8 739 763	30 161 277 220 909 208 960 <b>30 591 146</b> 20 064 201
Constitution  27. DEPRECIATION AND AMORTISATION  Property, plant and equipment Investment property Intangible assets  28. FINANCE COSTS	29 206 529 119 901 152 614 29 479 044 8 739 763 14 764 819	30 161 277 220 909 208 960 <b>30 591 146</b> 20 064 201 13 307 062
Constitution  27. DEPRECIATION AND AMORTISATION  Property, plant and equipment Investment property Intangible assets  28. FINANCE COSTS  Provisions Interest paid	29 206 529 119 901 152 614 29 479 044 8 739 763 14 764 819 23 504 582	30 161 277 220 909 208 960 <b>30 591 146</b> 20 064 201
Constitution  27. DEPRECIATION AND AMORTISATION  Property, plant and equipment investment property Intangible assets  28. FINANCE COSTS  Provisions Interest paid  The finance costs includes Eskom, landfill site, DBSA and other interest paid for landfill site.	29 206 529 119 901 152 614 29 479 044 8 739 763 14 764 819 23 504 582	30 161 277 220 909 208 960 <b>30 591 146</b> 20 064 201 13 307 062
Constitution  27. DEPRECIATION AND AMORTISATION  Property, plant and equipment investment property Intangible assets  28. FINANCE COSTS  Provisions Interest paid  The finance costs includes Eskom, landfill site, DBSA and other interest paid for lates.  29. IMPAIRMENT	29 206 529 119 901 152 614 29 479 044 8 739 763 14 764 819 23 504 582 ate payments.	30 161 277 220 909 208 960 30 591 146 20 064 201 13 307 062 33 371 263
Constitution  27. DEPRECIATION AND AMORTISATION  Property, plant and equipment Investment property Intangible assets  28. FINANCE COSTS  Provisions	29 206 529 119 901 152 614 29 479 044 8 739 763 14 764 819 23 504 582	30 161 277 220 909 208 960 <b>30 591 146</b> 20 064 201 13 307 062

The impairment is made out of the debt impairment, impairment of assets and bad debt written off during the financial year.

Annual Financial Statements for the year ended 30 June 2018

# Notes to the Annual Financial Statements for the year ended 30 June 2018

Notes to the Annual Financial Statements for the year ended	30 0uno 2010	
	2018	2017
	R	R

# 30. REPAIRS AND MAINTENANCE

The accounting standards boards (ASB) issued a FAQ which states that the line item "Repairs and Maintenance" is no longer permitted in the statement of financial performance and that the said expenditure should be reclassified by it nature.

However in line with the requirements of GRAP 17, the repairs and maintenance related expenditure identified by the municipality can still be attributed to the following assets classes:

Repairs and maintenance Buildings and facilities Infrastructure Other assets	263 239 4 490 828 3 192 491 7 946 558	553 806 3 644 431 5 517 433 9 715 670
31. BULK PURCHASES Electricity	108 188 576 6 319 028	110 701 988 5 432 908
Water	114 507 604	116 134 896
32. CONTRACTED SERVICES  Consultant and Professional Fees	19 359 146	39 900 756

The professional fees is made out of consulting fees for services rendered i.e debt collectors financial system and other.

# 33. GRANTS AND SUBSIDIES PAID

Other subsidies Free basic services Makana Tourism Internship programme	1 075 065 1 603 200	19 922 281 850 000 2 507 660
	2 678 265	23 279 941

	2018 R	2017 R
34. GENERAL EXPENSES		
Audit Fees	4 940 280	3 919 406
Administration Charges	2 748 472	1 841 942
Advertising	369 016	709 725
Audit Committee	128 597	94 432
Bank charges	216 599	273 796
Chemicals	•	3 347
Cleaning and materials		60 211
Commission paid	7 840	1 295 151
Complaints: water and electricity	-	85 160
Conferences and seminars	1 721 079	1 063 803
Consumables	314 338	-
Council events and projects	1 354 028	793 474
Electricity and Water	-	7 400 494
Electricity connection	u u	13 626
Fuel and oil	66 888	293 605
Hire	7 551	-
Insurance	833 953	599 022
Interviews and Relocation Expenses	-	228 545
Legal Fees	•	2 577 188
License Cards	1 740 519	567 018
Materials and stores	8 928 806	10 401 495
Other expenses	2 835 397	3 414 600
Postage and courier	791 776	968 508
Printing and stationery	6 905	14 772
Protective clothing	47 419	107 106
Refuse bags	<del>-</del> ,	292 795
Security (Guarding of municipal property)	56 989	206 639
Subsistence and Traveling	619 367	265 139
Telephone and fax	1 492 344	3 493 487
Training	2 982	719 910
Uniforms	-	82 331
	29 231 145	41 786 727
35. AUDITORS' REMUNERATION		
Audit Fees	4 940 280	3 919 406

Annual Financial Statements for the year ended 30 June 2018

# Notes to the Annual Financial Statements for the year ended 30 June 2018

	2018 R	2017 R
36. CASH GENERATED FROM (USED IN) OPERATIONS		
Deficit	(40 420 545)	(64 518 041)
Adjustments for:	00.470.044	20 504 446
Depreciation and amortisation	29 479 044	30 591 146
Gain / (loss) on disposal of assets and liabilities	1 086 217	1 243 659
Impairment reversal / (Debt impairment)	109 387 553	30 414 766
Actuarial gain	(6 108 498)	(10 394 900)
Landfil site non cash flow	(395 343)	-
Changes in working capital:	(540,046)	1 111 308
Inventories	(548 946) (37 468 603)	(43 031 651)
Receivables from exchange transactions	(8 206 041)	(38 011 863)
Receivables from non exchange transactions	2 774 398	23 699 249
Payables from exchange transactions	(6 411 556)	23 055 245
Payables from non- exchange transactions	18 344 180	9 310 238
VAT	(6 957 973)	8 684 481
Unspent conditional grants and receipts	281 315	18 044
Consumer deposits	1 589 599	28 394 506
Provisions	1 800 483	(1 969 243)
Employee benefit	1 600 463	
	58 225 284	(24 458 301)
37. COMMITMENTS		
Authorised capital expenditure		
Already contracted for but not provided for		
Property, plant and equipment	36 054 608	14 019 097
Total capital commitments	20.054.222	44.040.007
Already contracted for but not provided for	36 054 608	14 019 097

## 38. RISK MANAGEMENT

Financial risk management

The Accounting Officer has overall responsibility for the establishment and oversight of the municipality's risk management framework. The municipality's risk management policies are established to identify and analyse the risks faced by the municipality, to set appropriate risk limits and controls and to monitor risks and adherence to limits.

Due to the largely non-trading nature of activities and the way in which they are financed, municipalities are not exposed to the degree of financial risk faced by business entities. Financial Instruments play a much more limited role in creating or changing risks that would be typical of listed companies to which the IAS's mainly apply. Generally, Financial Assets and Liabilities are generated by day-to-day operational activities and are not held to manage the risks facing the municipality in undertaking its activities.

The Department Financial Services monitors and manages the financial risks relating to the operations through internal policies and procedures. These risks include interest rate risk, credit risk and liquidity risk. Compliance with policies and procedures is reviewed by the internal auditors on a continuous basis, and annually by external auditors. The municipality does not enter into or trade financial instruments for speculative purposes.

Internal audit, responsible for initiating a control framework and monitoring and responding to potential risk, reports periodically to the municipality's audit committee, an independent body that monitors the effectiveness of the internal audit function. There has not been any reviews conducted during the year which exposed the municipality to high financial risks. Further quantitative disclosures are included throughout these Annual Financial Statements

Annual Financial Statements for the year ended 30 June 2018

# Notes to the Annual Financial Statements for the year ended 30 June 2018

Notes to the Annual Financial Statements for the year shade a	• • • • • • • • • • • • • • • • • • • •	
	2018	2017
	R	R

### Liquidity risk

The municipality's risk to liquidity is a result of the funds available to cover future commitments. The municipality manages liquidity risk through an ongoing review of future commitments and credit facilities.

Liquidity Risk is the risk that the municipality will encounter difficulty in meeting the obligations associated with its Financial Liabilities that are settled by delivering cash or another financial asset. The municipality's approach to managing liquidity is to ensure, as far as possible, that it will always have sufficient liquidity to meet its liabilities when due, under both normal and stressed conditions, without incurring unacceptable losses or risking damage to the municipality's reputation.

Liquidity Risk is managed by ensuring that all assets are reinvested at maturity at competitive interest rates in relation to cash flow requirements. Liabilities are managed by ensuring that all contractual payments are met on a timeous basis and, if required, additional new arrangements are established at competitive rates to ensure that cash flow requirements are met.

### Interest rate risk

Interest Rate Risk is defined as the risk that the fair value or future cash flows associated with a financial instrument will fluctuate in amount as a result of market interest changes. Potential concentrations of interest rate risk consist mainly of variable rate deposit investments, long-term receivables, consumer debtors, other debtors, bank and cash balances. The municipality limits its counterparty exposures from its money market investment operations by only dealing with Absa Bank, First National Bank, Nedbank and Standard Bank. No investments with a tenure exceeding twelve months are made. Consumer Debtors comprise of a large number of ratepayers, dispersed across different industries and geographical areas. Consumer debtors are presented net of a provision for impairment.

At year end, financial liabilities exposed to interest rate include those other financial liabilities disclosed in Note 15 to the annual financial statements.

In the case of debtors whose accounts become in arrears, it is endeavoured to collect such accounts by "levying of penalty charges", "demand for payment", "restriction of services" and, as a last resort, "handed over for collection", whichever procedure is applicable in terms of Council's Credit Control and Debt Collection Policy. Consumer Deposits are increased accordingly.

Long-term Receivables and Other Debtors are individually evaluated annually at Balance Sheet date for impairment or discounting. A report on the various categories of debtors is drafted to substantiate such evaluation and subsequent impairment / discounting, where applicable. The municipality is not exposed to credit interest rate risk as the municipality has no borrowings. The municipality's exposures to interest rates on Financial Assets and Financial Liabilities are detailed in the Credit Risk Management section of this note.

Annual Financial Statements for the year ended 30 June 2018

## Notes to the Annual Financial Statements for the year ended 30 June 2018

Notes to the Annual Financial Statements for the year chada of		
110100 10 11101 1111	2018	2017
	R	R

#### Credit risk

Credit Risk refers to the risk that a counterparty will default on its contractual obligations resulting in financial loss to the municipality. The municipality has a sound credit control and debt collection policy and obtains sufficient collateral, where appropriate, as a means of mitigating the risk of financial loss from defaults. The municipality uses its own trading records to assess its major customers. The municipality's exposure of its counterparties are monitored regularly.

Potential concentrations of credit rate risk consist mainly of variable rate deposit investments, long-term receivables, consumer debtors, other debtors, bank and cash balances.

The municipality limits its counterparty exposures from its money market investment operations (financial assets that are neither past due nor (impaired) by only dealing with Absa Bank, First National Bank, Nedbank and Standard Bank. No investments with a tenure exceeding twelveo credit limits were exceeded during the reporting period, and management does not expect any deficits from non-performance by these counterparties.

Trade and Other Receivables are amounts owed by consumers and are presented net of impairment losses. The municipality has a credit risk policy in place and the exposure to credit risk is monitored on an ongoing basis. The municipality is compelled in terms of its constitutional mandate to provide all its residents with basic minimum services without recourse to an assessment of creditworthiness. Subsequently, the municipality has no control over the approval of new customers who acquire properties in the designated municipal area and consequently incur debt for rates, water and electricity services rendered to them.

The municipality limits this risk exposure in the following ways, in addition to its normal credit control and debt management procedures:

- The application of section 118(3) of the Municipal Systems Act (MSA), which permits the municipality to refuse connection of services whilst any amount remains outstanding from a previous debtor on the same property;
- A new owner is advised, prior to the issue of a revenue clearance certificate, that any debt remaining from the previous owner will be transferred to the new owner, if the previous owner does not settle the outstanding amount;
- The consolidation of rates and service accounts, enabling the disconnecting services for the non-payment of any of the individual debts, in terms of section 102 of the MSA;
- The requirement of a deposit for new service connections, serving as guarantee and are reviewed annually.

  Encouraging residents to install water management devices that control water flow to households, and/or prepaid electricity meters.

There were no material changes in the exposure to credit risk and its objectives, policies and processes for managing and measuring the risk during the year under review. The municipality's maximum exposure to credit risk is represented by the carrying value of each financial asset in the Statement of Financial Position, without taking into account the value of any collateral obtained. The municipality has no significant concentration of credit risk, with exposure spread over a large number of consumers, and is not concentrated in any particular sector or geographical area.

The municipality does not have any significant credit risk exposure to any single counterparty or any group of counterparties having similar characteristics. The municipality defines counterparties as having similar characteristics if they are related entities. The credit risk on liquid funds is limited because the counterparties are banks with high credit-ratings.

The maximum credit risk exposure in respect of the relevant finacial instruments is as follows:

Annual Financial Statements for the year ended 30 June 2018

#### Notes to the Annual Financial Statements for the year ended 30 June 2018

2018	2017
R	R

The municipality incured unauthorised expenditure due to non cash items that were under budgeted for during the current year due to completed assets which were still recorded as wip.

Debt Impairment: During the year, the municipality reviewed its age analysis and identified some debtors to be written off.

Finance costs: Finance costs for landfill site were more than budgeted for, as budget was based on prior year figure

#### 40. FRUITLESS AND WASTEFUL EXPENDITURE

Fruitless and wasteful expenditure	11 651 779	10 998 668
Incurred - current year	9 028 107	6 624 295
Wriiten off during the year	(8 441 159)	(5 971 184)
	12 238 727	11 651 779

These are as a results of interest paid on overdue payments which are not incompliance with MFMA s65(e) which states that all money owed by the municipality be paid within 30days of receiving the relevant invoice or statement and penalties from SARS.

#### 41. IRREGULAR EXPENDITURE

41. IRREGULAR EXPENDITURE		
Opening balance Add: Irregular Expenditure - current year	183 472 286 44 393 460	128 255 390 55 216 896
	227 865 746	183 472 286
Irregular expenditure was tabled to council and further investigation to be cond	lucted as per Sec 32 report.	
Analysis of expenditure awaiting condonation per age classification		
Current year Prior years	44 393 460 183 472 286	55 216 896 128 255 390
	227 865 746	183 472 286
42. ADDITIONAL DISCLOSURE IN TERMS OF MUNICIPAL FINANCE MAN	AGEMENT ACT	
Contributions to organised local government		
Opening balance Current year subscription / fee Amount paid - current year	4 747 643 2 081 041 (400 000)	3 143 602 1 604 041
	6 428 684	4 747 643
Balance Unpaid (included in Creditors)		
Audit fees		
Opening balance Current year subscription / fee Amount paid - current year Amount paid - Doantion By Cogta	12 386 638 6 429 652 (5 623 187) (9 668 960)	11 197 501 4 809 046 (3 619 909)
	3 524 143	12 386 638

Balanced unpaid (included in Creditors). In terms of section 65 (e) and (f) of the MFMA the municipality must pay all money owing within 30days of receiving the relevant invoice or statement and also comply with all relevant Statutory commitments. The municipality and the Office of Auditor General have entered in a payment agreement plan.

Makana Local Municipality
Annual Financial Statements for the year ended 30 June 2018

## Notes to the Annual Financial Statements for the year ended 30 June 2018

Notes to the Annual Financial St		2018 R	2017 R
PAYE and UIF			4.050.456
On anima holonge		1 470 723 19 509 745	1 358 156 18 383 598
Opening balance Current year subscription / fee		(19 420 472)	(18 271 031)
Amount paid - current year	-	1 559 996	1 470 723
	-		
Councillors' arrear consumer accounts			
The following Councillors had arrear account	itstanding for more than 90 days at 30 June	2018:	
The following Councillors had affeat account		Outstanding	Total
30 June 2018	Outstanding less than 90 days	more than 90 days	R
	R 5 419	10 399	15 818
Councillor E Louw	2 246	8 511	10 757
Councillor MJ/L Qotoyi	7 665	18 910	26 575
		Outstanding	Total
30 June 2017	Outstanding less than 90 days	Outstanding more than 90 days	R
	R 13 560	R -	13 560
Councillor M/VF Nhanha	4 397	-	4 397
Councillor AJ Meyer	3 933	- 0.043	3 933 7 026
Councillor MJ/L Qotoyi Councillor E Louw	813	6 213	
Councillor & Loavi	22 703	6 213	28 916
30 June 2018		Highest outstanding amount	Aging (in days)
		15 818	120
Councillor E Louw		10 757	120
Councillor MJ/L Qotoyi		26 575	240
		Highest	Aging
30 June 2017		outstanding	(in days)
		amount	30
Councillor M/VF Nhanha		13 560 7 026	120
Councillor AJ Meyer		4 397	30
Councillor MJ/L Qotoyi		3 933	9
Councillor E Louw		28 916	27

#### 43. BUDGET DIFFERENCES

Material differences between budget and actual amounts

Statement of Financial Performance - Revenue

Service charges - due to debt incentive scheme implemented and collecting of debt over 90 days by debt collector.

Annual Financial Statements for the year ended 30 June 2018

#### Notes to the Annual Financial Statements for the year ended 30 June 2018

2018	2017
R	R

Rental of Facilities and equipment - most halls that were not functioning were repaired and now are being utilised to generate revenue.

Interest earned – due to debt incentive scheme implemented and collecting of debt over 90 days by debt collector .

Other income from exchange transactions – fewer tenders awarded in 2017/19 which normally generate revenue though determination of tender value and other services.

Interest earned - the municipality depend on grants for investments. Only 3 grants received in the financial year hence under recover.

Licences & Permits – due to the card system was not working for a number of months.

Property Rates - due to debt incentive scheme implemented and collecting of debt over 90 days by debt collector.

Government grant & subsidies - due to emergency disaster grant and other subsidies received and also the fact that we were not sure of the MIG grant allocation to Makana.

Fines, Penalties and Forfeits - most payments were made through magistrate coourt at a reduced rate.

#### Statement of financial performance: Expenditure

Employee Related Cost - cost cutting measures were implemented especially on overtime and the number of employees that have left to municipal as compared to new appointments.

Remuneration of councillors - cost cutting measures were implemented.

Depreciation and amortisation - asset Conditional assessment was conducted in 2016/2017 and some of the WIP assets and completed and were fully impaired.

Finance Costs – the municipality understated budget for finance costs and incurred more than the anticipated projection and furthermore also the reversal done on Landfil Site Provision..

Operating Lease assets – due to the increased number of new printers that were acquired in the current year including offices that did not have printers.

Impairment reversal - most of debtors in debtors age analysis were not paying their debts and had not made a single payment during the year, hence high provision of impairment

Repairs and maintenance - due to updating of James Kleinhius by ECDC and refurbishment of waainek water treatment work being done

Bulk Purchases - due to high increase in electricity charge by eskom and water leakage due to old water networks.

Contracted Services - due to an increased number of service providers as in the current year.

General expenses - under expenditure due to financial challenges, some of the projects were suspended / not implemented. Cost containment measures and reprioritisation on other expenditure was implemented

Annual Financial Statements for the year ended 30 June 2018

## Notes to the Annual Financial Statements for the year ended 30 June 2018

Notes to the Annual Financial Statements for the year ended	30 June 2016	
Notes to the Annual Financial Statement	2018	2017
	R	R

#### 44. CONTINGENCIES

The known contingent liabilities and assets as at 30 June 2018 are estimated a R46,635,567 for liabilities and R724,419 for assets, for 2016/17 R22,518,432 for liabilities and R311,597 for assets,

#### Contingent liabilities

Below is a list of possible liability claims where the outcome was unknown as at 30 June 2017 and 30 June 2016 with the maximum unforeseen liability for the municipality:

> Notyawa vs Makana Municipality and others, notice of motion in respect of setting aside of the decision of non appointment to the post of municipal manager. The financial exposure is estimated at R200,000.

Notyawa vs Makana Municipality and one other, rescission application.

Notyawa vs Makana Municipality and others, interim interdict.

- > Mncedisi Boma vs Makana Municipality, Matter involves a claim against Mr Boma for over payment of salary not due to him. The financial exposure is estimated at R278,977.
- > Phumla Qezu vs Makana Municipality, sued for unfair dismissal. The financial exposure is estimated at R1,600,000
- > Samwu vs Makana Municipality, Strike action. The financial exposure is estimated at R80 347
- > DWIS vs Makana, lawsuit due to unpaid water invoices. The financial exposure is estimated at R22,415,050.54
- > Ginami Trading vs Makana Municipality, claim for water account. The financial exposure is estimated at R532 000
- > Mbsa vs Makana Municipality, goods and services rendered. The financial exposure is estimated at R56 605
- >Z Nontshinga vs Makana Municipality, motor vehicle accident claim. The finanacial exposure is estimated at R244 500
- > Telkom vs Makana Municipality, damage to Telkom cable. The finanacial exposure is estimated at R56 000
- > City Square Trading vs Makana Municipality, facts unknown no documentation. The finanacial exposure is estimated at R180 000
- > Zeelie Daniel Petrus vs Makana Municipality. The finanacial exposure is estimated at R130,000.
- > Minister of Rural Development and Land Reform vs Makana Municipality. The financial exposure is estimated at R200,000.
- > Sebata Municipal Solutions vs Amatola Water and Makana Municipality, lawsuit based on breach of contract and undue enrichment. The financial exposure is estimated at R6,974,692.43

Annual Financial Statements for the year ended 30 June 2018

#### Notes to the Annual Financial Statements for the year ended 30 June 2018

2018	2017
R	R

> Mthombo resorts vs Makana Municipality, breach of contract and breach of lease. The financial exposure is estimated at R9.300.000.

Mrs Martin vs Makana, facts unkown.

- > Mathew Theijsen vs Makana, civil action based on unlawful arrest. The financial exposure is estimated at R200,000.
- > Thembankosi Mofu vs Makana Municipality, damages to house contents. The financial exposure is estimated at R15 876
- > Sizwe Boyce Maphuma vs Makana Municipality, damages:defamation. The financial exposure is estimated at R450 000.
- >Minister of Police vs Makana Municipality, damages to motor vehicle. The financial exposure is estimated at R6 804.
- > Oiwathaile Onosi vs Makana Municipality, damages. The financial exposure is estimated at R3 128 457.
- > Wonga Seti N.O. vs Makana Municipality, damages to house. The financial exposure is estimated at R346 533.
- > William Tribe vs Makana Municipality, damages. The financial exposure is estimated at R217 978.
- > Hugh Ben David vs Makana Municipality, damages to motor vehicle. The financial exposure is estimated at R21 746.

#### Contingent assets

Below is a list of possible assets where the outcome was unknown as at 30 June 2018 and 30 June 2017 with the maximum unforeseen asset for the Municipality:

- > Municipality vs Naidoo, The estimated financial gain is R 674 419.
- > Makana Municipality vs Van Der Mescht, The estimated financial gain is R50 000.

Annual Financial Statements for the year ended 30 June 2018

## Notes to the Annual Financial Statements for the year ended 30 June 2018

Notes to the Annual Financial Statements for the year shade of		
	2018	2017
	R	R

#### 45. RELATED PARTIES

Relationships Accounting officer

Members of key management

Close family members of persons in the service of the state Close family members of persons in the service of the state Close family members of persons in the service of the state Close family members of persons in the service of the state Close family members of persons in the service of the state

Refer to accounting officer's report

Municipal Manager - Mr M Mene
Acting Chief Financial Officer - Ms CL Mani
Director Community & Social Services - Mr Kelello
Mogoka
Director Local Economic Development - Ms Riana
Meiring
Director Technical Services - Mr Daluxolo Mlenzana
Director Corporate and Shared Services Mrs N
Mazwayi

Fabo Trading CC
Makana Development Trust
George and Justine cc
Sulzer
ICT Choice

Related party transactions

Purchases from (sales to) related (	parties
Fabo Trading CC	
Makana Development Trust	
Sulzer	
ICT Choice	
George and Justine CC	

_	44 998
185 000	690 763
625 194	-
377 147	-
103 091	-

#### 46. COMPARATIVE FIGURES

Where necessary, comparative figures have been reclassified to conform to changes in presentation in the current year. The nature and reason for the reclassification are disclosed in the comparative figure note to the financial statements.

Annual Financial Statements for the year ended 30 June 2018

#### Notes to the Annual Financial Statements for the year ended 30 June 2018

2018	2017
2010	2017
R	R
	• • •

#### 47. PRIOR PERIOD ERRORS

#### Statement of Financial Position 2017

		Audited	Prior year adjustments	Reclassifying adjustments	Restated
No	ote(s)	R	R	R	R
Assets					
Current Assets					
Cash and cash equivalents		-	-	-	-
Non-Current Assets					
Property, plant and equipment		816 227 555	10 622 679	-	826 850 234
Total Assets		816 227 555	10 622 679	-	826 850 234
Liabilities					
Current Liabilities					
Payables from exchange transactions		184 743 502	4 111 298	-	188 854 800
Payables from non-exchange transactions		24 857 190	(1 138 285)	-	23 718 906
Provisions		3 894 380	27 199 758	-	31 094 138
VAT payable		14 292 288	(3 520 851)	-	17 813 139
		227 787 360	26 651 920		261 480 983
Total Liabilities		227 787 360	26 651 920	- 1	261 480 983
Net Assets		588 440 195	(16 029 241)	•	565 369 251
Net Assets					
Accumulated surplus		750 053 316	(23 070 944)		726 982 372

#### **VAT Payable**

Vat Payables has been restated due to the vat suspense account previously misstated in the prior years for Input and output suspense.

#### **Property Plant and Equipment**

Property, Plant and Equipment has been restated due to the correction of the correction of landfill site.

#### **Accumulated Surplus**

Accumulated surplus was restated to account for corrections on assets, liabilities and expenditure.

#### Payables from exchange transactions

Payables from exchange transactions were restated due to due to a double entry of retention raised and also Salga invoice to other creditors.

Payables from non-exchange

Payables from non-exchange transactions has been restated due to the correction of leave provisions.

#### **Provisions**

The provision has been restated due to the correction of the provision for rehabilitation - landfill site.

Annual Financial Statements for the year ended 30 June 2018

## Notes to the Annual Financial Statements for the year ended 30 June 2018

Notes to the Annual Financial				2018 R	2017 R
Statement of Financial Perform	ance fo	or the year en	ded 30 June	2018	
		Audited	Prior year adjustments	Reclassifying adjustments	Restated
	Note(s)	R	R	R	R
Revenue					
Revenue from exchange transactions Service charges		233 668 688	(3 520 851)	-	224 896 527
Expenditure Employee related costs Impairment loss/ Reversal of impairments Impairment losses Contracted services		179 624 880 (531 585) 30 946 351 35 553 113	(1 138 285) - - 4 347 643	30 946 351 (30 946 351) -	178 486 595 30 414 766 39 900 756
Total expenditure		245 592 759	3 209 358	<u> </u>	248 802 117
Operating surplus Surplus for the year		479 261 447 479 261 447	(311 493) (311 493)	-	690 502 668 690 502 668

#### **Employee costs**

Employee costs has been restated due to the correction of leave provisions.

#### Service Charges

The service charges were reduced due to incorrect vat account incorrectly mapped to revenue service charges.

Depreciation and Impairment

Depreciation has been restated due to correction of property, plant equipment costs and disposal made.

Finance costs

Finance costs has been restated due to landfil site interest restatement.

#### Loss / (Gains) on Disposal of Non-Current Assets

Loss / (Gains) on Disposal has been restated due to correction of property, plant equipment costs and disposal made.

#### **Contracted Services**

Contracted services has been restated due to invoice to correct prior figure for Salga creditor.

Annual Financial Statements for the year ended 30 June 2018

#### Notes to the Annual Financial Statements for the year ended 30 June 2018

Motes to the Annual Financial States		
	2018	2017
	R	R

#### 48. DEVIATION FROM SUPPLY CHAIN MANAGEMENT REGULATIONS

During 2017/18 and 2016/17 financial year the following goods and services were procured deviated from the provisions of paragraph 12(1)(d)(i) as stated above but in line with paragraph 36 of SCM regulations. The reasons for these deviations from normal SCM regulations were documented and reported to the accounting officer who considered and subsequently approved them:

Classification of deviations	2018	2017
Sole Supplier Emergancy Other	796,528 2 926 475 1 403 762	295,260 1,700,484 1,250,121
<u>Total</u>	5,099,765	3,245,865

#### Ratification

Ratification in terms of MFMA SCM regulation 36 (i)(b)&(2)

The Acting Municipal Manager Mr T Pillay ratified non-compliance done by BAC during Adjudication and appointed WK Construction for Alicedale sewerage upgrading tender for R20 494 927.23 (MLM/2016/17/IMFRA/007)

#### 49. BULK ELECTRICITY WATER LOSS

Electricity: 2018	Purchased during the	Sold during the year	Unaccounted for
units (kWh)	year 108 343 113	(94 040 688)	14 302 425
Calculated as follows: Bulk	% 13,00 %	Distribution 94 040 688	Value 51 504 734

Electricity losses occur due to inter alia, the tampering of meters, the incorrect ratios used on the bulk meter, fault meters and illegal electricity connections. The municipality is currently busy with an audit of bulk meters to find faulty meters and repair them. The problem with tampered meter and illegal connections is an ongoing process, with regular action being taken against defaulters.

Water Losses	Lost units	Cost per KL	Value
Unaccounted water losses	3 690 747	4,01	14 815 765

Water losses occur due to inter alia, leakages, tampering of meters, the incorrect ratios used on bulk meters, faulty meters and illegal water connections. The problem with tampered meters and illegal connections is an ongoing process, with regular action being taken against defaulters. Faulty meters and leakages are replaced/repaired as soon as they are reported. Water losses for the financial period amounted to 76% of water produced. The Rand value of the water losses for the period ending 30 June 2018 is R14 815 765,02

Electricity 2017	Purchased during the	Sold during the year	Unaccounted for
units (kWh)	year 127 100 307	(108 554 566)	18 545 741

Annual Financial Statements for the year ended 30 June 2018

## Notes to the Annual Financial Statements for the year ended 30 June 2018

Notes to the Annual Financial Statements for the	s year onder o	2018 R	2017 R
Calculated as follows:	%	Distribution	Value
Bulk	13,00 %	108 554 566	94 548 994

Electricity losses occur due to inter alia, the tampering of meters, the incorrect ratios used on the bulk meter, fault meters and illegal electricity connections. The municipality is currently busy with an audit of bulk meters to find faulty meters and repair them. The problem with tampered meter and illegal connections is an ongoing process, with regular action being taken against defaulters.

Water Losses Unaccounted water losses	Lost units	Cost per KL	Value
	3 263 393	4,79	15 631 653

Water losses occur due to inter alia. leakages, the tempering of meters, faulty meters and illegal water connections. The municipality is currently busy with an audit of meters to find faulty meters and repair them. The treated water was only recorded from October 2013 hence the outcome as indicated above.

## 50. EVENTS AFTER THE REPORTING DATE

1There were no events identified after the reporting date.

#### 51. CHANGE IN ESTIMATE

#### Property, plant and equipment

The useful life of the certain items of Property, Plant and Equipment was revised during the current financial year. The effect of the revision has decreased the depreciation charge in the current financial years by R1,287,805 and changed the depreciation in the future period as set out in the below table.

#### Intangible Assets

The useful life of the certain items of Intangible Assets revised during the current financial year. The effect of the revision has decreased the depreciation charge in the current financial years by R96,625 and changed the depreciation in the future period as set out in the below table.

Depreciation	2018 R	Future period R
Decrease in PPE depreciation (Decrease) / increase in Intangible depreciation	(1 287 805) (96 625) (1 384 430)	(808 845) 109 218 (699 627)
Assets Increase in Property, plant and equipment (Decrease) / increase in Intangible depreciation	1 287 805 96 625 <b>1 384 430</b>	808 845 (109 218) <b>699 627</b>

#### 52. GOING CONCERN

The financial statements have been prepared on the basis of accounting policies applicable to a going concern. This basis presumes that funds will be available to finance future operations and that the realisation of assets and settlement of liabilities, contingent obligations and commitments will occur in the ordinary course of business.

The ability of the municipality to continue as a going concern is dependent on a number of factors. The most significant of these is that the treasury will continue to provide funding for the ongoing operations for the municipality The municipality is facing a number of financial risks that negatively impact its ability to sustain its current level of operations in the near future, before taking into account governments' grants. The key financial risks identified include:

-an inability to pay creditors within due dates

Annual Financial Statements for the year ended 30 June 2018

#### Notes to the Annual Financial Statements for the year ended 30 June 2018

Figures in Rand

- -negative key financial ratios
- -net current liability was realised

The actions taken by management to mitigate the impact of these risks include:

- -The municipality has signed payment plans with its top creditors.
- -The municipality's Equitable Share is committed to pay long outstanding debts
- -Budget controls are in place to ensure that over- expenditure is eliminated
- -The treasury will continue to provide funding to the municipality in the foreseeable future.
- -Management are also investigating alternative funding sources to supplement government funding
- -Council of the municipality has approved cost cutting measures in line with circular 82 of the MFMA wherein cost drivers like catering is not done at all, accommodation is only approved by the Accounting Officer,
- -The municipality is in a process of implementing two catalyst projects and installation of smart meters.

# Makana Local Municipality Audit Report

For the year ended 30 June 2018

## Report of the auditor-general to the Eastern Cape Provincial Legislature and Council on Makana Local Municipality

#### Report on the audit of the financial statements

#### Qualified opinion

- 1. I have audited the financial statements of the Makana Local Municipality set out on pages ... to ..., which comprise the statement of financial position as at 30 June 2018, the statement of financial performance, statement of changes in net assets, cash flow statement and the statement of comparison of budget and actual amounts for the year then ended, as well as the notes to the financial statements, including a summary of significant accounting policies.
- 2. In my opinion, except for the possible effects of the matters described in the basis for qualified opinion section of this auditor's report, the financial statements present fairly, in all material respects, the financial position of the Makana Local Municipality as at 30 June 2018, and its financial performance and cash flows for the year then ended in accordance with SA standards of GRAP and the requirements of the MFMA and Dora.

#### Basis for qualified opinion

#### Irregular expenditure

3. I was unable to obtain sufficient appropriate audit evidence regarding the irregular expenditure as disclosed in note 41 to the financial statements, as the disclosure presented in the financial statements for auditing purposes was without accurate and complete underlying accounting records. I was unable to audit the disclosure in the financial statements by alternative means. Consequently, I was unable to determine whether any adjustments to the irregular expenditure of R227,9 million (2016-17: R183,5 million) as disclosed in note 41 to the financial statements were necessary.

#### Revenue from exchange transactions

4. I was unable to obtain sufficient appropriate audit evidence that revenue from exchange transactions had been properly charged and accounted for, for the current and previous year, due to the status of the accounting records. I was unable to confirm the revenue from exchange transactions by alternative means. Consequently, I was unable to determine whether any adjustment were necessary to revenue from exchange transactions stated at R252,4 million (2017: R264,3 million) in the financial statements.

#### Receivables from exchange transactions

5. Sufficient appropriate evidence was not available to support receivables from exchange transactions. This was due to a lack of systems and processes in place at the municipality. I was unable to confirm these balances by alternative means. Consequently, I was unable to determine whether any adjustments were necessary to receivables from exchange transactions as disclosed at R17,6 million (2016-17: R46,1 million) in the statement of financial position and note 3 to the financial statements, provision for impairment of receivables from exchange transactions of R372 million (2016-17: R287,6 million) as disclosed in note 3, impairment expense of R109,4 million (2016-17: R30,4 million) as disclosed in note 29 and interest on debtors of R19,9 million disclosed in the statement of financial performance.

#### Receivables from non-exchange transactions

6. Sufficient appropriate evidence was not available to support receivables from non-exchange transactions. This was due to a lack of systems and processes in place at the municipality. I was unable to confirm these balances by alternative means. Consequently, I was unable to determine whether any adjustments were necessary to receivables from non-exchange transactions as disclosed at R17,5 million (2016-17: 25,7 million) in the statement of financial position and note 4 to the financial statements, provision for impairment of receivables from non-exchange transactions of R31,9 million (2017: R25,6 million) as disclosed in note 4 to the financial statements.

#### Payables from exchange transactions

7. A journal to the value of R15,8 million was processed during the year under review to the payables from non-exchange transaction in the general ledger. This journal was not supported by adequate documentation. As a result, I could not obtain sufficient appropriate evidence to confirm that this journal was correctly processed. I was unable to obtain the required evidence by alternative means. Consequently, I was unable to determine whether any adjustments were required to payables from exchange transactions stated at R191,6 million in the statement of financial position and note 11 in the financial statements.

#### Payables from non-exchange transactions

8. The municipality did not have adequate systems to maintain records of accounts payables from non-exchange transactions for leave provision. This resulted in the leave provision being understated by R10,2 million. In addition, I was unable to obtain sufficient appropriate audit evidence for the amounts recognised as leave provision. I could not confirm the leave provision by alternative means. Consequently, I was unable to determine whether any further adjustments were necessary to payables from non-exchange transactions stated at R17,3 million in the financial statements.

#### Value-added tax payable

9. I was unable to obtain sufficient appropriate audit evidence that value-added tax (VAT) payable for the current and previous year had been properly accounted for, due to the status of the accounting records. I was unable to confirm the VAT payable by alternative means. Consequently, I was unable to determine whether any adjustments were necessary to VAT payable stated at R36,2 million (2016-17: R17,8 million) in the financial statements.

#### Unauthorised expenditure

10. I was unable to obtain sufficient appropriate audit evidence regarding the unauthorised expenditure as disclosed in note 39 to the financial statements, as the disclosure was presented in the financial statements for auditing purposes without accurate and complete underlying accounting records. I was unable to audit the disclosure in the financial statements by alternative means. Consequently, I was unable to determine whether any adjustments to the unauthorised expenditure of R461,4 million (2016-17: R356,6 million) as disclosed in note 39 to the financial statements were necessary.

#### **Corresponding figures**

#### Finance costs

11. I was unable to obtain sufficient appropriate audit evidence for the restatement of the corresponding amount for finance costs in the financial statements. As disclosed in note 28 to the financial statements, the restatement was made to rectify a previous year misstatement, but it could not be substantiated by supporting audit evidence. In addition, the restatement was not disclosed as a prior period error in note 47 to the financial statements. I was unable to confirm the restatement by alternative means. Consequently, I was unable to determine whether any adjustment was necessary to finance costs corresponding figure stated at R33,4 million in the financial statements.

#### Context for the opinion

- 12. I conducted my audit in accordance with the International Standards on Auditing (ISAs). My responsibilities under those standards are further described in the auditor-general's responsibilities for the audit of the financial statements section of this auditor's report.
- 13. I am independent of the municipality in accordance with the International Ethics Standards Board for Accountants' Code of ethics for professional accountants (IESBA code) and the ethical requirements that are relevant to my audit in South Africa. I have fulfilled my other ethical responsibilities in accordance with these requirements and the IESBA code.
- 14. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

#### Material uncertainty relating to going concern

- 15. I draw attention to the matter below. My opinion is not modified in respect of this matter.
- 16. I draw attention to note 52 to the financial statements, which indicates that the municipality is facing a number of financial risks that negatively impact its ability to sustain its current level of operations in the near future, before taking into account government grants. As stated in note 52, these events or conditions, along with the other matters as set forth in note 52, indicate that a material uncertainty exists that may cast significant doubt on the municipality's ability to continue as a going concern.

#### **Emphasis of matters**

17. I draw attention to the matters below. My opinion is not modified in respect of these matters.

#### Fruitless and wasteful expenditure

18. As disclosed in note 40 to the financial statements, the municipality incurred fruitless and wasteful expenditure of R12,2 million (2016-17: R16,9 million), due to interest charged for late payments.

#### Restatement of corresponding figures

19. As disclosed in note 47 to the financial statements, the corresponding figures for 30 June 2017 were restated as a result of an error in the financial statements of the municipality at, and for the year ended, 30 June 2018.

#### Material losses

20. As disclosed in note 49 to the financial statements, material electricity and water losses of R51,5 million (2016-17: R94,5 million) and R14,8 million (2016-17: R15,6 million) respectively, were incurred, which represent 13% (2016-17: 13%) and 76% of total electricity and water purchased, respectively. Material losses were due to tempering of metres, faulty metres and illegal connections.

#### Other matter

21. I draw attention to the matter below. My opinion is not modified in respect of this matter.

#### Unaudited disclosure notes

22. In terms of section 125(2)(e) of the MFMA, the municipality is required to disclose particulars of non-compliance with this legislation. This disclosure requirement did not from part of the audit of the financial statements and accordingly I do not express an opinion thereon.

## Responsibilities of the accounting officer for the financial statements

- 23. The accounting officer is responsible for the preparation and fair presentation of the financial statements in accordance with Generally Recognised Accounting Practice and the requirements of the Municipal Finance Management Act of South Africa, 2003 (Act No. 56 of 2003) (MFMA), and for such internal control as the accounting officer determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.
- 24. In preparing the financial statements, the accounting officer is responsible for assessing the Makana Local Municipality's ability to continue as a going concern, disclosing, as applicable, matters relating to going concern and using the going concern basis of accounting unless the appropriate governance structure either intends to liquidate the municipality or to cease operations, or has no realistic alternative but to do so.

## Auditor-general's responsibilities for the audit of the financial statements

- 25. My objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with the ISAs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.
- 26. A further description of my responsibilities for the audit of the financial statements is included in the annexure to this auditor's report.

#### Report on the audit of the annual performance report

#### Introduction and scope

- 27. In accordance with the Public Audit Act of South Africa, 2004 (Act No. 25 of 2004) (PAA) and the general notice issued in terms thereof I have a responsibility to report material findings on the reported performance information against predetermined objectives for selected development priorities presented in the annual performance report. I was engaged to perform procedures to raise findings but not to gather evidence to express assurance.
- 28. I was engaged to evaluate the usefulness and reliability of the reported performance information in accordance with the criteria developed from the performance management and reporting framework, as defined in the general notice, for the following selected development priorities presented in the annual performance report of the municipality for the year ended 30 June 2018:

Development priorities	Pages in the annual performance report
Basic service delivery and infrastructure development	xx-xx
Community and social cohesion	xx-xx
Local economic development and rural development	xx-xx

- 29. I performed procedures to determine whether the reported performance information was properly presented and whether performance was consistent with the approved performance planning documents. I performed further procedures to determine whether the indicators and related targets were measurable and relevant, and assessed the reliability of the reported performance information to determine whether it was valid, accurate and complete.
- 30. The material findings in respect of the usefulness and reliability of the selected development priorities are as follows:

#### Basic service delivery and infrastructure development

## Reported achievements were not consistent with the planned and reported indicator and target

#### Various indicators

31. The reported achievement of the following indicators was not consistent with the planned and reported indicator and target.

Key performance indicator	Panned target	Actual achievement
Commence with refurbishment Waainek bulk water supply electrical and civil works by the third quarter	Commence of construction of electrical and civil works	Two service providers were appointed to commence with refurbishment of Waainek bulk water supply. For electrical work, Zedek Trading was appointed on 9 January 2018 for a period of four months, a practical certificate was issued on 21 June 2018. For civil work, Hlumisa Engineering service was appointed for a period of six months and handover or inaugural meeting was held on 25 April 2018.
Commence with construction of 650 m/0.65 of 3.3 km gravity sewer lines with two pump station in Alicedale by June 2018	Commence 650m/0.65 Km gravity sewer line	WK Constructor to commence with Alicedale sewerage reticulation was appointed on 14 February 2018 and the handover meeting was held on 24 April 2018.
Construction of 8 km road paving with storm water channel and kerbs in Alicedale by June 2018	Complete of 8km Paving by June 2018	Project was not completed, by 30 June 2018 project was 80% complete.
Construction of 3 km road with storm water channel and kerbs in Alicedale by June 2018	Construction of 3km road with stormwater channel and kerbs in Alicedale by June 2018.	Construction of 3km has not been completed, it was 70% complete by the end of June 2018.

## Measures taken to improve performance not corroborated

#### Various indicators

32. I was unable to obtain sufficient appropriate audit evidence to support the measures taken to improve performance against target as reported in the annual performance report. This was due to limitations placed on the scope of my work. I was unable to confirm the reported measures taken by alternative means. Consequently, I was unable to determine whether any adjustments were required to the reported measures taken to improve performance for the indicators listed below:

Key performance Indicator	Target	Reported achievement	Measures
Construction of 8 km road paving with storm water channel and kerbs in Alicedale by June 2018	Complete of 8 km paving by June 2018	Project was not completed, by 30 June 2018 project was 80% complete.	Extension of time was requested by the constructor; however, the request was not done
Construction of 3 km road with storm water channel and kerbs in Alicedale by June 2018	Construction of 3 km road with storm water channel and kerbs in Alicedale by June 2018.	Construction of 3 km has not been completed, it was 70% complete by the end of June 2018.	Weekly meetings with the construction are held to monitor progress
Construction of 500 square meter multi-purpose centre gymnasium by June 2018	Complete the construction of multi-purpose centre gymnasium by June 2018	Construction has been completed – the main structure has been completed and currently busy with external works, i.e. parking base and storm water management.	A new consultant was appointed on 4 July 2017 and handover was done on 20 September 2017 to improve the performance of the constructor.
80% compliance with SANS quality drinking water standard monthly	90% compliance	Results not available	This was due to non- payment of the service provider that conducts the testing. Payment of the service timeously.
80% compliance with SANS quality waste water standard monthly	90% compliance	Results not available	This was due to non- payment of the service provider that conducts the testing. Payment of the service timeously.

Reported development objectives were not consistent when compared with the planned strategic or development object and changes to the development objective not approved Development objective: to ensure equitable access to housing for communities

33. The reported development objective included in the annual performance report "To ensure equitable access to housing for communities" was not included in the planning documents and there was no evidence that the change was approved.

Performance indicator was not well defined and targets were not specific and measurable Indicator: Commence with refurbishment Waainek bulk water supply electrical and civil works by the third quarter

34. The planned target for this indicator was not specific in clearly identifying the nature and required level of performance and therefore not measurable.

## Reported achievement not supported by sufficient appropriate audit evidence Various indicators

35. I was unable to obtain sufficient appropriate audit evidence for the reported achievements of the indicators listed below. This was due to limitations placed on the scope of my work. I was unable to confirm the reported achievements by alternative means. Consequently, I was unable

to determine whether any adjustments were required to the reported achievements in the annual performance report of the indicators listed below:

Performance indicator	Planned target	Reported achievement
Commence with refurbishment Waainek bulk water supply electrical and civil works by the third quarter	Commence with construction of electrical and civil works	Two service providers were appointed to commence with refurbishment of Waainek bulk water supply. For electrical work, Zedek Trading was appointed on 9 January 2018 for a period of four months, a practical certificate was issued on 21 June 2018. For civil work, Hlumisa Engineering service was appointed for a period of six months and handover or inaugural meeting was held on 25 April 2018.
Commence with construction of 650 m/0.65 of 3.3 km gravity sewer lines with two pump stations in Alicedale by June 2018	Commence 650 m/0.65 km gravity sewer line	WK Constructor to commence with Alicedale sewerage reticulation was appointed on 14 February 2018 and the handover meeting was held on 24 April 2018.
Construction of 8 km road paving with storm water channel and kerbs in Alicedale by June 2018	Complete of 8km paving by June 2018	Project was not completed, by 30 June 2018 project was 80% complete.
Construction of 3km road with storm water channel and kerbs in Alicedale by June 2018	Construction of 3 km road with storm water channel and kerbs in Alicedale by June 2018.	Construction of 3 km has not been completed, it was 70% complete by the end of June 2018.
Construction of 500 square metre multi-purpose centre gymnasium by June 2018	Complete the construction of multi-purpose centre gymnasium by June 2018	Construction has been completed – the main structure has been completed and currently busy with external works, i.e. parking base and storm water management.
80% compliance with SANS quality drinking water standard monthly	90% compliance	Results not available
80% compliance with SANS quality waste water standard monthly	90% compliance	Results not available

#### Development priority 2 - Community and social cohesion

#### Performance indicator not verifiable

#### Indicator: Develop/Review by-law on the control of stray animal

36. I was unable to obtain sufficient appropriate audit evidence to validate the existence of systems and processes that enable reliable reporting of actual service delivery against the indicator. This was due to a lack of technical indicator descriptions and formal standard operating procedures or documented system descriptions. I was unable to validate the existence of systems and processes by alternative means.

## Measures taken to improve performance not corroborated Indicator: Develop/Review by-law on the control of stray animal

37. I was unable to obtain sufficient appropriate audit evidence to support the measures taken to improve performance against target as reported in the annual performance report. This was due to limitations placed on the scope of my work. I was unable to confirm the reported measures taken by alternative means. Consequently, I was unable to determine whether any adjustments were required to the reported measures taken to improve performance.

#### Reported achievement not supported by sufficient appropriate audit evidence

#### **Various Indicators**

38. I was unable to obtain sufficient appropriate audit evidence for the reported achievements of two of the seven indicators relating to this programme. This was due to limitations placed on the scope of my work. I was unable to confirm the reported achievements by alternative means. Consequently, I was unable to determine whether any adjustments were required to the reported achievements in the annual performance report of the indicators listed below:

Key Performance indicator	Annual Target for 2017/18	Actual Performance
Develop/Review by-law on the control of stray animal	Approval of by-law on control of stray animal	By law was not developed
Number of community safety fire and disaster awareness programmes conducted annually	Four Programmes annually – One per quarterly	One programme was held quarterly

#### Local economic development and rural development

## Reported achievements were not consistent with the planned and reported indicator and target

39. The reported achievement of the following indicators is not consistent with the planned indicator and target.

Key performance indicator	Planned target	Actual achievement
Report quarterly indicating whether the municipality is complying with the SCM regulation that 30% of value of tenders are allocated to local SMMEs.	Four quarterly reports on whether the municipality is complying with the regulation that determines that 30% of value of tenders are allocated to local SMMEs by June 2018	Four quarterly reports have been issued
Approved EIA and progress report on the provision of services at Thorn Park by June 2018	Approved EIA and three progress report by June 2018	EIA was approved, the application was submitted to SBDM for assistance

#### Measures taken to improve performance not corroborated

## Indicators: approved EIA and progress report on the provision of services at Thorn Park by June 2018

40. I was unable to obtain sufficient appropriate audit evidence to support the measures taken to improve performance against target "Approved EIA and three progress report by June 2018" as reported in the annual performance report. This was due to limitations placed on the scope of my work. I was unable to confirm the reported measures taken by alternative means. Consequently, I was unable to determine whether any adjustments were required to the reported measures taken to improve performance.

## Reported achievement not supported by sufficient appropriate audit evidence Various Indicators

41. I was unable to obtain sufficient appropriate audit evidence for the reported achievements of indicators relating to this programme. This was due to limitations placed on the scope of my work. I was unable to confirm the reported achievements by alternative means. Consequently, I was unable to determine whether any adjustments were required to the reported achievements in the annual performance report of the indicators listed below:

Key performance indicator	Planned target	Actual achievement
Report quarterly indicating whether the municipality is complying with the SCM regulation that 30% of value of tenders are allocated to local SMMEs.	Four quarterly reports on whether the municipality is complying with the regulation that determines that 30% of value of tenders are allocated to local SMMEs by June 2018	Four quarterly reports have been issued
Number of stands allocated to crafters at the National Arts Festival by June 2018	Three crafters exhibiting at the National Arts Festival by June 2018	Three crafters were supported in 2017-18

#### Other matter

42. I draw attention to the matter below.

#### Achievement of planned targets

43. Refer to the annual performance report on pages xx for information on the achievement of planned targets for the year. This information should be considered in the context of the material findings on the usefulness and reliability of the reported performance information in paragraphs 30 to 41 of this report.

#### Report on the audit of compliance with legislation

#### Introduction and scope

- 44. In accordance with the PAA and the general notice issued in terms thereof, I have a responsibility to report material findings on the compliance of the municipality with specific matters in key legislation. I performed procedures to identify findings but not to gather evidence to express assurance.
- 45. The material findings on compliance with specific matters in key legislations are as follows:

#### Strategic planning and performance management

- 46. The SDBIP for the year under review did not include monthly revenue projections by source of collection, the monthly operational and capital expenditure by vote as required by section 1 of the MFMA.
- 47. KPIs were not set for the provision of basic water and/or sanitation and/or electricity and/or solid waste removal services as required by section 43(2) of the MSA and municipal planning and performance management regulation 10(a).

#### Annual financial statements

48. The financial statements submitted for auditing were not prepared in all material respects in accordance with the requirements of section 122(1) of the MFMA. Material misstatements of non-current assets, current assets, liabilities, disclosure items identified by the auditors in the submitted financial statements were subsequently corrected and the supporting records were provided subsequently, but the uncorrected material misstatements and supporting records that could not be provided resulted in the financial statements receiving a qualified audit opinion.

#### Consequence management

- 49. Unauthorised expenditure incurred by the municipality was not investigated to determine if any person is liable for the expenditure, as required by section 32(2)(a) of the MFMA.
- 50. Some of the irregular expenditure incurred by the municipality were not investigated to determine if any person is liable for the expenditure, as required by section 32(2)(b) of the MFMA.

51. Some of the fruitless and wasteful expenditure incurred by the municipality was not investigated to determine if any person is liable for the expenditure, as required by section 32(2)(b) of the MFMA.

#### Expenditure management

- 52. Money owed by the municipality was not always paid within 30 days, as required by section 65(2)(e) of the MFMA.
- 53. An adequate management, accounting and information system was not in place which recognised expenditure when it was incurred as required by section 65(2)(b) of the MFMA.
- 54. Reasonable steps were not taken to prevent fruitless and wasteful expenditure amounting to R12,2 million, as disclosed in note 40 to the annual financial statements, in contravention of section 62(1)(d) of the MFMA. The majority of the disclosed fruitless and wasteful expenditure was as a result of interest charged on late payments.
- 55. Reasonable steps were not taken to prevent irregular expenditure, as required by section 62(1)(d) of the MFMA. The full extent of the irregular expenditure could not be quantified as indicated in the basis for qualification paragraph. The majority of the disclosed irregular expenditure was caused by non-compliance with SCM regulations.
- 56. Reasonable steps were not taken to prevent unauthorised expenditure, as required by section 62(1)(d) of the MFMA. The expenditure disclosed does not reflect the full extent of the unauthorised expenditure incurred as indicated in the basis for qualification paragraph. The majority of the disclosed unauthorised expenditure was caused as a result of non-cash items that were under budgeted

#### Procurement and contract management

- 57. Some of the goods and services with a transaction value of below R200 000 were procured without obtaining the required price quotations, in contravention of the SCM regulation 17(a) and (c). Similar non-compliance was also reported in the prior year.
- 58. Some of the goods and services of a transaction value above R200 000 were procured without inviting competitive bids, as required by SCM regulation 19(a). Deviations were approved by the accounting officer even though it was not impractical to invite competitive bids, in contravention of SCM regulation 36(1). Similar non-compliance was also reported in the prior year.
- 59. Some of the contracts were awarded to bidders based on points given for criteria that differed from those stipulated in the original invitation for bidding and quotations, in contravention of SCM regulations 21(b) and 28(1)(a) and the Preferential Procurement Regulations.
- 60. Some of the contracts were awarded through a competitive bidding processes that were not adjudicated by the bid adjudication committee.
- 61. Some of the competitive bids were adjudicated by a bid adjudication committee that was not composed in accordance with SCM regulation 29(2). Similar non-compliance was also reported in the prior year.

- 62. A contract was given to a bidder other than those recommended by the bid evaluation committee without ratification by the accounting officer, as required by SCM regulation 29(5)(b).
- 63. The performance of some of the contractors or providers was not monitored on a monthly basis, as required by section 116(2)(b) of the MFMA. Similar non-compliance was also reported in the prior year
- 64. The contract performance and monitoring measures and methods were not sufficient to ensure effective contract management, as required by section 116(2)(c) of the MFMA. Similar non-compliance was also reported in the prior year

#### Liability management

- 65. An adequate management, accounting and information system which accounts for liabilities was not in place, as required by section 63(2)(a) of the MFMA.
- 66. An effective system of internal control for liabilities was not in place, as required by section 63(2)(c) of the MFMA

#### Revenue management

- 67. An effective system of internal control for debtors and revenue was not in place, as required by section 64(2)(f) of the MFMA.
- 68. Interest was not charged on all accounts in arrears, as required by section 64(2)(g) of the MFMA.

#### **Conditional grants**

69. Performance in respect of programmes funded by the municipal infrastructure grant was not evaluated, as required by section 12(5) of Dora.

#### Other information

- 70. The accounting officer is responsible for the other information. The other information comprises the information included in the annual report which includes the audit committee's report. The other information does not include the financial statements, the auditor's report and those selected development priorities presented in the annual performance report that have been specifically reported in this auditor's report.
- 71. My opinion on the financial statements and findings on the reported performance information and compliance with legislation do not cover the other information and I do not express an audit opinion or any form of assurance conclusion thereon.
- 72. In connection with my audit, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements and the selected development priorities presented in the annual performance report, or my knowledge obtained in the audit, or otherwise appears to be materially misstated.
- 73. I did not receive the other information prior to the date of this auditor's report. When I do receive and read this information, if I conclude that there is a material misstatement therein, I am required to communicate the matter to those charged with governance and request that the other information be corrected. If the other information is not corrected, I may have to retract this auditor's report and re-issue an amended report as appropriate. However, if it is corrected this will not be necessary.

#### Internal control deficiencies

- 74. I considered internal control relevant to my audit of the financial statements, reported performance information and compliance with applicable legislation; however, my objective was not to express any form of assurance on it. The matters reported below are limited to the significant internal control deficiencies that resulted in the basis for the qualified opinion, the findings on the annual performance report and the findings on compliance with legislation included in this report.
- Leadership did not fulfil its oversight responsibilities with regard to the implementation and
  monitoring of internal controls and compliance with laws and regulations, especially in the area
  of supply chain management. Furthermore, non-institution of daily disciplines to staff, which
  ensures sound financial and performance management and compliance with laws and
  regulations.
- Management did not design and implement daily and monthly financial controls in order to
  ensure the financial statements and annual performance reports are supported by accurate,
  valid and complete underlying records.
- The audit committee and internal audit did not effectively discharge their legislative mandate because the municipality did not have an audit committee throughout the year. The contracts for the previous audit committee members ended as at 31 December 2017 and the current members were only appointed two months before year-end. Consequently, the committee did not approve the annual internal audit plan. Furthermore, the internal audit was not provided with the necessary support by management which would enable the effectiveness of the internal audit and audit committee.

#### Other reports

- 75. I draw attention to the following engagements conducted by various parties that had, or could have, an impact on the matters reported in the municipality's financial statements, reported performance information, compliance with applicable legislation and other related matters. These reports did not form part of my opinion on the financial statements or my findings on the reported performance information or compliance with legislation.
- 76. The municipality appointed an independent firm to investigate cases of misconduct against a senior manager who allegedly approved a deviation against limits of total remuneration packages payable to managers directly accountable to municipal manager while acting as a municipal manager, irregular awarding of contracts, and irregular payments certified for a project where the value of work certified to be paid had not been completed.

East London

30 November 2018.



Auclitor - General

Auditing to build public confidence

#### Annexure - Auditor-general's responsibility for the audit

1. As part of an audit in accordance with the ISAs, I exercise professional judgement and maintain professional scepticism throughout my audit of the financial statements, and the procedures performed on reported performance information for selected development priorities and on the municipality's compliance with respect to the selected subject matters.

#### Financial statements

- 2. In addition to my responsibility for the audit of the financial statements as described in this auditor's report, I also:
  - identify and assess the risks of material misstatement of the financial statements whether
    due to fraud or error, design and perform audit procedures responsive to those risks, and
    obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion.
    The risk of not detecting a material misstatement resulting from fraud is higher than for one
    resulting from error, as fraud may involve collusion, forgery, intentional omissions,
    misrepresentations, or the override of internal control.
  - obtain an understanding of internal control relevant to the audit in order to design audit
    procedures that are appropriate in the circumstances, but not for the purpose of
    expressing an opinion on the effectiveness of the municipality's internal control.
  - evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the accounting officer.
  - conclude on the appropriateness of the accounting officer's use of the going concern basis of accounting in the preparation of the financial statements. I also conclude, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Makana Local Municipality's ability to continue as a going concern. If I conclude that a material uncertainty exists, I am required to draw attention in my auditor's report to the related disclosures in the financial statements about the material uncertainty or, if such disclosures are inadequate, to modify the opinion on the financial statements. My conclusions are based on the information available to me at the date of this auditor's report. However, future events or conditions may cause a municipality to cease continuing as a going concern
  - evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation

#### Communication with those charged with governance

- 3. I communicate with the accounting officer regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during my audit.
- 4. I also confirm to the accounting officer that I have complied with relevant ethical requirements regarding independence, and communicate all relationships and other matters that may reasonably be thought to have a bearing on my independence and, where applicable, related safeguards.



# MAKANA MUNICIPALITY AUDIT AND RISK COMMITTEE REPORT 2017/18

Audit and Risk Committee Report.

#### **Abstract**

This report covers the duties and responsibilities of the Audit and Risk committee. The report further discusses the main issues identified for the attention of the Council and related parties.

## AUDIT COMMITTEE REPORT FOR THE 2017/18 FINANCIAL YEAR

Honourable Speaker, Executive Mayor, Mayoral Committee, Management, Community of Makana Municipality, Auditor General, all Key Stakeholders. We are pleased to present our report for the year ended 30 June 2018.

## **Duties and Responsibilities of the Audit Committee**

The primary purpose of the Audit Committee is to assist Makana Municipality Council in fulfilling its oversight responsibilities to ensure that the municipality has and maintains effective, efficient and transparent systems of financial management, risk management, governance and internal control processes.

#### **Annual Financial Statements Review**

The Audit and Risk Committee is also expected to review the Annual Financial Statements to provide the Council of the Municipality with an authoritative and credible view of the financial position of the Municipality, its efficiency and effectiveness and its overall level of compliance with the Municipal Finance Management Act, , the annual Division of Revenue Act and any other applicable legislation.

The committee must report to Council on any issues raised by the Auditor General in the Audit Report; as well as to carry out such investigations as Council of the municipality may request from time to time.

The Audit Committee duties also extend to:

- Oversight over the operations of the Internal Audit Unit.
- Discharging its duties in line with its Charter that regulates the affairs of the committee.
- The Audit Committee striving to comply with relevant legislation as it discharges its responsibilities.
- The utilisation of external and internal audit to provide the Committee and Management with the
  assurance that the internal controls are appropriate and effective. This is achieved by means of the
  risk management process, as well as the identification of corrective actions and suggested
  enhancements to the controls and processes.

#### **Audit Committee Members and Attendance**

The audit committee consists of the members listed hereunder and should meet at least 4 times per annum as per its approved terms of reference. In terms of the Audit Committee Charter, the committee should consist of a minimum of 3 members. The previous audit committee held 3 meetings during the year under review (including the review of the financial statements in respect of the 2016/2017 financial year):

NAME OF MEMBER	NO OF MEETINGS ATTENDED
Ms. T. Mnqeta (Chairperson)	3
	3
Mrs. F. Hluyo  Dr. MCC. Deliwe	3

The Committee had three members that were appointed on 4 December 2014. Contracts for these members expired on the 31 December 2017.

The new committee comprises of four (4) members that were appointed in May 2018. The current audit committee held one meeting during the year under review:

NAME OF MEMBER	NO OF MEETINGS ATTENDED
Prof. W. Plaatjes (Chairperson)	1
Mrs. A. Wagenaar	1
Mr. D. De Lange	11
Mr. L. Coopasamy	11

The committee meetings are also attended by the Mayor, the Chair of MPAC, the Municipal Manager, Chief Financial Officer, Provincial Treasury, CoGTA, Senior Management, assurance providers Risk Manager Internal and External Auditors (AG).

#### Internal Audit

The committee is concerned that the Internal Audit Unit only has two officials (one being an intern) as at 30 June 2018. The Internal Audit function has not addressed all risks pertinent to Makana Municipality in its audit annual plan and audits. This is mainly because the Unit does not have the capacity to effectively execute the functions as required by section 165 of the Municipal Finance Management Act.

#### The effectiveness of Internal Control

The Audit Committee has concerns relating to the efficiency and effectiveness of the system of internal control as assessed by the Internal and External Auditors in **successive** audit reports and inadequate interventions by management to improve on previously indicated deficiencies by the Auditor General.

An Audit Action Plan was developed by the municipality, but it was not properly implemented and monitored by the committee as it was not submitted quarterly to the Audit Committee. This will be monitored in the 2018/2019 financial year.

## Information and Communication Technology (ICT)

Information and Communication Technology has been a huge concern for the committee as the Municipality only operates with only one person in the unit (system administrator).

The Committee has recommended an urgent intervention in this regard.

#### Risk Management

Management should increase their commitments and their efforts for effective risk management practices. Risk management needs major intervention as it was not effective for the past financial year. Risk assessment for the year under review was conducted two months before year end.

The audit committee recommended that risk management be taken seriously and that it forms part of the performance agreements of senior managers.

#### **Annual Financial Statements Review**

The Committee reviewed the first draft of the unaudited annual financial statements and found that they were not of a satisfactory standard hence the Committee could not perform a quality assurance review on them; therefore accounting policies could not be reviewed.

#### Institutional Performance Management System

The Committee is concerned that quarterly performance reports are not submitted to the Internal Audit Unit on time, as a result, this led to the Audit Committee not being able to monitor institutional performance. The committees, therefore, have an impaired view of monthly/quarterly reports as required in terms of the MFMA.

The Committee also did not receive any documentation for the Annual Performance Report 2017/2018; therefore, it could not provide any quality assurance on it.

#### Vacant Senior Management positions

The Municipality has vacancies at key strategic positions i.e. Senior Management more especially the position of Municipal Manager and this position was subsequently filled in August 2018. Management is the first level assurance provider in terms of the Combined Assurance Model, and the Audit Committee, in general, is concerned with the credibility of reporting. This means that the Municipality operated without a Municipal manager for the whole financial year 2017/2018. The CFO resigned at year end which made matters challenging during the preparations of the Annual Financial Statements.

## Compliance with MFMA, The Annual Division of Revenue Act and any other applicable legislation

The Committee has recommended for improvement on compliance with laws and regulations as material non-compliance findings were identified during the financial year as well as on the Auditor General Report.

The institution viability remains questionable as cash flow remains extremely constraint, which impacts on the overall operations. Personal cost is largely responsible for the cash flow predicament.

#### **Other Matters**

#### **Auditor-General South Africa**

The Audit Committee has met with the senior officials of the Auditor General during the year to ensure that there are no outstanding issues relating to the Municipality.

#### **Appreciation**

The Audit committee expresses its sincere appreciation to the Honorable Speaker, Executive Mayor and entire Council, Municipal Manager, Senior Management Team, the Internal Audit Unit and the Auditor General of South Africa.

Chairperson of the Audit and Risk Committee

Prof. W. Plaatjes

Date: 15 January 2019