



# MAKANA MUNICIPALITY

# ASSISTANCE TO THE POOR AND INDIGENT POLICY

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POLICY NUMBER:	F 4	
POLICY NAME	Assistance to the Poor and Indigent Policy	
POLICY STATUS	Active	
VERSION	3	
DATE OF APPROVAL	30 May 2023	
DATE OF FIRST IMPLEMENTATION	1 July 2016	
DATE OF LAST AMENDMEND	March 2023	
DATE OF NEXT REVIEW	March 2024	
PURPOSE	Guidance in Qualification Criteria	
AIMS AND OBJECTIVES	Ensuring that poor and indigent households have access to free basic services	
POLICY CUSTODIAN	Chief Financial Officer	
RELATEDPOLICIESANDLEGISLATIONAPPROVING AUTHORITY	The Constitution of South Africa Municipal Structures Amendment Act 33 of 2000 Municipal Systems Act 32 of 2000 Local Government Property Rates Act, 6 of 2004 Municipal Finance Management Act 56 of 2003 Water Services Act 108 of 1997 Annual Division of Revenue Act Council	
STAKEHOLDERS CONSULTED	Yes	
STAREHOLDERS CONSULTED	105	

# MAKANA MUNICIPALITY ASSISTANCE TO THE POOR AND INDIGENT POLICY

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# **DEFINITIONS**

"child headed household" means a household where both parents are deceased and where all occupants of a residential property are children of the deceased and all are under the legal age to contract for municipal services and are considered as minors in law by the state;

"household" means as a registered owner or tenant with children who reside on the same residential premises;

"indigent" means any household -

- (a) which is responsible for the payment of fees and/or charges for municipal services and rates;
- (b) of which the members thereof earn a combined grossly monthly income equivalent to or less than two times the Government pension grant as prescribed by the National Department of Social Development in line with the National Indigence Framework issued by the Department Local Government (DPLG); and
- (c) which qualifies, in accordance with this policy, for rebates/remissions, support or a services subsidy; and
- (d) which includes pensioners, unemployed and child-headed households -

all of which are unable to fully meet their obligations for municipal services consumed and also property taxes on their monthly accounts from the municipality provided that a "pauper" shall not, for purposes of this policy, be regarded as "indigent";

**"Indigent Management System**" means an electronic management system used by Makana Local Municipality for the management of the register of indigent households.

"**municipality**" means Makana Municipality a local municipality established in terms of section 12 of the Municipal Structures Act, 117 of 1998, and includes any political structure, political office bearer, councillor, duly authorized agent or any employee acting in connection with this policy by virtue of a power vested in the municipality and delegated or sub-delegated to such political structure, political office bearer, councillor, agent or employee, as the case may be;

**"Indigent Unit"** means an official duly authorised by the municipality or an employee of a service provider appointed by the municipality who shall be responsible to ensure that assessments, screening and site visits in terms of this policy are undertaken;

"occupier" means the person who controls and resides on or controls and otherwise uses residential immovable property, provided that -

- (a) the spouse of the owner of immovable property, which is used by such spouse or owner as a dwelling at any time, shall be deemed to be the occupier thereof;
- (b) where both spouses reside on immovable property and one of them is an occupier thereof, the other shall also be deemed an occupier;

**"indigent register"** means the Microsoft Access database updated on a monthly basis and which is designed to contain all the captured data contained on completed indigent application forms, including the following items of key information:

- Indigent customer details
- Socio-economic details
- Skills details

In addition, the indigent register is capable of providing reports relating to, but not limited to the following:

- Indigent application exceptions
- Skills reporting required for LED/exit strategy
- Socio economic reporting

"owner", in relation to residential immovable property, means -

- (a) the person in whom is vested the legal title thereto provided that -
  - (i) the lessee of immovable property which is leased for a period of not less than fifty years, whether the lease is registered or not, shall be deemed to be the owner thereof; and
  - (ii) the occupier of immovable property occupied in terms of servitude or right analogous thereto shall be deemed the owner thereof;
- (b) if the owner is deceased, insolvent, has assigned his or her estate for the benefit of his or her creditors, has been placed under curatorship by order of court or is a company being wound up or under judicial management, then the person in whom the administration of such property is vested as executor, administrator, trustee, assignee, curator, liquidator or judicial manager, as the case may be;
- (c) if the owner is absent from the Republic or if his or her address is unknown to the municipality, then any person who as agent or otherwise receives or is entitled to receive the rent in respect of such property; or
- (d) if the municipality is unable to determine who such person is, then the person who is entitled to the beneficial use of such property;

"premises" includes any piece of land, the external surface boundaries of which are delineated on -

- (a) a general plan or diagram registered in terms of the Land Survey Act, 1997 (Act No. 8 of 1997) or in terms of the Deeds Registries Act, 1937 (Act No. 47 of 1937);
- (b) a general plan registered in terms of the Sectional Titles Act, 1986 (Act No. 95 of 1986), and situated within the jurisdiction of the municipality;

"rates" means any tax, duty or levy imposed on property by the Council

# (1) **INTRODUCTION**

As a developmental institution, the municipality needs to commit itself to supporting measures that assist and empower its community. It is accepted that large sections of the community cannot exist without financial assistance and it is, therefore, the duty of the municipality to support and to ensure that residents in the municipality are able to access their constitutional right to have access to a basic level of services.

The municipality must, therefore, at all times, strive to fulfil the constitutional objectives as contemplated in section 152 of the Constitution and also meet the criteria for a credible indigent policy as laid down in the Credible Indigent Policy Assessment Framework, 2008 provided by the Department of Local Government.

The successful implementation of this policy depends totally on affordability and a reference to social analysis of the area should be included in the municipality's IDP. With regard to affordability, the foundation is contained in section 74 of the Municipal Systems Act, 2000 which prescribes that poor households must have access to basic service through tariffs that cover only the operating and maintenance costs.

The municipality accordingly adopts an indigent support policy which embodies an indigent support programme not only providing procedures and guidelines for the subsidisation of service charges to indigent households in its area of jurisdiction but also to increase the quality of life of the beneficiaries by assisting them to exit from indigence.

# (2) POLICY PRINCIPLES

In recognition of the abovementioned National Framework, the municipality undertakes to promote the following principles:

- (2.1) to ensure that the Equitable Share received annually will be utilised for the benefit of the poor only and not the subsidisation of rates and services charges due by those who can afford to pay;
- (2.2) to link this policy with the municipality's IDP, local economic development (LED) initiatives and poverty alleviation programmes;
- (2.3) to promote an integrated approach to free basic service delivery; and
- (2.4) to engage the community in the development and implementation of this policy

# (3) **POLICY OBJECTIVES**

In support of the above principles, the objects of this policy are to ensure the following:

- (3.1) the provision of basic services to the community in a sustainable manner within the financial and administrative capacity of the Council;
- (3.2) the financial sustainability of free basic services through the determination of appropriate tariffs that contribute to such sustainability through cross subsidisation;
- (3.3) the establishment of a framework for the identification and management of indigent households including a socio-economic analysis where necessary and an exit strategy;

- (3.4) the provision of procedures and guidelines for the subsidisation of basic charges and the provision of free basic energy to indigent households; and
- (3.5) co-operative governance with other spheres of government;
- (3.6) to enhance the institutional and financial capacity of the municipality to implement this policy

# (4) THE LEGISLATIVE FRAMEWORK

This policy is designed and implemented within the framework of the following legislation:

- The Constitution of the RSA, 1996;
- The Municipal Systems Act, 2000 (Act 32 of 2000);
- The Municipal Finance Management Act, 2003 (Act 56 of 2003);
- The Promotion of Administrative Justice Act, 2000 (Act 3 of 2000);
- The Promotion of Access to Information Act, 2000 (Act 2 of 2000);
- The Property Rates Act, 2004 (Act 6 of 2004).

## (5) QUALIFICATION CRITERIA

Qualification criteria for indigent support shall be determined by the municipality from time to time, provided that until the municipality determines otherwise, the following criteria shall apply

- (5.1) the applicant must be a resident of the municipality.
- (5.2) the applicant must be in possession of a valid South African identity document.
- (5.3) the combined or joint gross income of all occupants or dependants in a single household which receives services from the municipality may not exceed the thresholds determined by the municipality annually during consideration of the budget for the next financial year. The guideline relation to the household income threshold is an income of not less than two state pensions per month.
- (5.4) the applicant must be the owner or tenant who receives municipal services and is registered as an account holder on the municipal financial system; provided that the requirement of being registered as an accountholder does not apply to households in informal settlements and rural areas to whom no accounts are rendered.
- (5.5) any occupant or resident of the single household referred to above should not own any property in addition to the property in respect of which indigent support is provided.
- (5.6) a tenant can apply for a benefit in terms of this policy in respect of the charges he/she is billed for provided that the landlord shall still be liable for all ownership related charges such as rates.

(5.7) the account of a deceased estate may be subsidised if the surviving spouse or dependants of the deceased, who occupy the property, apply for the assistance provided in this policy. The Chief Financial Officer will evaluate the arrear situation of the deceased estate's account, and consider whether such arrears can be written off. All other conditions of the policy will still apply.

(5.8) The following child grants (as they are for the purpose of educating the child) will be excluded in determining household income, provided that proof of such grant is supplied by the applicant: -

- Child Foster Care Grant,
- Care Dependency Grant,
- Child Maintenance Support, and
- Child Support Grant.
- Disability Grant

# (6) TARGETING OF INDIGENT HOUSEHOLDS

The effective targeting of indigent households and the implementation of this policy will depend largely on the social analysis included in the IDP, the LED initiatives and other poverty relief programmes of the municipality. The socio-economic information and performance indicators contained in these documents must form the basis for the targeting of indigent households.

Against the background of such socio-economic analysis, the municipality must within its financial and institutional capacity, decide which targeting approach or option should be applied. Depending on the extent of capacity, the municipality may apply any or a combination of the following targeting methods:

Та	Targeting Approach Application	
1.	Service levels	Lowest service levels normally in informal settlements and rural areas.
2.	Service consumption	Metered services in urban and rural areas.
3.	Property value	Applicable only to registered indigents in respect of subsidised or RDP housing to a value determined in addition to the R15 000 compulsory reductions in terms of the Municipal Property Rates Act, 2004. This further rebate may be granted by Resolution of Council and is aimed primarily at persons owning low-cost properties valued up to R100 000 and is an integral part of the Municipality's indigent relief measure.
4.	Household income	Threshold determined in terms of socio-economic analysis.
5.	Geographical (zonal) targeting	Specific areas (rural or urban) where households are regarded as poor irrespective of service level.

# (7) EXTENT OF INDIGENT ASSISTANCE AND SUPPORT

The extent of the monthly indigent support granted to indigent households will be based on budgetary allocations for a particular financial year and the tariffs determined for each financial year.

Within the abovementioned budgetary process and, in striving to create a situation where poor households will be granted access to a full social package, the following assistance and support may be granted:

# (7.1) Water- Consumption

Each registered indigent household shall receive water fully subsidised to a maximum of 6kl per month provided that:-

- (7.1.1) where the household consumption exceeds 6kl per month, the municipality shall be entitled to restrict water supply to the property concerned in accordance with its applicable policy or by-law.
- (7.1.2) where excessive consumption is partly due to leaking water pipes or infrastructure or poor plumbing, the municipality may install a yard connection to the outside of the

dwelling concerned or at an appropriate point and meter the consumption to the property concerned.

## (7.2) Electricity

Each registered indigent household shall receive electricity fully subsidised to a maximum of 50 kWh per month. This subsidy may also apply to registered indigent households in rural areas where the municipality is the electricity supplier while agreements with Eskom, where the latter is the supplier, may be negotiated to support such households.

## (7.3) Refuse removal

Each registered indigent shall be subsidised on a monthly basis for refuse removal as provided for in the council's tariff policy and annual budget.

## (7.4) Annual Sanitation and Water Connection charges

Each registered indigent shall be subsidised on a monthly basis for sanitation and water connections as provided for in the council's tariff policy and annual budget.

## (7.5) **Property Rates**

Each registered indigent shall be subsidised on a monthly basis on rates due as provided for in the annual budget of the municipality and the municipality's Rates Policy.

### (7.6) Burials

In the event of the death of a member of an indigent household, the municipality may exempt the household concerned from the cost of digging and preparation of a grave, provided that the burial takes place in a municipal cemetery and the member concerned is resident in such household at the time of his/her death and does not qualify for a pauper burial in terms of the councils pauper burial policy.

### (7.7) Transfer of properties

In the event of the death of the title holder of a property in an indigent household, the municipality may enter into agreements with local attorneys, the Legal Aid Board or the provincial law society for the administration of the estate and the transfer of the property into name of the successor of such title holder at the lowest possible cost.

### (7.8) Rental (Dwellings and Sites)

100% subsidy will be granted in respect of all dwellings or sites belonging to the municipality and occupied by registered indigent households.

### (7.11) Basic Energy

Indigent households in informal settlements where limited or no electricity is available, may be provided with alternative energy sources including, but not limited to: paraffin, fire gel, liquefied petroleum gas, solar, etc.; provided that the procurement processes for service providers or services shall be in accordance with the supply chain management policy of the municipality.

# (7.12) Level of Support (Subsidy)

Where applicants total household income does not exceed 2 X state pensions 75 % subsidy will be granted on Rates, Water and Sewer Connections and Refuse removal. Those that do not exceed 1 X state pension will be granted 100% subsidy.

# (8) INDIGENT HOUSEHOLDS IN BODY CORPORATE AND RETIREMENT CENTRES

Indigent consumers living in complexes managed by bodies corporate or in retirement centres shall be eligible to qualify for assistance and support in terms of this policy, subject to the following rules and procedures:

- (8.1) The onus will be on the Board of Trustees/Managing Agent/Chairperson of a body corporate or retirement centre to apply to the municipality, for indigent status to be granted in respect of all services on behalf of the owners of those residential units within such complexes or retirement centres who meet the criteria and conditions for qualification.
- (8.2) The onus will be on the unit owner to apply to the municipality for indigent status to be granted in respect property rates.
- (8.3) All applications in terms of this paragraph must be submitted to the Chief Financial Officer and be accompanied by a certified copy of the Sectional Title Plan of the Sectional Title Scheme, registered General Plan or approved and registered plan of a similar development or a Retirement Centre, as the case may be. Such plan must indicate the participation quota for each unit as registered in the Deeds Office.
- (8.4) The Indigent Unit must verify all applications and after consideration by the Indigent Committee, he or she must notify:
  - (8.4.1) The representative of the Body Corporate or Retirement Centre as the case may be, whether or not the application was successful with regard to the services applied for; and
  - (8.4.2) The unit owner whether or not an application was successful with regard to property rates.
- (8.5) The Chief Financial Officer will:
  - (8.5.1) credit the monthly municipal account of a Body Corporate or Retirement Centre with the amount approved in respect of service related charges;
  - (8.5.2) credit the monthly municipal account of the qualifying unit owner with the amount approved in respect of general rates.
- (8.6) The Board of Trustees/Managing Agent/Chairperson of a sectional title scheme, other similar development or retirement centre, as the case may be, in respect of which monthly credits are allowed under indigent support, must ensure that such credits are off-set against the monthly levies of the relevant individual units. The Board of Trustees/Managing Agent/Chairperson concerned must also, once every six months or at such intervals as may be determined by the municipality, provide proof to the Chief Financial Officer that the monthly levies of poor households which qualify for assistance have been adjusted by the amounts credited to the account of such Body Corporate or Retirement Centre.

# (9) ASSISTANCE PROCEDURES

### (9.1) Communication

The municipality will develop a communication strategy in terms of which communities will be informed and educated in order to have a clear understanding of this policy and its implementation. Regular information dissemination and awareness campaigns must be undertaken to eliminate unrealistic expectations both in terms of qualifying for subsidy as well as service delivery in general and methods of communication may include, but are not limited to:

- (9.1.1) Ward committees;
- (9.1.2) Traditional leaders, where applicable;
- (9.1.3) Community based organisations;
- (9.1.4) Local radio stations and newspapers;
- (9.1.5) Municipal accounts;
- (9.1.6) Imbizo's and road shows; and
- (9.1.7) Jamborees/gatherings where government and municipal officials will be available to assist residents with applications such as ID applications, pension and social grant applications.

#### (9.2) Application/Registration

- (9.2.1) A person applying for assistance must complete a formal indigent support application form approved by the municipality. Such forms will be available at approved registration points provided by the municipality and shall be dealt with in terms of a Procedures Manual.
- (9.2.2) The applicant shall agree that the responsibility shall be on the approved indigent debtor to inform the municipality of any change in his/her status or personal household circumstances, and with one month after the change
- (9.2.3) Applications must be accompanied by the following:
  - (9.2.3.1) A copy of the applicant's identity document;
  - (9.2.3.2) The applicant's latest municipal account;
  - (9.2.3.3) Documentary proof of income, or an affidavit declaring lack of income and / or proof of registration as unemployed, plus bank statements (where applicable);
  - (9.2.3.4) Particulars of any other grants received by the accountholder;
  - (9.2.3.5) Proof of ownership of business or second properties;
- (9.2.4) The applicant must consent to the installation of 40-amp pre-paid meter as a system to limit the consumption of services and to reduce the accumulation of debt;
- (9.2.5) As part of the application, the applicant must give consent for external reference and credit bureau checks;

- (9.2.6) If an application is approved, the level of indigent assistance and support will be valid for a period of 12 months without guarantee of renewal. The second year of application the Municipality may use the previous year's application form and re-audit it if the situation remains unchanged whereupon the subsidy will remain in place.
- (9.2.7) In the case of the surviving spouse or dependents of the deceased the application must be accompanied with a letter of authority from the Maters Office.

## 9.3 Assessment & Screening of Applicants

After the application/registration process has been completed, all information must be verified by the Indigent Unit or a person approved by the municipality for this purpose as follows:

## (9.3.1) Indigent Management System Check

The information on the municipality's Indigent Management System must be checked to determine whether an applicant is already registered on the system as well as to determine dates when existing applicants should be reviewed.

# (9.3.2) Data Capture

The indigent registration data must then be captured in an Indigent Management System as per the application form.

# (9.3.3) Verification – Site Visit

The Indigent Management System must assign an application to a duly appointed official to perform on-site verification if necessary.

The Indigent Unit must then verify and assess the registration application and may make recommendations for either the acceptance or refusal of the application or for further investigation which may include an external reference check.

### (9.3.4) Verification – external reference check

An external reference check of applicants recommended as suitable candidates for indigent support may be conducted with UIF, SARS, Department of Welfare or a Credit Bureau after details of the site visitation have been captured.

The information gathered through verification in terms of 9.3.3 and 9.3.4 must be entered into the Indigent Management System within 72 (seventy two) hours after receipt thereof for finalisation of the application.

## (9.4) Recommendation

Once the verification process has been completed, the Indigent Management System must generate a recommendation based on the information captured in the database. Those applications that qualify for indigent support in accordance with the system must then be referred to the Indigent Committee for final consideration.

### (9.5) Indigent Committee

- (9.5.1) An Indigent Committee comprising of designated officials and councillors, preferably ward councillors, must be established for the purpose of consideration and finalisation of applications received.
- (9.5.2) The Indigent Committee must meet regularly, but at least once per month.
- (9.5.3) The Indigent Committee must consider each recommended application; assess it in terms the assessment criteria and any other knowledge or information which members may have in respect of the applicant.
- (9.5.4) The Indigent Unit must, in writing, advise every applicant of the success or otherwise of his/her application.
- (9.5.5) The Indigent Committee must monitor, in conjunction with ward councillors, ward committees and other persons or organisations it may appoint, the implementation of the indigent support programme, subject to the policy directions of the municipality and in consultation with the municipal manager.

(9.5.6) In order to ensure that Councillors participate meaningfully in the indigent registration processes, the application form for indigent subsidy scheme must be counter-signed by a Ward Councillor. This will assist greatly with the monitoring, evaluation and control of the indigent process, and ensuring that there is credibility in the indigent register.

## (9.6) Right of appeal

An applicant who feels aggrieved by the decision taken in respect of his or her application may lodge an appeal in terms of section 62 of the Municipal Systems Act, 32 of 2000.

- (9.6.1) An applicant whose application has been declined, may appeal against such decision.
- (9.6.2) The appeal must be in writing and be lodged with Municipal Manager within 14 days after receipt of the notification. The appeal must contain:
  - (i) The reason for the appeal;
  - (ii) Any other documentary proof in support of the appeal.
- (9.6.3) The appeal shall be decided:-
  - (i) Within 14 days after lodgement of the appeal;
  - (ii) Strictly in terms of the provisions of this policy;
  - (iii) By the Mayor and two other councillors who do not serve on the Indigent Committee.

### (9.7) Institutional Arrangements

The municipality must designate existing staff or appoint officials or engage community development workers who have been trained in terms of the municipality's directions to assist with the implementation and development of this policy and must establish appropriate registration points in its area, the cost of which may be funded through the equitable share allocation.

# (9.8) APPLICATION OF DISCRETION BY THE CHIEF FINANCIAL OFFICER

The Chief Financial Officer is authorised to evaluate the applicant's situation and in a case where it is necessary for the municipality to assist the individual retrospectively, the Chief Financial Officer is permitted to write-off such arrears as is necessary, provided that sufficient reserves exist to effect write-offs. The Chief Financial Officer must evaluate the merits of each case, and take a decision accordingly.

# (10) **PROCESS MANAGEMENT**

## (10.1) Applications

With the exception of Property and Zonal Targeting, the indigent application form should be completed in full and then captured onto the relevant indigent register and accounting system.

## (10.2) Validity period

All applications approved for assistance in terms of this policy shall be valid for a period of 12 months where after the Municipality may use the previous year's application form and reaudit it if the situation remains unchanged whereupon the subsidy will remain in place.

## (10.3) Death of Registered Applicant

In the event of the death of an approved applicant, the heir/s of the property must re-apply for indigent support, provided that the stipulated criteria are met.

### (10.4) Arrears and Excess Usage of Allocation

- (10.4.1) Upon registration as an indigent household, the arrears on the account of the applicant will be written off, subject, however, to the reversal of such write-off in the event of the indigent household concerned no longer qualifying for indigent support in terms of this policy due to changed circumstances or in the circumstances contemplated in subparagraph 10.6. hereunder.
- (10.4.2) No interest may be calculated on the arrears amounts owing by an indigent debtor.
- (10.4.3) If the applicant exits from the indigent support programme within a period of six months after approval of his/her application for indigent support, the arrears of such applicant will be re-instated in his/her account and will be subject to collection in terms of the credit control and debt collection policy of the municipality;
- (10.4.4) If the level of consumption of the indigent household exceeds the consumption level approved by the municipality, the household will be obliged to pay for the excess consumption on a monthly basis.

# (10.4.5) INDIGENT CONSUMER IN AREARS AT TIME OF GRANTING OF SUBSIDY

In the event that a consumer who qualifies for a subsidy is in arrears with his/her payments of the municipal account on the effective date, he/she will be required to make suitable arrangements with the Chief Financial Officer to pay off the arrear amount outstanding in reasonable time, as per the municipality's Credit Control and Debt Management Policy. The Chief Financial Officer will be allowed to evaluate each case and decide on a type of assistance that can be availed to the indigent accountholder, which could include arrear debt being written off.

# (10.5) Termination of Indigent Support

Indigent Support will be terminated under the following circumstances:

(10.5.1) Upon the death of the account-holder.

- (10.5.2) Upon termination of the validity period for indigent support, namely 12 months after approval except in the case of pensioners and child-headed households.
- (10.5.3) Upon sale of the property occupied by an indigent household.
- (10.5.4) When circumstances in the indigent household have improved to such an extent that the indigent support threshold has been reached or been exceeded..
- (10.5.5) If the applicant is found to have supplied incorrect, misleading or false information concerning in his/her and/or his/her household personal circumstances or indigent status, in which case the following will apply:
  - (10.5.5.1) All arrear amounts owing by the indigent household to the municipality will immediately be reinstated and become due and payable;
  - (10.5.5.2) Stringent credit control measures will apply; and
  - (10.5.5.3) The applicant will not be eligible to apply for indigent support for a period of 2 years following the date of termination of such support in terms of this subparagraph.

### (10.6) Audit and review

### (10.6.1) Audit

The municipality may conduct an audit of the indigent register on a quarterly basis regarding the information furnished by applicants and possible changes in status, the usage of allocations and debt collection measures applied.

### (10.6.2) **REVIEW**

The municipality can draw a list of the expired indigent applications that have expired and conduct a review of the indigent status verification of these beneficiaries. Should the municipality find that the

expired indigent listing still qualifies to receive the indigent subsidy, the municipality will subsidies the indigent beneficiaries and send the listing to council as Additional indigent listing reviewed.

## (10.7) Exit Programme

Members of households registered as indigent should be prepared to participate in exit programmes coordinated by the municipality in collaboration with other government departments and the private sector.

As part of its broader poverty reduction programme, the municipality undertakes to provide for the participation and accommodation of indigent persons in its local economic development (LED) initiatives and in the implementation of integrated development programmes where possible.

# (11) MONITORING AND REPORTING

- (11.1) The Chief Financial Officer shall report monthly to the Municipal Manager in a suitable format to enable the Municipal Manager to report to Council and other interested parties. Such report shall reflect on:
  - (11.1.1) Number of indigent households which applied for assistance;
  - (11.1.2) Amount of subsidy allocated per service category;
  - (11.1.3) Amount of debt accumulating and debt recovery information (number of customers; enquires; default arrangements; growth or diminishing of arrear debtors; ideally divided into wards, domestic, state, institutional and other such divisions);
  - (11.1.4) Performance of all areas against targets set in the municipality's performance management system;
  - (11.1.5) Changes in the registered status of indigents.

# (12) CAPACITY BUILDING

The municipality must ensure that all officials and councillors are appropriately capacitated in Free Basic Services in terms of the following key areas:

- Database Management
- Demand and Revenue Management
- Policy and by-law implementation